

Analysis of the Social and Economic Impacts of COVID-19 on Households and Strategic Policy Recommendations for Indonesia

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Foreword

In Indonesia, 2019 was a landmark year: the poverty rate dropped to just under 10 per cent and Indonesia transitioned into the high human development index category. The country reached positive milestones for almost 20 years. Unfortunately, 2020 also stands as a landmark year – as the COVID-19 pandemic severely impacted the lives of many Indonesians, in particular, vulnerable communities. As Indonesia, and its neighbouring countries, begin their vaccination campaigns, the real impact of the COVID-19 pandemic on families and children's lives is still emerging.

In Indonesia, data from SUSENAS in March 2019, showed 25 million people were living under the poverty line (9.4 per cent of the population). A further 55 million people (or 20.6 per cent of the population) live slightly above the poverty line, which indicates that they are vulnerable to becoming poor. Thus, it is possible that now, due to the pandemic, up to 30 per cent of the country's population are living in poverty. With an increased number of people living under the poverty line, there is a strong need to accelerate studies & lessons learnt on the socioeconomic impacts of COVID-19 on vulnerable groups and children so that multi-sectoral policies and programmes may be developed to counter these effects.

In an effort to understand the social and economic impacts of COVID-19 on women, families with children, vulnerable groups, and people with disabilities, the largest household survey recorded in Indonesia was launched between October and December 2020. Through qualitative interviews, over 12,000 families — across 34 provinces and 247 districts — were surveyed. The results revealed information about the impact of COVID-19 on employment, micro-businesses, food security, access to health, educational services and access to social protection programmes. On a deeper level, it provided insight into the impact of the pandemic on children's development and wellbeing. The study highlights the impact of the pandemic on multidimensional child poverty in Indonesia. 3 out of 4 households reported a reduction in income since January 2020. A significant percentage — 75.3 per cent— were households with children in urban areas. Nearly a third of respondents noted concern about feeding their families, while 12.6 per cent of households with children reported experiencing food insecurity.

In addition, 13 per cent of households with children under the age of 5 were unable to get access to standard vaccines. 36.7 per cent of households with children with disabilities were unable to access health care services, including therapy. The risk of lost learning is high and can have long term impacts on children's growth, development and advancement. Child poverty, which currently stands at 2.1 million, may increase if emergency support measures are not provided in 2021 and beyond.

While 85 per cent of the families surveyed reported receiving some form of government assistance, one in three of the poorest households, who are at the bottom 40 per cent of incomes, did not receive cash assistance of any sort.

During this Decade of Action, a more focused approach is needed to ensure that the poor and new poor are cushioned from the impacts of the global pandemic- whilst the momentum for achieving the SDG Agenda is maintained. The results of this survey provide an opportunity for decision makers to develop tailored and targeted programmes to ensure that no one is left behind.

This study would not have been possible without the support of key development partners working in close coordination with the Government of Indonesia. The United Nations Children's Fund and The United Nations Development Programme sincerely thank and appreciate the Governments of Australia and Japan, and the Multi-partner Partner Trust Fund (MPTF) for their financial support for this survey.

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Last but not the least, this report is dedicated to the 12,000+ women and men across 34 provinces in Indonesia who participated in the survey. We hope that we have adequately represented their voices, and that survey results and policy messages highlighted in this report will be leveraged to support Indonesia to emerge stronger out of this unprecedented health and economic crisis.

The findings, interpretations, and conclusions expressed in this report are of the team members involved in the production of this report. They do not necessarily reflect the views of the United Nations, the Australian Government, the Government of Indonesia.

Executive Summary

The arrival of COVID-19 has created unprecedented challenges for the world. In Indonesia, the coronavirus has infected more than a million people since the first confirmed cases in March 2020 and tens of thousands have died. Coronavirus curbs on the economy and society continue to have a shocking impact on human development. After years of progress, poverty is rising again. One in ten people in Indonesia today are living below the national poverty line. Child poverty may increase significantly. The social impact would have been far worse had it not been for government assistance.

In response to the crisis, the government of Indonesia has introduced a massive fiscal stimulus package through the National Economic Recovery (PEN) program. Indonesia ranks among the top five countries in the Asia Pacific region in terms of the total amount devoted to combatting COVID-19 (ADB, 2021). In 2020 the government allocated IDR 695.2 trillion (approximately US\$ 49 billion) to the program. With the crisis still unfolding, the government announced a budget of IDR 699.43 trillion (approximately US\$ 49.3 billion) in February 2021 for the continuation of the PEN program this year (Kemenkeu, 2021).

Indonesia has continued to invest in strengthening its social protection programs to respond to the crisis. These have been expanded to protect today's poor

against major shocks as well as a growing number of low- and middle-income earners who have become vulnerable and are at risk of becoming tomorrow's poor. Small businesses, too, are receiving assistance as they continue to contend with a contracting economy and public health restrictions.

To assess the impact of COVID-19 on Indonesia's households and to inform government policies, UNICEF, UNDP, Prospera, the SMERU Research Institute and the National Statistics Office (BPS) collaborated on a ground-breaking survey in October-November 2020.

The survey included 12,216 nationally representative households across all 34 provinces. It was the largest survey of the impact of COVID-19 so far and focused on children and vulnerable groups. It was based on face-to-face interviews with households interviewed by National Statistics Office as part of its National Socio-Economic Survey 2019 (SUSENAS). The survey and analyses were undertaken in close collaboration with the Indonesian government.

The impact of COVID-19 will continue throughout 2021 and beyond. However, the pace of support must continue to boost child and family wellbeing. Indonesia's development partners stand ready to assist in this endeavour.



Key finding 1: The impact of COVID-19 on household finances has been severe

Almost three-quarters of households (74.3%) interviewed in October-November 2020 said they were earning less than they were in January 2020.

The proportion of households with lower income was slightly higher among those with children (75.3%) and among those living in urban areas (78.3%). Urban households also experienced a larger reduction in income than rural ones.

Households across all income groups—from the poorest to the richest—reported similar percentageterms falls in income. Many households that were previously economically secure in the middle of the income distribution have either become poor or are at risk of becoming poor.

For many households, a loss of earnings was not the only challenge: almost a quarter of respondents (24.4%) said their expenses had risen, too. Increased costs for groceries and other essentials were the main contributor to this rise in expenses.

A significantly higher proportion of households with children (65%) are spending more on internet or mobile telephone charges than those without children (28.9%).

Only a small proportion (14%) of primary income earners changed job as a result of COVID-19. However,

almost half (47.3%) of those who did change job moved from work as salaried employees in the formal sector into less secure work in the informal sector.

Half of all households (51.5%) have no savings upon which to fall back. More than one-quarter (27.3%) were pawning possessions to survive. A quarter (25.3%) were borrowing money informally from family or friends.

For many households, small businesses are an important source of income. One-third of respondents had at least one household member who was running a business, and almost all of these businesses (87.5%) had been affected by the pandemic. Fewer customers, lower revenues and higher costs were the main concerns.

Key finding 2: Social assistance is reaching most but not all people in need

Most households (85.3%) received at least one form of social assistance, be it a cash transfer or some sort of "in kind" assistance. Half of all households (50.8%) received a cash transfer.

The poorest households received the most assistance. Among those in the bottom 40% of the expenditure (income) distribution, more than 90% received at least one form of assistance and more than 60% received cash. Most households that were economically secure before the pandemic but experienced a significant loss of income after it began were also able to access assistance (approximately 70%). These included programs such as tax deferrals, credit subsidies and internet assistance that targeted newly affected households.

Many households received a combination of cash and in-kind assistance, and there was little duplication in households receiving cash programs, spreading the benefits further.

Two-thirds (67.4%) of recipients of government assistance said that it was helpful in countering the impact of the recession on household finances. Households used the assistance to buy groceries and fulfil daily needs, utilities, and mobile credit/internet.

However, more than a third (38%) of households in the bottom 40% of the expenditure distribution did not receive any cash assistance in October-November 2020. The proportion of non-cash recipients who had experienced income loss (75%) was comparable to that of cash recipients.

Very few of the households (7.5%) that ran a small business received business support from the government at the time of the survey. Four out of ten small business owners said they were not aware that government assistance was available.

Key finding 3: Children are missing out on education and healthcare

Almost three in four parents are concerned about learning loss due to disruptions to their children's education. Access to reliable internet is a major obstacle to children learning from home successfully, with 57.3% of households that have children reporting this to be a major concern. Rural and poorer households faced more internet problems and device constraints than their urban and wealthier counterparts. Many parents reported that they had insufficient time (28.7%) and/or lacked capacity (25.3%) to support their children in learning from home.

Households with children are accessing fewer health services—one main reason is the fear of catching COVID-19. More than one in 10 of households with children under five said they had not taken their children to immunisation clinics since April 2020. School closures, social isolation combined with economic uncertainties are also exposing children to other risks. This survey found that 45% of households reported behavioural challenges among their children. Among them, 20.5% said children are finding it harder to concentrate; 12.9% are becoming angrier; and 6.5% are finding it difficult to sleep.

Key finding 4: Gender inequalities widen as women take on additional caring responsibilities

Mothers were three times more likely to care for children than fathers: 71.5% of households said the mother was taking the lead in supporting children with home schooling compared with only 22% of households who said it was the father.

Half of these women were also engaged in paid work to support their families. They were struggling to find a balance between work and the additional responsibilities posed by school closures.

Key finding 5: Food insecurity among vulnerable groups is an emerging concern

Almost one-third (30%) of respondents were worried they could not feed their families. The proportion of households facing moderate or severe food insecurity rose to 11.7% in 2020. Income reduction and disruptions to food delivery systems were the main factors contributing to food insecurity.

Households who have a person with a disability experienced more income and job loss. One in 10 households with a person with a mild disability lost their job due to COVID-19, and eight out of 10 saw their income fall as a result of the pandemic. Meanwhile, households who have a member with a disability could not access the health and/or therapy services they needed.

More women-headed households (56.7%) said they did not have savings to help cushion the impact of the crisis compared with men (50.6%).

Strategic policy recommendations

Recommendation 1: Support children more through learning, social protection, health and nutrition and child protection. Support schools to gradually and safely re-open; ensure cash transfer programs benefit all affected households who have a child; prioritise delivery of life-saving vaccines and medicines to protect children from disease; include mental health services for parents and children as a part of the public-health response to COVID-19.

- Recommendation 2: Expand food assistance and address disruptions to supply, to combat rising food insecurity. Accompany cash-based food transfers with health and nutrition promotion. Roll out surveillance of nutrition at the local level. Ensure supply of nutritious food is available and affordable.
- Recommendation 3: Maintain support to poor and low-middle income groups, who are now poorer and more vulnerable, through a suite of labour market (such as cash for work, skills training, job creation) and social assistance programs.
- Recommendation 4: Continue assistance to family businesses to recover through cash transfer programs tailored to them, information dissemination, on-demand registration and by linking recipients with complementary support. Ensure women-owned businesses are equally supported.

- Recommendation 5: Reduce women's care burden by gradually and safely re-opening schools, launching a campaign to promote equal sharing of care work at home and equip both parents with skills and support they need to successfully support children's learning during school closures and/or periods of hybrid learning.
- Recommendation 6: Ensure people with disabilities can access the health and care services they need. Prioritise households and individuals with a disability for social assistance and complement with access to upskilling and reskilling training opportunities.
- Recommendation 7: Link new registrations for social assistance into a single database for future targeting. Specific recommendations are consolidating and integrating data of cash recipients into the integrated social welfare database (DTKS). Develop rules and guidelines to collect standardised information. Ensure the new micro business registry has household identification numbers for data-merging purposes.
- Recommendation 8: Promote greater understanding of government support by developing a user-friendly medium with up-to-date information about business support programs.

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Glossary

BLT-DD	Bantuan Langsung Tunai – Dana Desa	Direct Cash Transfer – Village Funds
BOS	Bantuan Operasional Sekolah	School operational assistance fund
BPJS	Badan Penyelenggara Jaminan Sosial	Social Security Administrative Body
BPS	Badan Pusat Statistik	National Statistics Office
BPUM	Bantuan Presiden Produktif Usaha Mikro	President's Assistance for Micro Enterprises
BST	Bantuan Sosial Tunai	Cash Social Assistance
COVID-19		Coronavirus Disease 2019
DTKS	Data Terpadu Kesejahteraan Sosial	Integrated Social Welfare Database
FAO	Organisasi Pangan Dunia	Food and Agriculture Organization
FIES	Skala Pengalaman Kerawanan Pangan	Food Insecurity Experience Scale
ІСТ	Teknologi, Informasi, dan Komunikasi	Information, Communication, and Technology
Kemenkeu	Kementerian Keuangan Republik Indonesia	Ministry of Finance Indonesia
Kemnaker	Kementerian Ketenagakerjaan Republik Indonesia	Ministry of Manpower Indonesia
Kemendes PDTT	Kementerian Desa, PDT, dan Transmigrasi Republik Indonesia	Ministry of Villages, Disadvantaged Regions, and Transmigration Indonesia
MSMEs	Usaha Mikro, Kecil, dan Menengah	Micro, Small, and Medium Enterprises
PEN Program	Program Pemulihan Ekonomi Nasional	National Economic Recovery Program
РКН	Program Keluarga Harapan	Family of Hope Program
PIP	Program Indonesia Pintar	Smart Indonesia Program
Posyandu	Pos Pelayanan Terpadu	Integrated health post
PSBB	Pembatasan Sosial Berskala Besar	Large scale social distancing
Puskesmas	Pusat Kesehatan Masyarakat	Public health center
PwD	Orang dengan Disabilitas	People with disabilities
Susenas	Survei Sosialekonomi Nasional	National socioeconomic survey
UNDP	Badan Program Pembangunan Perserikatan Bangsa-Bangsa	United Nations Development Programme
UNICEF	Dana Darurat Anak Internasional Perserikatan Bangsa-Bangsa	United Nations Children's Fund

1. Context

1. 1. COVID-19: a challenge like no other

COVID-19 poses unprecedented challenges all over the world. Indonesia is no exception. The coronavirus has already infected more than a million people and tens of thousands have lost their lives. Beyond the public-health crisis caused by the pandemic itself, restrictions on the economy and society are having a shocking impact on human development by pushing people into poverty, curtailing children's access to education and healthcare, and increasing mentalhealth complaints. The economy is shrinking for the first time since the Asian crisis of the late 1990s (World Bank, 2020). Gross domestic product was IDR 89 trillion (US\$ 6.4 billion) smaller in 2020. The National Statistics Office (BPS) notes that five million people have been forced out of work during the pandemic and 24 million others are working fewer hours (BPS, 2020a).

The finances of Indonesia's 70 million households have come under extreme pressure as a result of the pandemic. Last year gross domestic product fell by IDR 2.2 million (US\$ 157.3) on a per-capita basis-the first decline in Rupiah terms ever recorded. Personal income (as measured by consumption) dropped by 2.6% on average after adjusting for inflation. The National Statistics Office said that unemployment rose by 2.7 million in the year to August to almost 10 million people (BPS, 2020a). Millions more are working for too few hours, or for too little pay. After years of progress, poverty increased by 2.8 million people in the year to September (BPS, 2021c). In total, 27.6 million people were living below the national poverty line of about IDR 458,947 (US\$ 31.8) per capita per month. The poverty rate spiked to 10.2% (BPS, 2021c), the first time it has reached double digits since 2017; it was higher still in rural areas, at 13.2%. Behind these figures are countless human tragedies.

In response to the crisis, the government of Indonesia has introduced a massive fiscal stimulus through the National Economic Recovery (PEN) program. In 2020, the government allocated IDR 695.2 trillion (US\$ 49 billion) to the program. Of this, IDR 63.51 trillion (US\$ 4.5 billion) was spent on the health sector, IDR 220.39 trillion (US\$ 15.6 billion) for social protection, and IDR 112.44 trillion (US\$ 7.9 billion) for MSMEs (Kemenkeu, 2020a).¹ As the crisis continued, the government in February 2021announced a budget of IDR 699.43 trillion (US\$ 49.6 billion) for the continuation of the PEN program (Kemenkeu, 2021). The social protection spending consisted of new programs and existing programs that have been expanded vertically (with additional new beneficiaries) and horizontally (with top-up of benefit amounts).

1. 2. Collaborative survey

To assess the impact of COVID-19 on Indonesia's households and recommend programs and policies to respond to the crisis, UNICEF, UNDP, Prospera and the SMERU Research Institute, with support from the National Statistics Office, undertook a survey of **12,216 nationally representative households** across all 34 provinces in October-November 2020. It is the **largest survey yet on COVID-19** based exclusively on face-to-face interviews with households that were surveyed by the National Statistics Office in 2019.

It gives **special attention to children and vulnerable groups. There is also a focus on women as well as on people with disabilities.** The survey and analysis of results were designed with regular feedback and input from the Government of Indonesia.

The major objectives of the survey were to assess the impact of the pandemic on: (1) income, employment and business; (2) household consumption and food security; (3) children and welfare (health and education); and (4) vulnerable groups such as persons with disability and female-headed households. It

^{1.} The detail information about each program is provided in the Annex I

also focused on (5) strategies used by affected households to cope and (6) access to government assistance. The COVID-19 survey has sought to monitor the outreach of the programs along with the dimensions of 'coverage' (who has access to benefits); 'comprehensiveness' (risks covered, complementarities between cash and non-cash assistance) and 'adequacy' (level of benefits and expenses covered).

The survey results have been disaggregated by economic status of households based on their reported expenditures in National Socioeconomic Survey (Susenas) of March 2019 (see Box 1); presence of children, gender of the head of household (male or female), presence of persons with disabilities, economic status of households, and location of household (rural/urban).

The results of this disaggregation have been presented in this report where relevant. To estimate the prevalence of food insecurity, the survey uses the 'Food Insecurity Scale' (FIES) as adopted by the National Statistics Office in Susenas².

The survey included both factual questions, such information on changes to consumption, as well as perception questions. The latter was particularly useful for eliciting views and feedback from respondents. For instance, in a dedicated module on social assistance, a series of questions were asked about the type of assistance received, how the recipients used the assistance, and feedback on usefulness and parity of such assistance. Similarly, on children and education, data was gathered on experiences of learning from home and parents' observations about their children's behaviour.

The respondents in this study were a sub-sample of Susenas 2019, and the data from the two surveys has been merged, among other things, to identify household expenditure prior to the pandemic which was challenging to collect at the time of this survey³. This has made it possible to determine the economic status, or baseline condition⁴, of households prior to the pandemic. This is used in this report to: (1) analyse the impact of the crisis on households across the expenditure distribution; (2) assess the extent to which poor and vulnerable households were reached by social protection programs.

The data collected from the household surveys were complemented with in-depth, interviews. This was to probe the survey findings more deeply and situate the results in the context of the unfolding pandemic. The interviews focused on, among other things, changes to employment and jobs; division of care and domestic work; families' experiences with accessing basic services; children's experiences with online learning; and vulnerabilities faced by persons with disabilities during the pandemic.

^{2.} National Statistics Office and The SMERU Research Institute have done the FIES estimation for the purposes of this joint survey. FIES is originally developed by the Food and Agriculture Organization (FAO).

^{3.} National Statistics Office measures the economic status by using expenditure per capita which calculated based on detail expenditures asked in the Susenas. This detail expenditure module has more than 290 items, which cannot be administered in the joint-survey due to time limitation conducting face-to-face survey during the COVID-19 pandemic. To approximate the economic status of the respondent, hence we used the 2019 Susenas data.

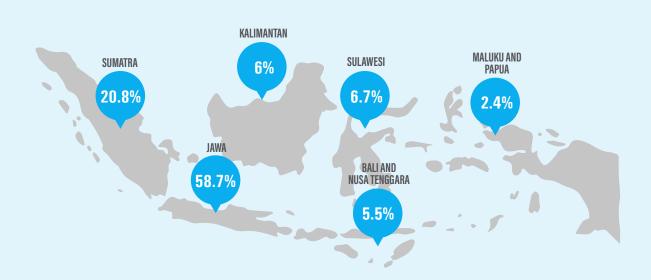
^{4.} This has been done primarily by determining the socio-economic position of households prior to the pandemic in the distribution of expenditure using the full sample of Susenas 2019. Each household in Susenas 2019 was sorted based on its monthly expenditure per capita, from the lowest to the highest, and then divided into five groups (or quintiles). This identification of the quintile position in Susenas 2019 was then merged with the 2020 survey data. This serves as the baseline position of households surveyed.

BOX 1

Characteristics of the households that took part in the survey

The data and analysis presented in this report is based on sampling weights provided by the National Statistics Office and is representative of the 69 million households in Indonesia.⁵ Below are the characteristics of the population that were represented by the survey. Over 70% of households lived with children under 18. Out of these, 25.4% had children under the age of 5. Around 30% of households lived with elderly relatives, 6.9% with persons with disabilities, 3.2% with pregnant women, and 15.8% with members with chronic diseases.⁶ Women-headed households made up 14.3% and households headed by men 85.7%. Households headed by women tended to be single/divorced, older, and less educated compared to households headed by men.

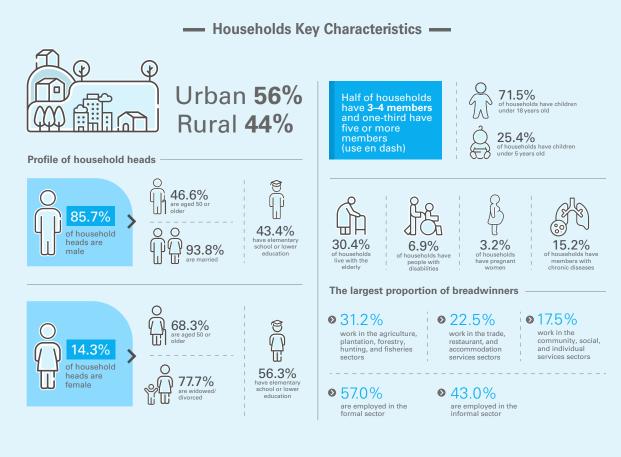
Figure 1. Geographical Location and Household Composition



— Distribution of households across Indonesia —

⁵ Annex II provides the detailed methodological information of the weighted sample in comparison with the sample of Susenas 2019.

⁶ These statistics are quite stable from 2019 (compared to Susenas) with notable differences: 67% of households live with children under 18 years old, 29% of households have children under 5, 28% of households live with the elderly, 8% with PwD (severe and moderate difficulties), 3.7% with pregnant women.



The survey included households from all five wealth quintiles, but most respondents were not very wealthy. As Figure 2 illustrates, half of the households in Quintile 1 were living below the poverty line in 2019, Quintile 2-4 had only low-moderate household income of between IDR 560,000 and IDR 1,750,000 (US\$ 38 – US\$170) per month, and even Quintile 5 households were not that well off. The survey does not capture very high-income households because these groups rarely participate in such surveys.

Figure 2. Monthly expenditure per capita by quintile (in thousands IDR) of households surveyed in 2019



2. Key findings

2. 1. The impact of COVID-19 on household finances has been severe

Almost three-quarters of households (74.3%) interviewed in October-November 2020 said they were earning significantly less than they were in January 2020. The proportion of households with lower income was slightly higher among those with children (75.3%) and among those living in urban areas (78.3%). 39.8% of households said that their income had fallen by 25% or more in comparison to January 2020—this represents a severe income shock. 44.1% of urban households saw their income fall by more than 25%; this is 10 percentage point higher than rural households (34.4%). (Around 16.3% of households who experienced an income decline did not know the percentage of reduction at the time of survey).

Households across all income groups—from the poorest to the richest—reported similar percentage-terms falls in income (see Table 1 below).

The proportion of households that experienced a reduction in income and the average percentage of reduction was comparable across quintiles. Even among the group with the highest expenditure (Quintile 5), a staggering 73% of households saw a 45% reduction in their income, on average.

This is not to say that all households were affected by the economic downturn equally. Those that were wealthier would have more resources (income, savings, access to finance, assets) to cushion themselves from the downturn. In 2019, the top 20% were consuming almost five times more than the bottom 20%. Hence, the impact would be differentiated by the pre-existing socio-economic conditions of households, with the poorest being made worse off, even if they experienced the same relative reduction in income. Nevertheless, the survey shows that even households that were relatively well off prior to the pandemic have become vulnerable or are at risk of becoming vulnerable.

ALL	ALL					74.3				2	22.7	
HOUSEHOL HEAD	FEMALE					70.8				26.	4	
GENDER	MALE					74.9					22.2	
	YES					75.3					21.7	
HAVE CHILDREN	NO					71.7				25	.5	
HAVE MEMBERS	YES					74.9					23.9	
WITH DISABILITIES	NO					74.3				1	22.6	
LOCATION	URBAN		78.3							19.9		
LOGATION	RURAL		69.5						26.2			
WELFARE	TOP 20%					72.9				2/	4.3	
GROUP	MIDDLE 40%					74.8					22.2	
	BOTTOM 40%		74.6						22.5			
	l	0%	10%	20%	30%	40%	50%	60%	70%	80%	90 %	100%
	I	CURR	ENT INCOME IS	LOWER		CURREN	T INCOME IS TH	IE SAME		E CUF	RENT INCOME	IS HIGHER

Figure 3. Current income in comparison to January 2020 by groups (%)*

Source: calculated from the 2020 household survey

*Note: Multiple responses question, the percentages are based on the number of households in each subgroup

Quintile	1 (Lowest Expenditure)	2	3	4	5 (Highest Expenditure)
Average monthly household expenditure in 2019 (000 IDR)	1,900	2,900	4,000	5,100	9,350
Average % reduction in income	42%	44.4%	44.1%	43.4%	45%
Experienced reduction in in income (%)	73.2	75.8	75.9	73.6	72.9
Experienced increased in expenditure (%)	28.7	32.3	35.1	36.4	38.7
Experienced decrease in expenditure (%)	24.4	28.7	25.6	23.7	21.8

Table 1. Proportion of households experiencing reduction in income and change in expenditure by expenditure quintile

Source: calculated from the Susenas March 2019 and the 2020 household survey

For many households, a loss of earnings was not the only challenge: almost a quarter of respondents (24.4%) said their expenses had risen, too. Increased costs for groceries and other essentials (for 77.8% of households) was the main contributor to this rise in expenses followed by increased costs for communications (for 57.3%). One main reason could be that households were bulk buying groceries and other essentials due to the uncertainties posed by COVID-19. Significantly more households with children that experienced increases in expenditure reported to be spending more money on mobile telephone credit (65%) than their counterparts with no children (28.8%), likely due to remote learning requirements.

The main implication of the pandemic-induced changes is that a new wave of households, which were previously economically secure, have now become poor and vulnerable. Figure 4 illustrates this through simulations of the potential implications of income loss reported in the survey on expenditure (see Annex III details on the simulation). This exercise shows that a 10% reduction of expenditure among households most affected by COVID-19 would translate into significant shifts downwards in the position in expenditure quintile compared with 2019 levels. The proportion of households in Quintile 1 (the bottom 20%) would increase by 34%. Meanwhile, those in Quintile 5 (the top 20%) decreases by 29%. The poverty rate among all households surveyed would also increase, to 12.3% from 8.1% in 2019. This represents a significant shift towards a poorer society. It means that many more people are now living in the bottom 40% of the expenditure distribution (earning up to IDR 800,000 per month), and there are fewer households in the top 60% of the distribution (earning more than IDR 803,000 per month) compared with 2019 levels.

The primary earner in most households continued to work, but some were working fewer hours and earning less. In most households (91.2%), the primary earner continued to work when the survey was conducted in October-November 2020. On average, the primary earner worked 35 hours per week, indicating they were working full time. However, 90% of primary earners from female-headed households and 89% of those from households with persons with disabilities worked comparatively fewer hours per week. More than 80% of primary earners employed in the trade and restaurant sector, and 70% in the transport and communication sector and mining sector reported to be earning less than they were prior to the pandemic. These results are understandable as demand is lower in these sectors due to public health restrictions coupled with economic downturn (BPS, 2021b).

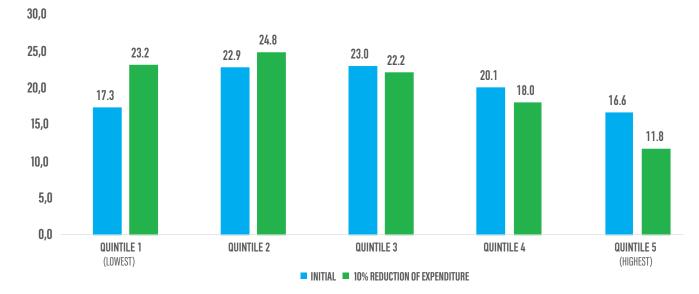


Figure 4. Simulation of shift in quintile position as expenditure and income are reduced

Source: calculated from the Susenas March 2019 and the 2020 household survey

Fourteen percent of primary earners switched jobs because of the pandemic. Almost half (47.3%) of those who did change job moved from work as salaried employees in the formal sector into less secure work in the informal sector. People working in industry, transport or services pre-COVID were most likely to leave formal jobs for informal ones. 43.1% moved to the construction sector and 36.7% moved to the agriculture sector. Among the small proportion

of households where the primary earner had been furloughed (5.5%), almost three-quarters (73.7%) had received no wages at all, and more than one-fifth (21.2%) had received reduced wages. Only one-third of those who were suspended were guaranteed a return to their jobs. Suspension occurred every month throughout the year, but peaked in April and October. This is in line with strictness of public health measures, as shown in Figure 5 below.

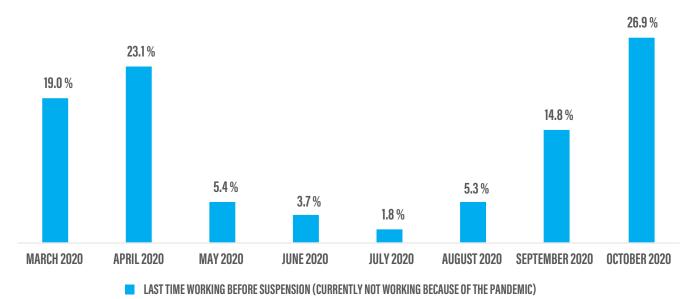


Figure 5. Work suspension rates were in line with strictness of public health measures*

Source: calculated from the 2020 household survey

*Note: Timeline of Large-Scale Social Restrictions (PSBB) in Jakarta: 10-23 April 2020: PSBB Phase I; 24 April-22 May: PSBB Phase II; 22 May-4 June: PSBB Phase III; 5 June-10 September: PSBB transition; 14 Sep: PSBB; 12 Oct: PSBB transition

Despite the pandemic, seven in 10 primary earners continued to work from their workplaces. Around onefifth (20.4%) of primary earners were able to work from home. This was the case for all households, including those with elderly relatives, children, and people with disabilities, raising concerns over transmission, caregiving and the ability to support children learn from home.

Half of all households (51.5%) had no savings upon which to fall back on. More than one-quarter (27.3%) were pawning possessions to survive. A quarter (25.3%) were borrowing money informally from family or friends. Of the households to have racked up personal debt, 40% were failing to make regular repayments.

For many households, small businesses are an important source of income. One-third of all households (29.9%) in the survey had at least one household member who was running a business, and almost all of these businesses (87.5%) had been affected by the pandemic. Even before the pandemic, household businesses were mostly unregistered smallscale units, often employing unpaid family workers. Indonesia's micro and small businesses are central to employment and income for poorer households in the informal sector. Because they are relatively simple to start up and shut down, many people resort to making a living running informal micro businesses, particularly in times of crisis when the formal economy shrinks. Most of those who run or work in these informal enterprises face precarious working conditions, without social protection and with often poor health and safety measures. They typically have low productivity, low rates of savings and investment, and less capital (Prospera's own estimates using VIMK 2015, see Wells and Sijapati Basnett 2020).

Such pre-existing conditions render small-scale enterprises vulnerable to both the economic shocks caused by lockdown and other containment measures as well as to health risks. It also makes it more difficult for the government to reach them with business assistance programs. And yet the collapse and closure of these enterprises can trigger significant surges in unemployment and underemployment, leading to longlasting effects on the economy while retarding recovery and/or preventing recovery that is inclusive (ILO and OECD, 2020).

Fewer customers (66.4%), lower revenue (56.4%) and higher costs (11.5%) were the main complaints. Only a small fraction of household businesses (3%) reported that their businesses had improved.

	All business	Male-owned	Female-owned	Jointly-owned
1	2	3	4	5
Buyers decrease	66.4	61	70.2	70.8
Revenues decrease	56.3	57.2	57.5	53.7
Costs increase	11.5	12.5	11.5	10.1
Capital decreases	10.5	9	11.7	11.4
Raw material availability is disrupted	5.47	6.79	4.32	5.4
Goods delivery/distribution is difficult	5.3	8.5	3.4	3.4
Cannot pay business loans	2.9	1.4	3.3	5.5
Costs decrease	2.6	1.8	1.8	5.9
Buyers increase	2.1	1.4	3.0	1.7
Revenue increase	0.9	0.6	1.4	0.6

Table 2. Impact of the pandemic on small businesses (%)

Source: Calculated from the 2020 household survey.

*Note: The percentages are based on the number of households with small business.

As the survey was conducted almost six months after the lockdown was first imposed, most businesses had found ways to cope and were settling into the 'new normal'. Almost half said they were able to maintain the same operating hours as prior to the pandemic. 38.9% of businesses that were adversely affected were trimming expenses by spending less on inventories, salaries and bonuses and 9.6% of businesses had reduced operating hours. Around 10% were using online platforms to market their products and secure buyers. In total, 40% of the businesses were applying health protocols. Out of these, 30% were maintaining their operating hours with health protocols in place while the remaining 10% were operating with reduced hours. During qualitative interviews, businesses were generally hopeful for a brighter future and/or believed they could cope with the 'new normal':

Nevertheless, a sizeable proportion of familybased enterprises were still struggling—perhaps an indication of more long-term structural problems.

33.5% of businesses with outstanding debt said they could not meet their monthly loan installments. 8.3% of business had to sell off assets; 2.7% reduced workers. Meanwhile, 8.2% of businesses had to temporarily close down to cope with the pandemic's negative impact.

Women played a major role in family businesses. The proportion of women-owned businesses that had to close down (7%) was two times higher than those owned by men (3.4%). Most of the small-scale family businesses were either owned solely by women (40%) or jointly owned by women and other members of the household.

"Since November, my business has started to recover. Tourists have started to slowly return. Hopefully, more will come during the end-of-year holiday."

(In-depth interview informant, Ibu Sari, grocery seller, Kepulauan Seribu District, urban, 2 December 2020).⁷

"Since COVID-19, I have had to think hard about how to sustain my family as I did not have the same number of orders as before. In the end, I decided to make masks from leftover fabric, and I am able to sell them more cheaply, IDR 10,000 (US\$ 0.7 for three masks). Other stores generally charge the same price for only one mask, and the sewing is mediocre compared to what I offer."

(In-depth interview informant, Ibu Melati, tailor, Yogyakarta City, urban, 7 December 2020).

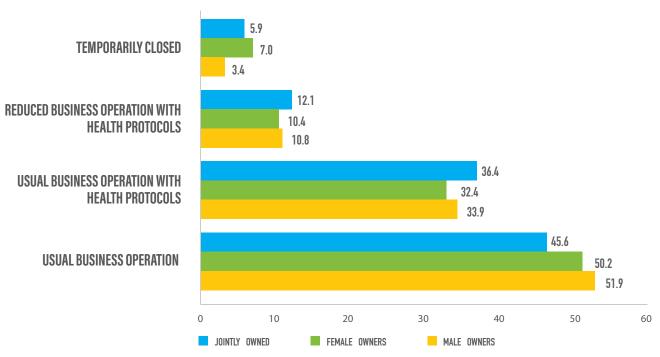


Figure 6. Business Operation

Source: calculated from the 2020 household survey

7 All names provided in this report are pseudonyms to maintain the identity of those who participated in the survey

One reason for the closure of a greater proportion of women-owned businesses is that these businesses are mainly concentrated in the retail trade, restaurant, and accommodation sectors (81.4%), which have been hardest hit by the social restrictions imposed to curb the spread of the virus. When the pandemic arrived, Prospera estimated that womenowned small-scale businesses would be especially vulnerable because they are consistently smaller and with fewer sales than businesses owned by men. 70.7% of all micro and small enterprises owned by women generate profits of less than Rp1.4 million (A\$145) per month. This is not enough to keep a family of four out of poverty. These enterprises are the least likely to survive the pandemic.

58.1% of all family businesses run by women had school-age children, and women were the main carers, supporting their children to learn from home.
Having to balance additional caring responsibilities with an increasingly challenging business environment compounded the challenges faced by women:

"It is always me who has to help our child with remote learning. Every time I ask my husband, he says he is on his way out and leaves immediately. But I am also busy with the shop. So, I must delay helping my child out until I have time. Maybe around 10 am or 11 am. If my child needs help urgently then I help my child first but then there is no one to tend to my shop."

(In-depth interview informant, Ibu Sari, grocery seller, Kepulauan Seribu District, urban, 2 December 2020).

2. 2. Social assistance is reaching most but not all people in need

To help protect people and communities from the adverse effects of the pandemic, Indonesia has massively expanded its social assistance programs. Indonesia's investment in social protection programs in 2020 amounted to a total of IDR 203 trillion (US\$ 14 million), and it was the single largest allocation in the National Economic Recovery Program (PEN). This has been done by building on its expansion of social protection system since the Asian Financial Crisis two decades ago, with coverage buttressed by a robust social registry covering the poorest 40% of the population. The COVID-19 response programs have been expanded from those who are poor already to also assist a growing number of middle-income earners and small businesses who have become vulnerable due to the sudden slowdown of the economy and restrictions on economic life.

The government has increased the coverage and benefit levels of existing assistance programs while also introducing several new social protection and labour market measures to reach newly vulnerable groups. Indonesia has rapidly distributed aid to the poorest through the Family Hope Program (PKH), Sembako Program, and made electricity free for households with 450 VA and 900 VA connections. New programs to support the newly vulnerable have also been introduced, including pre-employment cards (Kartu-Pra Kerja), cash assistance for micro, small, and medium-sized enterprises (BPUM), wage subsidies for formal workers, village cash transfer program (BLT-DD), and others.⁸

As of February 2021, the total allocated budget for social protection measures in 2021 amounted to IDR 157.41 trillion (US\$ 10.9 billion), equivalent to 1.02% of GDP in 2020 (Kemenkeu, 2021). Due to large number of recipients, Indonesia's budget is slightly larger than those of Malaysia and the Philippines, which have rolled out comparable programs (see Annex IV for a comparative perspective).

⁸ The detailed information about each program is provided in the Annex I

BOX2 Indonesia's experience using data to deliver social assistance

Indonesia's pre-existing social registry, known as the Integrated Social Welfare Database (DTKS), has been the foundation for targeting assistance to households and individuals during the pandemic. First developed in 2005 through a National Statistics Office-lead census on poor households, the database has since been updated three times (in 2008, 2011 and 2015). The DTKS now includes details of 27 million of the lowestearning households, representing 40% of the population.

Prior to the pandemic, social assistance programs such as the Family Hope Program (PKH) and Kartu Sembako food staples program were aimed at the poorest households. Not all households and individuals registered in the DTKS received assistance. But during the pandemic, Indonesia has used the database to identify and enrol new beneficiaries into programs, such as staple food support for those residing in Jakarta and surrounding areas, and cash transfer for households outside the Jabodetabek region (BST). The database has also been used to spread the benefits further and avoid duplication. Depending entirely on the database has proved challenging, however, as it was not updated regularly, in contrast to countries such as Brazil, Turkey and the Philippines where citizens' economic status is tracked regularly to tailor the support (labour market and/or basic needs) available to them. And DTKS is not yet interoperable with other databases, namely population data (NIK).

These problems and a lack of data on Indonesians who are vulnerable to poverty (beyond households in the bottom 40% of the expenditure distribution), including people working in the informal economy, has been tackled by relying on innovative measures, including electricity records (electricity subsidy); community-based targeting (BLT DD); self-targeting through on demand application (Kartu Pra Kerja); and other novel sources of data such as bank account data (BPUM).

As the survey results show, however, there is more to be done to reach those who have not received any support as the crisis continues. Having data that is reliable and regularly updated will be critical to respond to shocks in the future.

The survey shows that most households (85.3%) received at least one form of social assistance. These include cash or in-kind transfers. Half of them (50.8%) received cash assistance. Among the households that were surveyed, 88.9% said they needed social assistance; 72.6% specifically said that they needed cash assistance. Overall, there was only a three-percentage point difference between the proportion of people who said they needed support and those who received it. The gap was larger, at 14 percentage points, for those who said they needed cash and those that received it.

A higher proportion of women-headed households (55.1%); households with children (52.9%); rural households (59.6%); and households in the bottom 40% (63.5%) received cash assistance. Interestingly, government assistance reached more female-headed households and households in the bottom 40% compared with financial assistance that was provided to these groups through their relatives and social networks. 16.4% of women-headed households and 8.8% in in the bottom 40% received cash from extended family or neighbours. These results provide an indication of the difference in number of people reached. They do not reveal which support was more adequate for meeting the needs of beneficiaries, nor the potential complementarities between government and non-government support among those who received both. Nevertheless, it does provide an indication of the significance of government support during this critical period.

The households surveyed received at least one of the six main types of cash assistance – BLT DD, BST, PKH, wage subsidy, Kartu Pra-Kerja, BPUM. There was minimal duplication across survey participants. This is good news because with a proliferation of different

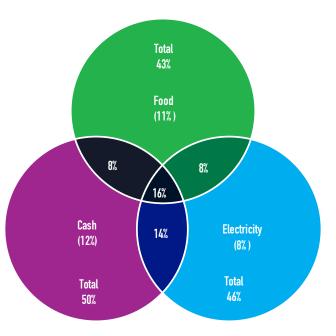


programs being rolled out rapidly with varying eligibility and delivery mechanisms, a key challenge faced by Indonesia has been to create complementarities and avoid duplication across programs (Sudarno, 2020).

Many households also received a diverse combination of complementary cash and non-cash support. Overall, 77% of households received at least one of the three programs that had the widest reach: cash (50% received), electricity subsidy (46% received), and staple food (43% received). Among those who received cash, 32% also received electricity and food staples; 28% also received electricity subsidy; 16% also received food staples; 24% received neither of the other two.

During in-depth interviews, recipients said that while cash gave them flexibility to choose what goods or services to spend on, the electricity subsidy and internet assistance offset the cost of studying and working from home. Food assistance reduced their food expenses. These results show that among the 60% cash recipients who received other complementary support, the support provided was fairly comprehensive. But there were many who received only one type of assistance (only cash or only food staple).





Source: calculated from the 2020 household survey *Note: among those (23%) who were not receiving any support from the three main programs, 35% were receiving other support such as loan deferral, tax relief and/or internet subsidy.

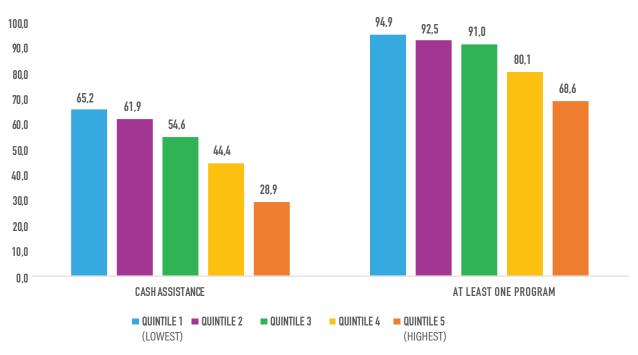


Figure 8. Proportion of beneficiaries households by expenditure level (%)

Source: calculated from the Susenas March 2019 and the 2020 household survey

Most of the poorest and vulnerable households (over 90% in Quintiles 1-3) received at least one social assistance program, and they also benefitted more than those households that were better off. Figure 8 below shows that the proportion of beneficiaries among the poorest group was larger than that of the other expenditure groups. The proportion of beneficiaries in each quintile reduces with the rise in household wealth. The drop is particularly noticeable after quintile 3. In other words, the difference in the proportion of beneficiaries between quintile 1, 2 and 3 is small (a few percentage points lower), but the difference between the proportion of beneficiaries in guintile 3 and 4 is almost 10 pp, and between 4 and 5 (wealthiest) it is 11.5 pp. Cash assistance follows a similar pattern. And being poor and vulnerable (Quintiles 1-3) increased the chances of receiving at least one form of social assistance and/or cash assistance compared with better off households.9

Some households that were previously economically secure but had experienced a significant loss of income as a result of COVID-19 were also able to access assistance. The figure shows that 28.9% of those with highest expenditure (Quintile 5) received a cash transfer, but this does not mean that all assistance received by this group was mistargeted for two main reasons. First, 72.9% of those who were in Quintile 5 (in 2019) experienced an average income reduction of 45%. Understandably, 70.9% said that they needed social assistance. So even quintile 5 were not very wealthy at the time of the survey. Some households in guintile 5, therefore, were also eligible for support because they were adversely impacted by the pandemic. Second, not all social assistance programs were targeted at the poor. Programs such as Kartu Pra-Kerja targeted individuals who were not yet in the social register and had not received any other form of cash assistance, while internet package, BPUM and wage subsidy were available to everyone who meet the eligibility criteria, which did not include income. For a summary of program-specific results, refer to Table 4 in policy recommendations.

9. Similar magnitude of probabilities of receiving assistance by expenditure quintiles were also confirmed by various model of logistic regression with and without controlling households 'characteristics such as gender and age head of household, the size of household, whether there are children in household, rural-urban dummy, and Java-non Java dummy.

BOX 3 Did social assistance reach too many wealthy households?

It might seem surprising that so many households in the higher expenditure quintiles accessed social assistance during the pandemic. Yet analysis shows that only households in the top 20% of the expenditure distribution (Quintile 5) were earning enough to sustain a decent standard of living before COVID-19. Households in the bottom 80% of the distribution (Quintiles 1-4) were earning too little to sustain a decent living standard. In other words, it was right that government assistance reached these groups.

To provide a better sense of the value of the expenditures of each quintile, Figure 2 shows median monthly expenditure for each of the five groups represented in the household survey. The poorest households (Quintile 1) had median monthly expenditure of IDR 430,000 (US\$ 29.8) in 2019. The national poverty line in that year was IDR 425,000 (US\$ 29.5). In other words, around half of those in Quintile 1 were poor.

The middle-income group (Quintiles 2, 3, and 4) had median monthly expenditures of IDR 670,000 (US\$ 46.44), IDR 967,000 (US\$ 67.0) and IDR 1,367,000 (US\$ 94.4), respectively. This shows that the median expenditure of these households was below the cost of a decent standard of living. These groups would be vulnerable to any reduction in their household income as a result of COVID-19 and at risk of sliding into poverty.

Meanwhile, the median monthly expenditure for the wealthiest households (Quintile 5) was IDR 2,362,000 (US\$ 163.7). This is only around one-third higher than the cost of a decent living¹⁰. This shows that even the wealthiest households, while more economically secure than those in the lower quintiles, were not very well off. They, too, would be at risk of falling into poverty if faced with a severe income shock.

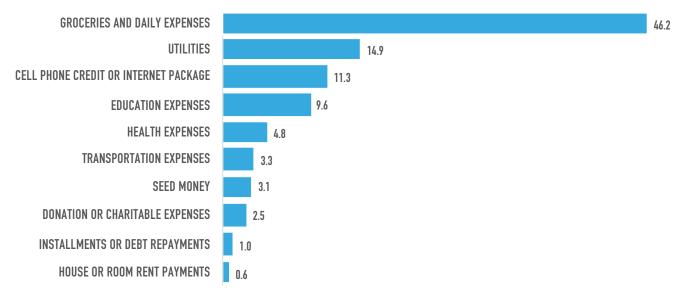


Figure 9. Use of benefit

Source: calculated from the 2020 household survey

^{10.} Decent cost living used in this graph was published by National Statistics Office, the latest national figure available is from 2015 (BPS, 2020b). The decent cost of living has been used in determination of the minimum wage and in these recent years, the effort in calculating the decent cost of living has become more decentralized at the provincial level and become the task of the Provincial Renumeration Council based on National Statistics Office data. At the central level, Ministry of Labor decided items of cost to be included in the decent living cost calculation for a single worker (Kemnaker, 2020)

The results show that assistance eased household's financial pressure. Households reported that they used assistance to buy groceries and other essential items (46.2%) and to pay for utilities (14.9%) and mobile/internet credit (11.3%).

Most of the recipients (67.4%) thought government assistance was useful. People who had experienced a significant reduction in their household income explained how support had helped them during indepth interviews:

"I used up the cash assistance I received from the government in one day, paying off some of the debts I owed to the grocery store. I hope that I will be able to work again or receive an additional round of support from the government. I will be able to pay off my remaining debts. Alhamdullilah, I still got the little that I did this time around because other families have not received any support and they too are struggling."

(in-depth interview informant, Ibu Rini, making embroidery for praying robe, Tasikmalaya City, rural, 16 November 2020).

"I had never received social assistance from the government prior to the pandemic. But since August, I have received three tranches already. I used the first IDR 500,000 (US\$ 34.7) to seek medical treatment for my child who has a disability. And the assistance I received in September and October 2020, I have used it for buying food and other everyday necessities"

(In-depth interview informant, Ibu Tati, housewife, Banjar City, urban, 19 November 2020).

Nevertheless, one in three households (or 34.8%) in the bottom 20% of the expenditure distribution did not receive any cash assistance (the preferred form of assistance for 72.6% of respondents). The percentage of households in the bottom 20% who did not receive cash assistance by type of vulnerability are as follows: 32.7% of households with children, 32.9% of femaleheaded households, and 34.7% of households with a member who has a disability. Box 4 highlights insights gained on two COVID-19 flagship measures to cushion the poor and vulnerable against economic shocks.



The survey results suggest that poor and lowermiddle households who have fallen out of the social safety net also need assistance. As the Box below shows, a similar proportion of cash recipients and non-cash recipients in the bottom three quintiles reported a decline in income and expenditure during the pandemic. A higher proportion of non-cash recipients reported that they were facing challenges feeding themselves and paying for their children's education compared with cash recipients, even though non-cash recipients were relatively better off prior to the pandemic. All these results are indicative of the need to widen cash assistance and reach the poorest and lower-middle-income households who have been affected by the pandemic but have fallen out of the social safety net.

BOX 4

Many households needed cash assistance but did not receive it

Overall, 71% of households in the bottom 60% of the expenditure distribution reported that they needed cash assistance from the government. Among them, 60.6% had received cash, while the remaining 39.4% had not. The survey shows that both groups had a similar proportion of households who had experienced a welfare loss with a decline in income (75-76%) or expenditure (25-28%).

The distribution by quintile is provided in the graph below:

Figure 10. Distribution of households



Source: calculated from Susenas 2019 and the 2020 household

Among the households in the bottom three quintiles that reported that they needed cash support, those who received cash tended to have had lower initial welfare conditions than non-beneficiaries, in terms of their 2019 per capita expenditure and food expenditure.

However, the survey results show that both groups had a similar proportion of households who had experienced a decline in income (75-76%) and expenditure (25-28%). This also shows that among those who self-reported that they needed cash assistance were indeed many who were adversely affected by the pandemic.

A higher proportion of non-cash recipient households reported that they were concerned about food insecurity (Refer to Section 2.4 for dedicated discussion) and had difficulties in meeting educational costs compared with their cash recipient. For example, 12.3% of non-cash beneficiary households said they were eating less than usual. In the group that received cash the proportion was lower, at 8.3%.

60% of non-cash beneficiary households reported that they experienced difficulties paying educational-related expenses, while for cash beneficiaries the proportion was 58%. These results are particularly stark among non-cash recipient households in the quintile 3 followed by quintile 1 as compared to their counterparts who had received assistance (See Annex VI for the quintile breakdown).

Table 3. Income and Expenditure Comparison between 2019 and 2020 of Bottom 60% Households

Phonestavistics	Total Bottom	60% (Quintile 1-3)
Characteristics	Cash recipients	Non-cash recipients
Baseline of expenditure in 2019		
Expenditure per capita	682807.8	724229.8
Food expenditure per capita	416384.9	428733.2
Income condition in 2020		
Income reduced compared to January*	75.9%	74.5%
Expenditure reduced compared to January	25.6%	28.0%
Food Security condition in 2020		
Eaten smaller portions than usual	8.3%	12.3%
Run out of food	5.6%	8.6%
Not eaten for a whole day	2.2%	4.1%
Other adverse conditions in 2020		
Having difficulties with educational costs**	52.8%	59.9%

* The percentages presented here are only among those who provided non-missing response

** The percentages presented here are only among those who have educational expenses

Very few of the households (7.5%) that ran a small family business had received any business support from the government at the time of the survey. This included cash grants, tax concessions, and loan deferrals.¹¹

Those that received support, used it for the intended purposes. Around 80% of recipients used assistance for additional capital, while 12% used the funds for seed capital. 12% repaid loans and almost a quarter used it for household expenses. [These are averages across the three types of owners presented in the Figure 11]. There were notable differences in the way women-owned businesses used the support they received compared to male-owned or jointly owned businesses. Namely, women-owned businesses used assistance as additional capital and for family essentials, indicating the wider benefits of reaching women.



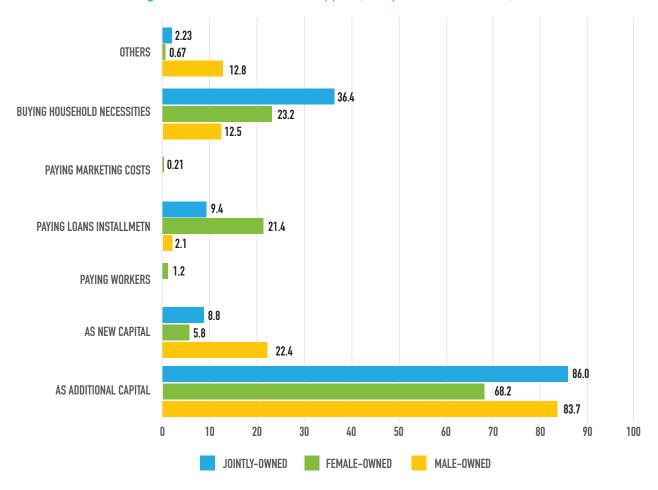


Figure 11. The use of business support (multiple answers allowed)

11. The cash grants program (targeted at around 12 million microbusiness—or 20% of the estimated business) itself has been rolled out one month before the surveyed, there is possibility that there were some bottleneck in the implementation and also because of the timing of the survey-the assistance started in September 2020.

To ensure small enterprises have enough funds to meet their financial obligations and continue their operations, most countries in the Asia Pacific region have provided substantial amounts of collateral-free or low-interest loans. India, for example, is concentrating its effort in supporting MSMEs by preparing a substantial INR 3 Trillion (1.44% of its 2019 GDP) worth of collateral-free loans reserved for MSMEs in 2020 (OECD, 2020). Indonesia implemented a similar measure in the form of collateral subsidies with a budget of IDR 8.5 trillion (US\$ 593.1 million) or 0.06% of its GDP (Kemenkeu, 2020b). Other policies to support small businesses during the pandemic have included credit restructuring or loan repayment deferrals and tax relief.

Indonesia has also provided a direct cash transfer of IDR 2,400,000 (US\$ 167) to a target of 12 million MSMEs through the Bantuan Presiden Usaha Mikro scheme, as many of Indonesia's MSMEs are not yet bankable and rely on informal sources of financing (ILO, 2019; ADB, 2020). (refer to Annex I). This

amounts to a support for 20% of the 60 million microbusinesses in Indonesia. The program relied on a wide range of institutions - microlenders, state-owned banks, and/or local offices of Ministry of Cooperatives and Small Medium Enterprises - to propose names of potential beneficiaries.

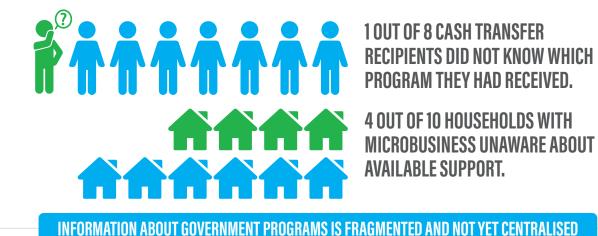
The survey results suggest that 6.6% of the households with a family business had received BPUM at the time of the survey (October-November). Such a low reach (approximately one-third of distribution target) could be because the program (started in September) was still in implementation stage at the time of the survey. However, it must be noted that family run businesses are harder to reach because they operate informally and may not be in the record of designated proposers of the program. Notwithstanding, the survey results show that among those who received the program (6.6% of households with family business), 80% put it towards additional capital, as was intended by program design.

Awareness about business assistance was low.

36.8% of small business owners said they were not aware that government assistance was available. Approximately 12.3% who said they received cash did not know about the program they received it from. This is likely because information about government programs is fragmented and not yet centralised.

At the program level, many programs were delivering as intended and together they helped to reach a large proportion of the population. But there is room for improvement, individually and collectively, to reach more recipients and to expand the benefits for existing ones, as illustrated by Box 5 on the Village Cash Transfer Program (BLT-DD) and Family Hope Program (PKH). For an overview of results on key programs that were included in the survey, refer to Table 4 in Section 3.9 on policy recommendations.

Figure 12. Awareness about government assistance



INFORMATION ABOUT GOVERNMENT PROGRAMS IS FRAGMENTED AND NOT YET CENTRALISED

The effectiveness of Village Cash Transfer and Family Hope Programs

To adapt an existing program to meet the challenge of the times, the government announced the Village Cash Transfer Program, or BLT-DD, with a target of reaching 11 million households in rural areas who were not recipients of other social assistance programs, such as the Family Hope Program (PKH) or the Sembako card. Beneficiaries were entitled to IDR 600,000 (US\$ 41.6) per month from April to June, and IDR 300,000 (US\$ 20.8) per month from July until December (Kemenkeu, 2020c). The funding for this program came from the Dana Desa (Village Fund) program, which was first introduced in 2015 with the landmark ratification of the Village Law, allowing villages to receive a direct fiscal transfer from the central government each year to finance their own development efforts (Kemendes PDTT, 2015).

BOX 6

With COVID-19, villages have been required by law to use up to 35% of the *Dana Desa* to provide social safety nets for poor households. Villages were granted discretion to determine the eligibility of households through a two-stage process: door-to-door visits by at least three people to identify affected households, and village-wide meetings to finalise the list of beneficiaries. The program implementers had to prioritise vulnerable households that were adversely affected by the pandemic, including female-headed household and people with a disability (Bappenas, 2020).

The survey shows that the poor and vulnerable benefitted most from the program (quintile 1-3). The program also reached more female-headed households (21.5%) compared to male headed (17.3%). 19.6% of households in the bottom 40% of the expenditure distribution with children also received BLT- DD funds. These results confirm that empowering the community to identify beneficiaries and distribute cash has been an effective strategy during COVID-19. Such an approach reduces exclusion errors as local communities are often in a better position to identify the impact of the shock on their neighbours (see JPAL, 2020). Recent qualitative monitoring shows that village authorities and citizens were satisfied with the program's implementation (Kurniawan 2020).

On the downside, the survey results show that 24.2% of the poorest households in the bottom 40% that live in rural areas did not receive any cash assistance, including from BLT-DD. This suggests there is room for BLT-DD to play a larger role in reaching poor and vulnerable groups who are suffering from the pandemic but who have not yet received assistance. Empowering communities to continue identifying and enrolling those who have been affected while allowing people to self-register may assist in expanding the reach of the program.

Increasing the amount of aid distributed through the flagship social assistance program – the **Family Hope Program (PKH)** – was one of the first measures the Indonesian government took to cushion the poorest families from the economic downturn. Existing beneficiaries are entitled to a 25% top-up on their regular transfers and can now receive monthly instead of quarterly transfers.

As a way of background, the **PKH** program was introduced in 2007 to improve health and education outcomes among the poorest households in the country. Asset-poor households with children and pregnant women are entitled to cash transfers conditional on attending schools and/or health facilities. More recently, in 2016, poor households with elderly members and/or persons with disability are also able to access the program (Kemensos, 2020a).

The amount of the cash transfer depends on the number of eligible members in the household, with a maximum four eligible members per household (Kemensos, 2020b). For example, a household with a pregnant woman and a child under 5 would be entitled to two transfers of IDR 3,000,000 (US\$ 207.9) per year. Households with an elderly member or a member with a disability are entitled to IDR 2,400,000 (US\$ 166.3) per year each. For eligible school-age children, the benefit is slightly less, and it varies depending on their age (IDR 900,000 or

BOX 6 The effectiveness of Village Cash Transfer and Family Hope Programs

US\$ 62.38 to IDR 1,500,000 or US\$ 103.9). Hence, the maximum amount of benefit received by a household is IDR 10,800,000 per year (US\$ 748.1).

The survey results show that 33% of the poorest households (quintile 1) benefitted from the program. Figure 13 presents simulated additional benefits received by beneficiaries of the PKH program during the pandemic. The value of topup has been calculated as 25% of the amount of yearly benefit/eligible members in the household and it puts a cap on 4 eligible members per household. The results suggests that around 94% of the program beneficiaries received up to IDR 2,000,000 (US\$ 138.6) and the remaining 6% received between IDR 2,000,000 to IDR 2,700,000 (US\$ 138.6) as additional benefit in 2020.

Figure 13. Estimation of additional cash transfer PKH beneficiaries received during the pandemic (%).



Source: calculated from the 2020 household survey

All cash transfer programs are meant to provide the same level of benefit to all recipients, irrespective of the source. However, our simulation suggests that the additional benefit that PKH recipients received in response to COVID-19 was less than the amount received by beneficiaries of other COVID-19 response programs, such as BLT DD or BST, who were entitled to a total transfer of IDR 3,600,000 for 9 months, between April and December 2020. Our simulation supports earlier findings from another study (Hastuti et al. 2020).

Considering that PKH beneficiaries are among the poorest households and they are not allowed to access cash from other COVID-19 response schemes so as to prevent duplication, this is a less than ideal outcome. Indeed, the survey shows that a negligible proportion of PKH beneficiaries received any other cash transfers.

Future reforms may consider at least equalising the benefits between PKH and other beneficiaries. This can be achieved by either increasing the additional benefit offered to PKH beneficiaries during this period which is regressive against the number of eligible members in the household and/or allowing PKH beneficiaries to also receive other cash assistance.

2. 3. Children are missing out on education and healthcare

While the health risk from COVID-19 infection has been lower for the 80 million children in Indonesia (approximately 30% of the total population), children's health, wellbeing, development and future prospects are being changed in profound ways due to the secondary impacts of the crisis. With a rise in poverty and vulnerability due to the economic recession (World Bank, 2020; BPS, 2021a), children – as dependents – are among those at greatest risk of seeing their living standards and personal wellbeing decline. School closures since early March 2020 are leaving nearly 60 million students to learn from home. Disruptions to essential health services have been rampant. While all children, of all ages, are being affected, existing inequalities are likely to be exacerbated by the socio-economic impacts and the measures to suppress transmission and control the pandemic (UNICEF, 2021a). The survey results show that most households (75.3%) who have children have experienced a reduction in income. Such sudden loss of household income is concerning because it can exacerbate child poverty and impoverishment. According to UNICEF's 2019 estimates, even prior to the crisis, 13% of children and adolescents were living in poverty (UNICEF, 2020a). Nine of every 10 children were already experiencing deprivation in at least one dimension of child well-being, such as: lack of access to food and nutrition, health, education, housing, water and sanitation and child protection. According to UNICEF's new estimates in 2020, child poverty may increase significantly (by 2.1 million children) if emergency support measures are rolled back in 2021 (UNICEF, 2021a).

A recent study jointly carried out by UNICEF Indonesia and Fiscal Policy Agency, Indonesian Ministry of Finance (2021) finds that without temporary expansion of the social protection system, average child poverty would have risen by 14%. While all social assistance programs have helped, the Family Hope Program has had the greatest impact (approximately 60% according to the simulated results), in large part due to child-specific targeting criteria.

Almost three in four parents are concerned about learning loss due to disruptions to their children's education. This is likely to be indicative of parental concerns that their children would not be able to meet grade level knowledge and skill expectations due to long periods of missed or inadequate learning. Even prior to the pandemic, a global study in 2018 carried out by the OECD (2019), had estimated that approximately 70% of 15-year-old students in Indonesia had not achieved minimum proficiency in reading and mathematics. Furthermore, prolonged school closures threaten to derail the strong progress Indonesia has made in school enrolment over the past decade and further exacerbate the learning crisis (UNICEF, 2020a).

Six months into the pandemic, the survey found that 3.45% of households had one or more children who had dropped out of school. The main reasons for dropping out were inability to pay for school (31%) and lack of interest in schooling (30%). These findings are complemented by results of a separate large-scale survey conducted by UNICEF and the Ministry of Villages, Development of Disadvantaged Regions and Transmigration on the impact of COVID-19 on school children from September to December 2020¹². Out of more than 82,000 poor families with children aged 7-18, just over 1% had dropped out but 3 out of 4 children who were still enrolled experienced at least one risk factor that could push them to drop out in the short term. For instance, more than 50% of these school children were doing additional, unpaid work to help their families. Gender and disability status of the children mattered. Girls were ten times more at risk of dropping out of school than boys due partly to a rise in early marriage. As the COVID-19 pandemic had limited their opportunities to obtain adequate learning support according to their needs, children and adolescents with disabilities faced three times higher a risk of drop out as compared to their counterparts with no disability.

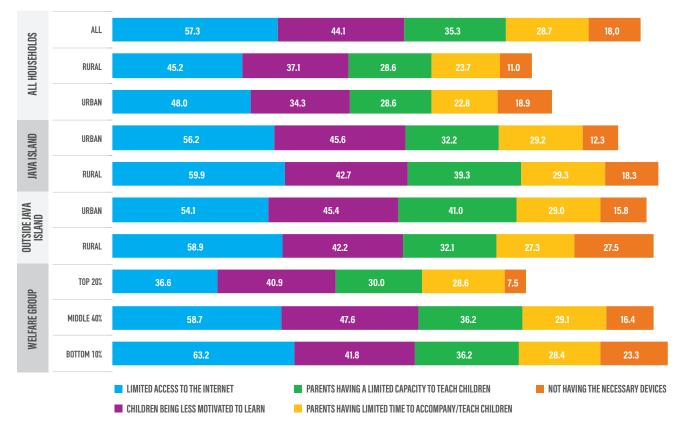
Survey results show that access to reliable internet was a major constraint to learning. A significantly higher proportion of households with children (65%) are spending more on cell phone credit/internet packages compared to households without children (28.9%). This is likely because of the added expense of online learning. And yet 57.3% reported they do not have reliable internet. Even among the top 20% of the consumption group of households who have children, 36.6% of them say they have limited internet access. Many also do not have the necessary devices (18%) or must take turns to use them (15.8%).

Rural and poorer households faced more internet problems and device constraints than their urban and wealthier counterparts. Around 23% of the bottom 40% of households do not have the necessary device, while for the top 20% of households the percentage is as low as 8%, signaling a rather significant gap.

^{12.} The monitoring was carried out in 1,151 villages across 354 districts of 33 provinces in Indonesia (2021a in 2021).



Figure 14. Constraints to learning from home by groupings (%)*

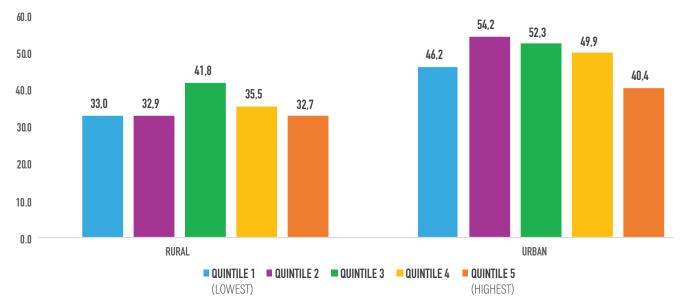


Source: calculated from the Susenas March 2019 and the 2020 household survey

*Note: Multiple responses question. The percentages are based on the number of all households with schooling children in the groups.

The survey results show that internet assistance provided to students and teachers has helped but it has not gone far enough to address these constraints. Households with children across the wealth distribution, from the richest to the poorest, have benefitted. But a higher proportion of beneficiaries with children were in urban areas compared to rural areas, signalling gaps in Information, Communication, and Technology (ICT) and infrastructure. A higher proportion were also middle-income groups, signalling gaps in access to devices among poorer households.





Source: calculated from the 2020 household survey

Many parents reported that they had insufficient time (28.7%) and/or lacked capacity (25.3%) to support their children learn from home. Moving from regular on-site learning to full-time home learning changes routines and expectations at home, not just for students but for their main carers, too. 71.5% of mothers had to take on this new responsibility, in addition to juggling their own responsibilities. There are also households with children with disabilities who may require more specialised support to enable them to learn, which cannot be replaced by parents at home.

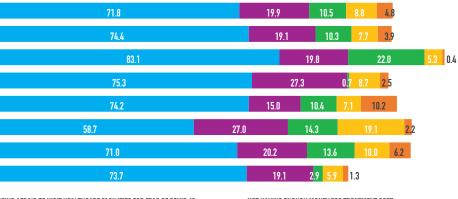
The proportion of households accessing health facilities for child and maternal health declined by 7 percentage points among all households and by almost 10 percentage points among those in urban areas. The results show that there was a decline in total households (43.4%) visiting health facilities for accessing immunisation, birth control services, and pregnancy and child-birth and post-delivery services, compared to the situation in 2019 (when it was roughly 50%). The percentage of households in urban areas (39.3%) that visited a health care center is lower than their rural counterparts (48.7%). Prior to the pandemic, these figures are 52% of urban households and 49% of rural households. These results likely reflect strains on health systems as resources are re-routed to prioritise managing the health pandemic and/or disrupted due to social restrictions. According to UNICEF's internal monitoring data, after the

pandemic hit, at least 3,000 out of 10,000 community health facilities (Posyandu) either reduced operating hours or completely shut down. These facilities provide immunisation, medicine, vitamin A and physical growth monitoring.



Figure 16. Reason for not visiting the healthcare facilities by groupings (%)

ALL HOUSEHOLDS HOUSEHOLDS WITH CHILDREN HOUSEHOLDS WITH CHILDREN UNDER FIVE HOUSEHOLDS WITH PEOPLE WITH DISABILITIES HOUSEHOLDS WITH PREGNANT WOMEN HOUSEHOLDS WITH PREGNANT WOMEN HOUSEHOLDS LIVING IN URBAN AREAS HOUSEHOLDS LIVING IN RURAL AREAS



BEING AFRAID TO VISIT HEALTHCARE FACILITIES FOR FEAR OF COVID-19
 HEALTHCARE FACILITIES BEING CLOSED OR NOT ACCEPTING GENERAL PATIENTS

NOT HAVING ENOUGH MONEY FOR TREATMENT COST
 NOT HAVING ENOUGH MONEY FOR TRANSPORTATION COSTS

Source: calculated from the 2020 household survey

*Note: Multiple responses question, the percentages are based on the number of households with unmet healthcare services in each group: 3.8% of all households and 3.8% of households with children.

Since April 2020, only 1 in 4 (27.3%) households who have children under five have accessed immunisation. 13.1% said they knew their child needed immunisation but they could not/did not access it. Meanwhile, 36.7% of households with a child with disability said they have not been able to access therapy and other health services. The World Health Organization (2020) warns that children who miss their vaccinations are at risk of catching vaccine-preventable diseases. In the long run, this could contribute to outbreaks and/or amplify children's morbidity and mortality. Fear of contracting COVID-19 (74.4%), followed by lack of money (19.1%), were the primary reasons why fewer households who have children were accessing health facilities. More than one quarter (27%) of households with a pregnant woman said they did not visit health care facilities during the pandemic. Households with children under five, who needed mandatory immunisation, showed the highest concern or fear for contracting the virus by visiting health facilities (83.1%). Box 6 serves to illustrate the reasons why people are choosing not to access public health facilities and/or are incurring additional costs to access private facilities.

BOX 7

Fears of accessing public health facilities during pandemic

Bapak Rendi from Padang City used to bring his 18-month old child for routine immunisation at the local health clinic (puskesmas). The facility was closed for two months at the start of the pandemic. But even though it has opened, he does not want to take his child there because he views it as a place of high risk of COVID-19 transmission. Instead, he has opted to keep his child at home and protect him that way. Bapak Rendi thinks that he will resume immunisation again, but only once the pandemic is over. For now, he says: "no immunisation for my child, I fear COVID-19".

"Even though the Puskesmas closest to my residential area has now opened again, I have not been there because of I am scared of contracting COVID-19. Instead, I have opted to immunise my child at a midwife's private practice, where I have been spending IDR 100,000 (US\$ 6.9) per immunisation. I feel the mid-wife's private practice is safer than the Puskesmas as she wears personal protective equipment and does not allow too many people to enter at once. This is a big expense for me, but I have to bear it for my child and for myself".

(In-depth interview informant, Ibu Dwi, full time homemaker, Tabanan District, urban, 14 December 2020).

SERVICES NEEDED BECOMING UNAVAILABLE

School closures, social isolation combined with economic uncertainties are also exposing children to other risks, including mental health concerns.

This survey found that 45% of households reported behavioural challenges among their children. Among them, 20.5% said children are finding it harder to concentrate; 12.9% are becoming angry or rebellious more often; 7% are becoming sad or moody more often; 6.5% are finding it difficult to sleep. About 7.15% households reported to have at least one child who is working. Out of these, 2.5% had started working since the pandemic (April 2020).

2. 4. Women are taking on additional caring responsibilities

School closures during the past year have put an additional strain on women's time. In 71.5% of the households, mothers are the primary carers who support their children in remote learning, whereas this figure was only 23.4% for fathers. Half of these women are also engaged in paid work to support their families. They are struggling to find a balance between work and additional responsibilities posed by school closures. A more problematic situation may be faced by 62.3% of mothers who have junior-high school or lower education. They may be less aware of what is required for children to engage in effective distance learning. The following reflects the challenges women with young children face:

"During the mornings, I am an emotional wreck. I have to cook for the whole family, bathe the little one (baby), mop, sweep, clean the house, wash the clothes. On top of this, I have to also help my older child to learn online while carrying the little one."

(In-depth interview informant, Ibu Dwi, full-time mother, Tabanan Regency, urban, 14 December 2020).

These results are understandable because domestic responsibilities are strongly perceived as women's responsibilities, and women assume the lion's share of these, particularly in households headed by men (see Figure 18 below). 59.1% of female-headed households reported that they do majority of house chores while in male headed houses, 75.5% of the spouse (or women) said they do more chores than their spouse. This comparison between male and female-headed households reflects the imbalances in gender distribution of unpaid and domestic work by gender of the household head. Furthermore, only 11.4% of all households viewed that chores should be divided evenly.

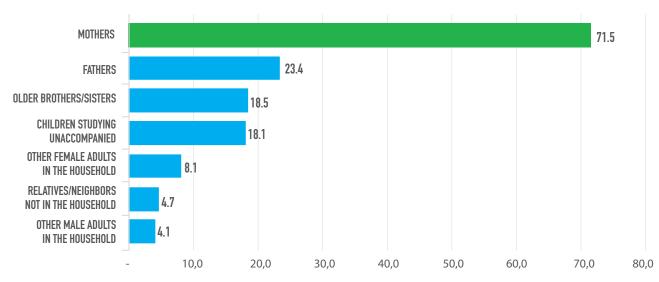


Figure 17. Main carer supporting children with remote learning (%)

Source: calculated from the 2020 household survey

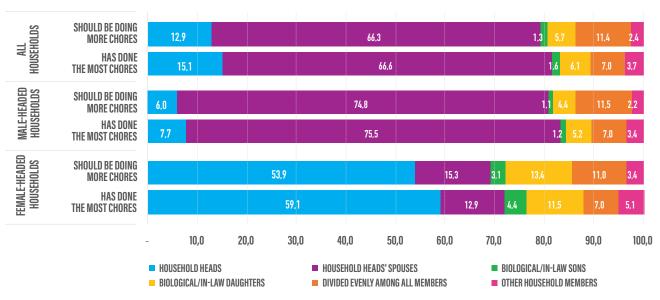


Figure 18. Who should do domestic chores and who has done more domestic chores (%)*

Source: calculated from the 2020 household survey

*Note: Single responses question, the percentages are based on the number of households in the groups.

With less income, fewer opportunities for social contact, and higher burden due to prolonged school closures, 8.6% of households report that they experience conflict in the home since April 2020.

Among them, 37.5% say they have more conflict with their spouse and 23.5% with their children. 39.4% of male-headed households report experiencing more conflict with their spouse. Meanwhile, 36.1% of female-headed households report conflict with children.

"Since the pandemic, my husband and I argue more than we had done in the past. My husband feels that the food I serve during meal-times is monotonous, and he is bored of eating the same thing. But I do not have enough money to buy food that he likes"

(In-depth interview informant, Ibu Yohana, housewife & part-time seller, East Flores, rural, 4 December 2020).

"My husband rarely helps our child study because he goes to work and only returns home at night. I am the one who enforces discipline to keep our child motivated to study. After the homework is done, then I allow my child to play. Yet my husband spoils our child and undermines my authority"

(In-depth interview informant, Ibu Meri, housewife, Bone, rural, 11 November 2020). These challenges are leaving around 1 in 5 (19.7%) female-household heads more unhappy, stressed, and even depressed, compared to 16.8% of maleheaded households. Most (60.6%) female household heads stated that the main reasons for their emotional state are 'money and job issues', worries about being infected with COVID-19 (49%), and about their children's development and education (10%). Helping children study does not only require time but also capacity in teaching school material and assignments. Despite increased anxiety, there is low use of formal support. Almost 4 in 5 (79.4%) households reported experiencing anxiety and seeking moral support or counselling from family or relatives, while only a small share of respondents seek support from medical professionals, such as health workers/doctors (4.5%) and psychologists or psychiatrists (0.5%).

2. 5. Food insecurity among vulnerable groups is an emerging concern

During the past year, the proportion of households facing food insecurity has gone up. Almost one-third (30%) of respondents worried they could not feed their families.

The proportion of families facing 'moderate or severe' food insecurity has doubled: 11.7% of households experienced 'moderate' food insecurity (such as reducing their quality of food or eating less healthy or less varied food) or 'severe' food insecurity (such as going an entire day without eating) since April 2020. That compares with only 5.4% in 2019 (based on BPS's FIES calculation). Households that included a member with a disability were at greatest risk of facing food insecurity (15%), followed by households headed by women (14%) ,and those with children (12.6%). Location wise, food insecurity was most prevalent in urban areas and in the eastern part of Indonesia. Households towards the middle of the income distribution were the most likely to report moderate or severe food insecurity. 15.7% of households in quintile 2 and 13.5% of those in quintile 3 reported 'moderate or severe' food insecurity, compared with 11.7% of the poorest. These results are confirmed by regression results (Annex VII) which suggest there is a significant positive correlation between these groups and the prevalence of 'moderate or severe' food insecurity.

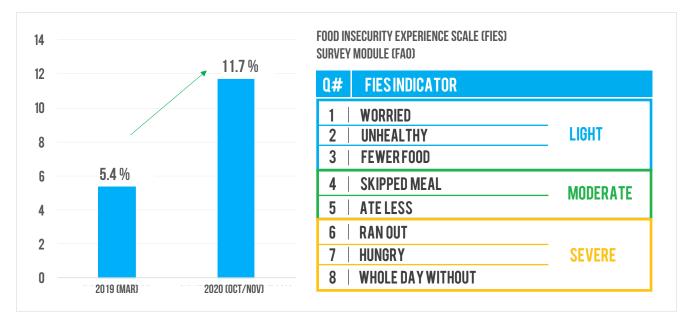


Figure 19. Proportion of households facing 'moderate or severe' food insecurity*

Source: calculated from the Susenas March 2019 and the 2020 household survey

*Note: This is a rough estimate based on survey results. There are methodological differences between 2019 BPS estimate. In Susenas March 2019, the time frame is "in the last 12 months" while in the 2020 survey, the time frame is between April and October/November 2020.

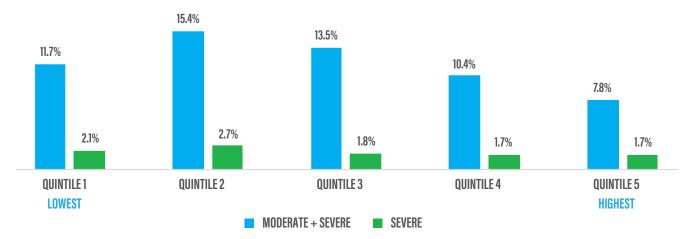


Figure 20. Proportion of households facing 'moderate or severe' food insecurity*

Source: calculated from the Susenas March 2019 and the 2020 household survey *Note: based on quintiles

Income shocks and disruptions to food supply are the main factors contributing to food insecurity.

Income shocks have pushed households to reduce and/or change their allocation of consumption, and those in the most desperate conditions are most likely to reduce their food expenditure. Although more households choose to reduce non-food expenditure (26.4%), 18% have had to reduce food expenditure as a strategy to cope with hardship.

Disruptions to supply are likely to be a contributing factor. One of the factors that shows a significant positive correlation with food insecurity is a reduction of mobility, as measured by Google mobility data. This suggests that as mobility becomes more restricted due to large-scale social restrictions (*Pembatasan Sosial Berskala Besar*/PSBB), food insecurity increases. Second, the prevalence of food insecurity is more significant in eastern Indonesia, but less so in Java and Bali, possibly because the eastern provinces are heavily dependent on food supplies from other islands. [For more information on the regression results, see Annex VII]. A joint World Food Program and Government of Indonesia study confirms that existing challenges to supply chains of nutritious, yet highly perishable food have been exacerbated by movement restrictions aimed at limiting the spread of the virus (WFP, 2020).

A higher proportion of households who have children are facing 'moderate to severe' food insecurity (12.6%) than the general population (11.7%). Rapid impoverishment of households and children can have a tremendous impact on household food security by limiting the accessibility, availability, and affordability of healthy food items. This can lead to a surge in wasting and micronutrient deficiencies among children. Undernutrition and wasting increases the risk of children experiencing developmental problems throughout their lives and/or premature death. Prior to the pandemic, more than 7 million children under five were estimated to be stunted, placing Indonesia fifth in the world for child stunting. More than 2 million children under five were suffering from severe wasting (low weight for height) (UNICEF, 2020b). Before the pandemic, Indonesia had begun to reduce persistent stunting, falling from 37.2% in 2013 to 27.7% in 2019 (see: dashboard.setnas-stunting.id). Cumulative conditional cash transfers had successfully contributed to the decline (Cahyadi et al 2020). But these gains could be at a risk of being reversed.



BOX 8 "Hunger Won't Kill Us, Bear with It"

Ibu Bunga has a two-year old son who has lost weight because the family has had to cut back spending on food to cope with the income losses they have suffered during the pandemic. In September 2020, after a few months of re-adjusting their family's finances and reducing their expenses on food, Ibu Bunga's son was identified as 'at risk of stunting' by healthcare staff at the local integrated health service post (Posyandu). His weight was significantly below what is expected for children of his age.

"Before the pandemic, she used to drink formula milk. But now, we cannot afford to give her anything other than sweetened condensed milk. I know it has too much sugar. She often complains of tooth aches. I feel helpless, but I don't feel like I have a choice"

(Ibu Nisa, mother of a toddler, Serang, 10 December 2020).

The survey shows that the proportion of households with persons with disabilities that experienced income loss (76.5%) was similar to what was observed in the general population. However, they were less well-off compared to the general population surveyed as they had a slightly lower percentage of working breadwinners (89% compared to 91%); a half (50.6%) of households with a person with a disability did not have any savings. According to the survey, only 11.1% of households with a person with a disability reported that their needs have been met in contrast with the national average of 15%. 15% of households with a person with a disability said they had experienced 'moderate or severe' food insecurity since April 2020, which is higher than the national average of 11.7%. These findings are in line with other surveys on the economic impact of the pandemic on persons with disabilities (e.g. Mahkota and KOMPAK, 2020; J-PAL, 2020).

The impacts varied according to the level of disability (mild, moderate or severe), with more households with a member with 'mild' disability facing job and income loss compared to those with moderate or severe disability. The survey finds that one in 10 (9.12%) households who had a member with mild

Ibu Anita's family has undergone a severe food crisis since the pandemic to the extent that they have had to skip meals consecutively. Ibu Anita's 12-year old daughter often complains that she is starving and that she cannot concentrate while studying at home. Ibu Anita tries to negotiate with her by offering food in exchange for assignment completed. But even then, she cannot always deliver on her promise. Ibu Anita described how she consoles her daughter:

"You are not a child anymore; you are almost 12 years old. Hunger won't kill us, bear with it."

(Ibu Anita, female-headed household, North Jakarta, 2 December 2020).

disability lost their job due to COVID-19 (which is between 5-6 percentage points higher than those with moderate or severe disability) and more than eight out of 10 (83.7%) had experienced a decrease in income since the start of the pandemic. The latter figure is more than 10 percentage points higher than those with moderate (70%) or severe disability (66.5%). This is concerning because, in 2019, households with a 'mild' disability had better labour force participation rates and were economically better off than households who had a member with severe disability (Prospera's analyses, presented to Fiscal Policy Agency, December 2020).

Households who have members with disabilities said that the most significant disruptions they experienced as a consequence of COVID-19 were access to health services (14.5%) followed by daily activities (13.18%). For those with mild disabilities, daily activities were the most disrupted, whereas for those with moderate and severe disabilities it was access to health. 60% of all households with disabilities said they did not experience any change due to COVID-19. This likely indicates that many of them were not accessing any support to begin with.

BOX 9 Children in need are missing therapy

Ibu Kasih has a child who needs routine physical therapy for his leg and vitamins to strengthen his bones as he grows. Prior to COVID-19, Ibu Kasih would take him for monthly physical therapy using the 'Indonesian Health Card'. But since the onset of the pandemic, she has had to interrupt these visits because she has less money to pay for them than she did before. She also fears her son might contract the virus if he resumes therapy in person. The special pair of shoes that he was using is also damaged. She had planned to replace them five months ago, but she has had to postpone the purchase because she does not have the funds for it. These interruptions are affecting her child's mobility. He often complains about pain and is unable to walk for long.

(In-depth interview, Ibu Kasih, full time homemaker, Kulon Progo, rural, 18 December)

More female-headed households (56.7%) said they do not have savings to cushion the impact of the crisis than their male counterparts (50.6%). Femaleheaded households fare relatively worse than those headed by males across many of the indicators the survey uses to assess the economic impacts of COVID-19. Women-headed households had less primary breadwinners who were working (89.8%) in the past week than the general population (91.2%). A higher proportion of women-headed households (86.3%) said their basic needs were not being met compared with households headed by men (84.4%). The survey results also show that 14% of femaleheaded households were facing 'moderate to severe' food insecurity; this compares with 11.4% for households headed by men.

In almost 20% of all households interviewed where women were the primary breadwinners, slightly more experienced income loss (75.1%) compared with households with male breadwinners (74.2%). This is because more women were working in informal jobs (60%) than men (56%). Among male and female breadwinners who worked as employees or casual workers, both experienced roughly similar levels of job loss because of the pandemic (7%).

These results lend support to new global analyses commissioned by UN Women and Women Count (2020) estimating that 435 million women and girls will be living on less than US\$ 1.90 a day. This includes 47 million who will be pushed into poverty.



3. Strategic policy recommendations

3. 1. Support children more

Ensure children continue to learn. Considering the gravity of learning loss experienced by children (see Section 2.2), support schools to gradually and safely open (with infrastructure and know-how) and offer hybrid learning. As the access to internet and devices is still a challenge, continuing internet supplement for teachers and students and scaling up no-tech and low-tech solutions for home learning would provide meaningful support for children. Consider rolling out "skills boost programs" to recover learning loss, particularly in early years and for children with disability, and couple this with a mass socialisation campaign for children to return and complete school.

Offer social protection solutions to support households to cover their needs and care for

children. These include maintaining increases in coverage and transfer values of social assistance programs during the pandemic such as PKH and BLT-DD to reach all households with children living in affected households. Other measures include continuing to temporarily relax conditionalities in PKH during the pandemic such as school attendance and visits to health facilities as well as accelerating the integration of PKH-PIP program to help children from poor and vulnerable backgrounds to continue learning. Lastly, formalise the link between cash recipients and complementary programs, such as Kartu Sembako, to ensure households with children can cover the nutritional needs of children.

Another option could be the rolling out of universal and unconditional child-specific benefits (or UCBs), as at least a temporary solution to mitigate the worst immediate effects of the crisis. The survey results shed light on the widespread and unprecedented effects of the crisis. Even households with children who were previously economically secure and living in urban areas, have now experienced significant income reduction and are at a higher risk of food insecurity. While the social impact would have been far worse had it not been for government assistance, many households that needed cash did not receive it. UCBs are cash or tax transfer paid to household with children. The design details of specific child benefits, and the broader tax-transfer systems within which they operate, incorporate varying degrees of universalism and selectivity that influence how benefits work in practice and their impact (see: UNICEF & ODI, 2020). .

Several countries in the Asia-Pacific region have already incorporated child-specific benefit as a part of their broader package of support in response to the pandemic. For example, Thailand provided a monthly emergency fund of THB 1,000 (US\$32) as a top-up to the existing Child Support Grant (launched in 2015 for under 6 old children) between May and July 2020 (UNICEF, 2020d). The Government of Bhutan has released a benefit amount of BTN 12,000 (US\$ 165.7) per person per month, and an additional monthly benefit of BTN 800 (US\$ 11) per child is granted to beneficiaries with children (UNICEF & IPC-IG, 2020). After the pandemic hit, Mongolia increased its child benefit funds (The Child Money Programme) by 400% starting from the 1st April to 1st October 2020 (from MNT 20,000 or US\$ 7 to MNT 100,000 or US\$ 35). The scheme has reached 1.1 million children.

Keep children healthy and nourished. Prioritise continued delivery of life-saving vaccines and medicines to protect children from disease and work with logistics networks to address any bottlenecks to mitigate delivery of supplies (See Section 2.2). In the context of growing food insecurity (see Section 2.4), minimising disruption to nutrition services and community programs for early detection and treatment of wasted children is also essential for

children's overall health. A mass campaign to promote healthy diets and strengthen immune systems could be considered, together with the roll out of a 'health boost' program in 2021/22 with mobile clinics to recover missed immunisations, nutrition supplements, family planning, and mental health.

Protect children from violence, abuse, and stress

by including mental health services for parents and children as a part of public health responses to the COVID-19 crisis (See section 2.2). Local authorities can also play a role and thus they need to be equipped with necessary resources and expertise to strengthen child protection systems and prevent and respond to violence, exploitation, and abuse.

3. 2. Expand food assistance and reduce supply chain disruptions to combat food insecurity

Enlarging the benefit of Kartu Sembako based on number of children, elderly, and persons with disabilities in the households, and accompanying cash transfers with health promotion, including nutritious food, would help the affected households amid heightened food insecurity. Other options include repeating the PKH's "Family Development Session" nutrition module and rolling out nutrient surveillance at the local level and focusing on children. On the supply side, interventions are needed to ensure that food is available and affordable. Some examples are monitoring supply and price of staple foods to guide policy responses; working with logistics networks to mitigate against supply disruptions from COVID-19 restrictions; supporting farmers to continue production, etc.

3. 3. Maintain support to lowermiddle and middle-income groups who are now poorer and vulnerable

The survey results show that most households have faced earning losses. In such a dynamic situation, it is imperative to continue identifying and enrolling affected households in social assistance and labour market programs. Such new households could be identified through on-demand application, community targeting and then validated through the civil registry and non-conventional data sources such as mobile phones, electricity, bank account (Karina, 2020).

The government of Indonesia has made its best possible efforts, given the unprecedented scale of the crisis, to introduce policy measures to help workers keep their jobs while the pandemic is ongoing, combined with measures to encourage job creation and ease adjustment to new jobs as the pandemic subsides. These have included measures to curb the spread of the virus by supporting teleworking for workers when possible and requiring stricter health and safety standards in workplaces; a wage subsidy program (Bantuan Subsidi Upah) for workers who have been furloughed or experienced pay cuts; and reskilling and upskilling through its flagship Kartu prakerja Program, which is also a double-track measure to distribute unemployment benefits to informal and self-employed workers affected by COVID-19.

These measures are in line with good policies implemented globally and in peer countries to dampen the negative impact and encourage a speedier labour market recovery (Bluedorn 2021). Some additional considerations for workers in the formal sector could include extension or increased paid sick-leave entitlement to allow workers to self-isolate (such as in South Korea, US, France); regulations to restrict collective or individual dismissals (Turkey, Spain and France). Job search and job placement measures could also be an avenue for reaching out to Indonesia's informal workers and/or supporting transition to the formal sector in the aftermath of the crisis. France, Germany and Netherlands are examples of countries that have introduced online tools to connect displaced workers with vacancies and/or promoted existing online job-matching platforms (ILO& OECD, 2020). Finally, workers who need to care for children and/or other family members can be supported by extending parental leave (for formal sector workers) or safe and affordable childcare services to those who need them (ILO & OECD, 2020). Refer to Annex VIII for more information.

3. 4. Continue assisting family businesses to recover

This could involve continuing business grants program (such as BPUM) for family business as they are less likely to take out loans due to uncertainty. Such programs can be bolstered by allowing eligible businesses to self-register through on-demand applications to make themselves known. Linking business grant recipients with other complementary programs that they need will make the support more holistic. Examples of support could be additional capital on favourable terms; wraparound business support; access to new markets to offset supply and demand disruptions due to the pandemic. Ensuring women-owned businesses can equally access and benefit from support would be critical.

3. 5. Reduce women's care burden

Gradually and safely opening schools could be a winwin for both children and the mothers who have had to act as substitute teachers during school closures and/or balance motherhood and paid work. Rolling out campaigns involving well-known men who can act as "champions of change" may also encourage the equal sharing of housework. While schools remain closed and/or hybrid learning is offered, equipping parents with the skills and support they need to successfully support their children would be important. Offering mental health support could be a part of the support that is made available.

3. 6. Ensure people with disabilities can access health and care services

People with disabilities and their families can be supported through specific social programs that are targeted at them, and through top-ups to mainstream programs. The current disruptions to health services experienced by adults and children with disability could be addressed by ensuring continuity of services and support, adapting alternative modalities for provision of healthcare, such as through home visits programs. Engaging with organisations representing people with disabilities would help to assess their specific needs and deliver assistance more effectively.

3. 7. Link new registrations for social assistance into single database for future targeting

The roll-out of various government programs provided a valuable opportunity for data collection which can serve as an initial data source to update Indonesia's existing unified database (DTKS).

For this purpose, some measures to consider include: integrating the data of beneficiaries of cash transfer programs (BPUM, BLT-DD, Kartu prakerja) who have not been recorded in DTKS into DTKS; and matching this additional data with administrative records (e.g., PLN customers data). Another important aspect of unified database creation is the development rules and guidelines to collect standardised information needed for future interventions. These could include additional data on children's education and health and employment. Lastly, ensuring that other databases (such as new micro business registry, database of all people with disabilities) include household and individual identifiers would be useful for data merging purposes in the future.

3. 8. Promote greater understanding of government support

Given the low awareness of the support available to beneficiaries, consider developing a user-friendly medium¹³ with up-to-date information about social assistance and business support programs. Four central functions of such a medium could be: (1) disseminate - disseminate information using social media and helpline; (2) engage: add "ask me" feature to respond to common inquiries and use agents to personalise response; (3) coordinate: socialise all social assistance program facilitators to share upto-date information to beneficiaries; and (4) voice allow potential beneficiaries to register their needs; apply for specific programs; share grievances. Such a medium could be made accessible to people with disability, by ensuring that information provided is clear and concise, font style is appropriate, sign language interpretative services are included, and captioning videos are available.

^{13.} Toll-free interactive voice response (IVR), website and other mediums

3. 9. Considerations for program specific improvements

Table 4. Result and recommendations on specific programs

SOCIAL ASSISTANCE Programs	SUMMARY OF 2020 RESULTS	RECOMMENDATIONS
Electricity subsidy	Most effective program in terms of budget (6T) and reach (46%) of all households surveyed. The poorest benefitted the best. Allowed households to offset costs and work/learn from home.	Enhance electricity subsidy with on-demand registration and expanding to BLT <i>Dana Desa</i> beneficiaries for complementary support.
Village Cash Transfer Program (BLT-DD)	Target number of beneficiaries reached. Poor and vulnerable (quintile 1-3) benefitted the most.	Leverage opportunity to further reach affected households with children who have been left out of current assistance by identifying and enrolling them through continued community targeting and self- reporting.
Family Hope Program (PKH)	Target number of beneficiaries reached. Poorest (quintile 1) benefitted the most.	Equalize benefits with other cash transfer programs. Accelerate integration with other programs targeting poor children to combat child poverty and learning loss.
Prakerja Program	Reached quintile 3-5 and beneficiaries in urban areas. Recipients did not overlap with other cash transfers. Results reflected design of program – safety net targeted for decile 5 and above in urban areas; other cash program recipients not eligible.	Encourage people in the DTKS (or bottom 40% of the expenditure distribution) to access skills training once the program is open to all.
Internet assistance	Households with children across the income distribution benefitted. But a higher proportion of beneficiaries were in urban areas (signalling gaps in ICT infrastructure) and in middle income groups (signalling gaps in access to devices).	Continue support. Complement with free/subsidized devices to those in need. Invest in ICT infrastructure for cheap and reliable internet coverage.
Capital grant for business (BPUM)	Program implementation was still in process at the time of the survey. More than one-third of respondents with family business did not know they would be eligible for the support. But those who did receive the assistance used it as additional capital, paying back loans and household basic needs.	Continue to support family businesses as they are less likely to take out loans due to uncertainty. Allow self-registration. Match recipients with complementary support (loans, business training, preferential access to markets).

These overarching and program-specific recommendations are for the purposes of supporting households and family run businesses during the pandemic and recovery period. From a fiscal perspective, they will not be sustainable to continue implementing in the long-term unless revenue increases dramatically. To mitigate against longterm scarring of households from the COVID-19 pandemic and to build resilience against future crisis, these recommendations could be complemented with efforts to continuously reform the overall social protection system and measures through fiscal assessments, streamlining of programs, and expanding social protection coverage for all.

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Annex I. Overview of government assistance programs

No	Name of Scheme	Detail	Expansion/ Modification or New Program	Target Beneficiaries	Pop. Coverage ¹⁴	Value of Transfer/In- Kind Benefit (Local Currency and US\$)	Targeting Mechanism	Initial planned duration in 2020	Continuation in 2021	Total Budget (Local Currency and US\$)	Cost of Emergency response (% of GDP)
	Social Assistance										
1	Program Keluarga Harapan (PKH)	Conditional Cash Transfer for households with pregnant women, school-age children, infants, and elderly	Expansion	10 Million households per 2021	14%	From IDR 900,000 (US\$ 62) to IDR 10,000,000 (US\$ 696) per year	DTKS	3 months	Yes	IDR 28.71 T (US\$ 1.99 B) per 2021	0.18%
2	PKH Rice Assistance ¹⁵	Rice assistance for PKH beneficiaries	Expansion	10 Million households per 2020	14%	15 kg / family / month	DTKS	3 months	-	IDR 5T (US\$ 347.48 M) per 2020	0.03%
3	Sembako Card	Food Assistance for consumption on rice, eggs, vegetables	Expansion	20 Million households per 2021	28%	IDR 200,000 (US\$ 134)	DTKS	9 months	Yes	IDR 45.12 T (US\$ 3.14 B) per 2021	0.28%
4	Cash Assistance Expansion ¹⁶	Cash transfer for beneficiaries of Sembako card program who do not receive PKH	Expansion	9 Million households per 2020	13%	IDR 500,000 (US\$ 35)	DTKS	1 month	Yes	IDR 4.5T (US\$ 312.73 M) per 2020	0.03%
5	Electricity Subsidy	Electricity subsidy on the basis of VA size	Expansion	31.2 Million households per 2020	45%	Free for 450 VA and 50% discount for 900 VA	DTKS	3 months for households, 6 months for SMEs and industry	Yes	IDR 3.5T (US\$ 242.8 M)	0.02%

14. The figure of the proportion of households as the intended target beneficiaries of each program is calculated from the target households of each program divided by total HH (69 million).

15. Due to a timing issue as the program were newly introduced, these programs had not been included in the survey

16. Due to a timing issue as the program were newly introduced, these programs had not been included in the survey

No	Name of Scheme	Detail	Expansion/ Modification or New Program	Target Beneficiaries	Pop. Coverage ¹⁴	Value of Transfer/In- Kind Benefit (Local Currency and US\$)	Targeting Mechanism	Initial planned duration in 2020	Continuation in 2021	Total Budget (Local Currency and US\$)	Cost of Emergency response (% of GDP)
6	Food Assistance- Jabodetabek	Food assistance for those who are not covered by the PKH and Sembako Card program	New	1.36 Million households per 2020	2%	IDR 600,000 (US\$ 42) from Apr to Jun 2020, IDR 300,000 (US\$ 21) from Jul to Dec 2020	DTKS	9 months	Yes, converted to cash	IDR 4.57T (US\$ 317.6 M) per 2021	0.03%
7	<i>Bansos Tun</i> ai	Cash Transfer for those excluded from PKH and Sembako card	New	10 Million households per 2021	13%	IDR 600,000 (US\$ 42) from Apr to Jun 2020, IDR 300,000 (US\$ 21) from Jul to Dec 2020	DTKS	9 months	Yes	IDR 12.0 T (US\$ 834.78 M) per 2021	0.07%
8	BLT Dana Desa	Cash transfer for those excluded from PKH, Sembako, and Pre-Employment Card funded through <i>Dana</i> <i>Desa</i>	Expansion	11 Million household per 2020	16%	IDR 600,000 (US\$ 42) from Apr to Jun 2020, IDR 300,000 (US\$ 21) from Jul to Dec 2020	Community Targeting	9 months	Yes	IDR 14.4 T (US\$ 1 B) per 2021	0.09%
9	Pre- Employment Card ¹⁸	Unemployment Benefit and Training Assistance for those SME entrepreneurs and those who are affected by COVID-19 lay-offs	Modification	5.6 Million individuals per 2021	5.40%	IDR 3,550,000 (US\$ 247)	On-Demand application, targeting decile 5 and above	9 months	Yes	IDR 20 T (US\$ 1.391 B) per 2021	0.12%
10	Internet Package	Internet quota assistance for students and teachers	New	54.1 Million individuals per 2020	-	Internet quota varies by education level	Dapodik and PDDikti	4 months	Yes	IDR 7.2 T (US\$ 499.37 M) per 2020	0.04%

18 For programs with individual target, such as Kartu Prakerja, it is assumed that there are 1.5 eligible member per HH

No	Name of Scheme	Detail	Expansion/ Modification or New Program	Target Beneficiaries	Pop. Coverage ¹⁴	Value of Transfer/In- Kind Benefit (Local Currency and US\$)	Targeting Mechanism	Initial planned duration in 2020	Continuation in 2021	Total Budget (Local Currency and USS)	Cost of Emergency response (% of GDP)
						MSMEs					
1	Bantuan Presiden untuk UMKM (BPUM) ¹⁹	Cash transfer to MSMEs (working capital aid)	New	12 Million MSMEs per 2021	8.80%	IDR 2,400,000 (US\$ 167)	Hybrid	5 months	Yes	IDR 17.34 T (US\$ 1.21 B) per 2021	0.11%
2	Bantuan Subsidi Upah	Wage subsidy to workers actively registered in BPJS Ketenagakerjaan	New	15.7 Million workers per 2020	15.20%	IDR 2,400,000 (US\$ 167)	BPJS Ketenagakerjaan data, workers who earn < IDR 5 Million per month	4 months	No	IDR 29.4 T (US\$ 2.04 B) per 2020	0.18%
3	Final Income Tax (0.5%) Borne by Govt	Compensation on SME final income tax	New	-	-	-	Tax Directorate General	-	Yes	IDR 2,4 T (US\$ 167.46 M) per 2021	0.01%
4	Interest Subsidies	Interest subsidy for loans amounting to IDR 10 Billion (US\$ 693.5 K)	New	29.9 Milion debitors per 2021	-	2% to 6% depending on the amount of the loan	Banks and non-financial institutions	-	Yes	IDR 31.95 T (US\$ 2.23 B) per 2021	0.20%
5	Collateral Subsidy (Subsidi Imbal Jasa Penjaminan)	Government subsidizing collateral of the loans made by SMEs	New	-	-	-	-	-	Yes	IDR 8.5 T (US\$ 593.1 M) per 2021	0.05%
6	Loan Deferral	Extension of loan maturities by one year	New				Banks and non-financial institutions	12 months	Yes		

Source: Ministry of Finance, Pratiwi et al., 2020, Schaefer 2020, Kemdikbud, 2020.

19 For programs with individual target, such as BPUM, it is assumed that there are 1.5 eligible member per HH.

Annex II. Note on Methodology - a comparison between 2020 COVID-19 Survey and 2019 SUSENAS

Table A1 compares household characteristics between this survey and Susenas 2019. Since this is a probability survey that is following Susenas 2019's sampling design, the report uses a weighted one to ensure the comparability with Susenas 2019. Overall, as a national representative survey, the 2020 survey is comparable with Susenas 2019 in terms of proportion rural urban and gender of the head of households. However, the main differences with Susenas 2019 are around age and education of household head. The 2020 survey has a slightly lower proportion of household head aged 29 years old or younger and a slightly higher proportion of individual aged 30-59 years old. It also has a lower proportion of household head who had never attended or not completed education and slightly higher proportion of senior high school level.

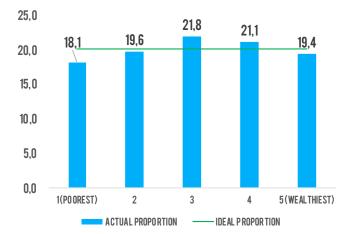
Table A1. Comparison of household characteristics (%)

Category	2020 survey weighted (%)	Susenas 2019 (%)
(1)	(3)	(4)
Urban/Rural		
Urban	56	58.2
Rural	44	41.8
Total	100.0	100.0
Gender of household head		
Male	85.7	86.4
Female	14.3	13.6
Total	100.0	100.0
Household head's age range		
29 years old or younger	3.7	8.3
30-39 years old	16.6	20.9
40-49 years old	28.9	25.9
50-59 years old	26.9	22.7
60 years old or older	22.8	22.2
Do not know	1.2	na
Total	100.0	100.0
Marital status of the household head		
Married	83.1	81.8
Widowed	12.2	11.3
Divorced	3.1	3.2
Single	1.6	3.7
Total	100.0	100.0
Highest education of household head		
Never attended school or not completed	14.6	21.5
Elementary school (MI/Paket A)	30.7	28.5
Junior high school (MTs/Paket B)	16.9	16.1
Senior high school (SMK/MA/Paket C)	28.7	25.1
Diploma degree	2.1	2.1
Bachelor/master/doctoral/professional degree	7	6.8
Do not know	0.1	Na
Total	100.0	100.0
Household size		
1-2 members	15.5	17.5
3-4 members	50.3	52.5
5-6 members	27.4	24.3
7 members or more	6.8	5.6
Total	100.0	100.0

Source: calculated from the Susenas March 2019 and the 2020 household survey

The quintile distribution that is used throughout this report is based on household surveyed in the expenditure distribution in the whole sample of Susenas 2019. Ideally, each quintile should consist of exactly 20% of total (weighted) sample. However, in our survey, quintile 3 and 4 were slightly more than 20%, while the remaining were slightly less 20% (see Figure A1). Such a distribution indicates that compared to Susenas March 2019, the COVID-19 survey slightly over-represents households in the middle part of distribution. While these differences are important to note, they do not amount to a substantial difference.





Source: calculated from the Susenas March 2019 and the 2020 household survey

*Note: The percentages are based on the number of households in each subgroup.

Table A2. Household composition and individualmembers with specific vulnerability condition

Number of children (0-17 years old)					
None	28.5				
1 member	32.5				
2 members	26.3				
3 members or more	12.7				
Proportion of HH with members with characteristics					
Pre-school age children	25.4				
School age children	57.96				
Person with disability	6.86				
Pregnant women	3.2				
Chronic disease	15.8				
Elderly	30.4				

Additional explanation on the Socio-economic status in 2019

The survey data has been merged with the data from Susenas 2019 to determine the socioeconomic conditions of sample households prior to the pandemic and the households' position in the expenditure distribution. These figures help to better monitor the ramifications of COVID-19 induced income loss (as reported in the subsequent section) on households' economic positioning.

As the joint-survey was only a sub-sample of Susenas 2019 data, the proportion of households in each quintile were no longer exactly 20% each. Instead, the distribution of the households across quintiles in the joint-study were as follow: quintile 1 (16%), quintile 2 (18%), quintile 3 (19%), quintile 4 (21%) and quintile 5 (24%). Hence, in terms of socio-economic status, the joint-survey is slightly upward biased against the sample of Susenas 2019; this is probably due to the fact that phone ownership was used as a selection criterion in the sampling procedure of the joint-survey.

Table A3. Descriptive statistics of per capita expen-diture and household expenditure by expendituregroup

Expenditure	Per capita	expenditure	e (000 IDR)	Household expenditure (000 IDR)			
group	Min	Mean	Max	Min	Mean	Max	
Quintile 1 (16% of total HH)	168	423	560	270	1,900	6,100	
Quintile 2 (18% of total HH)	560	676	800	580	2,900	12,000	
Quintile 3 (19% of total HH)	803	971	1,150	800	4,000	13,400	
Quintile 4 (21% of total HH)	1,147	1,401	1,750	1,150	5,100	20,200	
Quintile 5 (24% of total HH)	1,737	2,890	26,400	1,775	9,350	119,000	

Source: calculated from the Susenas March 2019 and the 2020 household survey $% \left({{{\rm{S}}_{{\rm{S}}}}_{{\rm{S}}}} \right)$

Annex III. Analyses to support simulated impacts of income and expenditure change on 2019 quintile distribution

We present simple simulations to illustrate the implications of income and expenditure change during the pandemic on households' economic status (or their position in quintile distribution at 2019 levels). Following National Statistics Office's use of expenditure as the measure of welfare, this simulation focuses on those who reported that both their expenditure and their income have been reduced during the pandemic. Almost a quarter (23.4%) of the 63 million households in the survey reported both a decline in income and expenditure²⁰.

The underlying assumption behind the simulations is that households faced with a reduction of income were "forced" to reduce their expenditure. Additional assumptions include: the basket of goods consumed and household size have not changed between 2019 and 2020. As we did not collect data on size of reduction in expenditure, for the simulation purposes, we adopt the average change of per capita expenditure (PCE) estimates as shown in Suryahadi et al. (2020) but we apply it to the actual economic growth of-2.07% in 2020 (BPS, 2021a). The average change in PCE we use is 10%²¹. We assume that this reduction in expenditure is experienced uniformly across all households in this sub-group. The simulated size of household expenditure is then divided by the average household size to estimate per capita expenditure. The new quintile is determined based on the simulated expenditure per capita.

Figure 4 illustrates the re-shuffling of quintiles that would take place should all households in the subgroup experience a 10% reduction of expenditure. The proportion of households in quintile 1 and 2 would increase by 5.9 pp and 1.9 pp, respectively. The 5.9-pp increase, if we were to show it as a percentage of the initial composition of the quintile 1 (17.3%), amounts to a 34.1% increase – which is significant. Similarly, a 1.9-pp increase amounts to an 8% increase in the composition of quintile 2.

The sizes of quintile 3 and 4 would reduce by 0.8 pp and 1.9 pp, respectively. The largest drop would be seen in the quintile 5, where a reduction of 10% in expenditure would produce a 4.8-pp fall. This amounts to a reduction of almost one-third (28.9%) of households that were in quintile 5 in 2019.²²

This fall in expenditure and income has a significant impact on poverty. Prior to the simulations, 8.1% of households among the group we are focusing on (those who reported that both their income and expenditure reduced as the consequence of pandemic) were living below the poverty line.

The poverty rate rises to 12.3% after the simulation of a 10% reduction in expenditure. The relative fall in expenditure would translate into a 4.2pp increase in proportion of households living in poverty. This means a 50% increase in the number of individuals who are poor.

^{20.} It must be noted that many households in our sample have experienced a reduction in income and simultaneously an increase in expenditure. We believe that many of these households, their welfare may be worse off. However, because the welfare measure used in determining the economic status is expenditure, then when expenditure increase, this translate into increase in welfare, hence including this group can be misleading. Furthermore, our data was not rich enough to fully quantify the coping mechanism involved in each household. Hence, simulating impacts on this group to will require many additional assumptions that may reduce the validity of our simulations. Hence, we deliberately focus on groups of households who are worse off in terms of both income and expenditure.

^{21.} We use the following logic to estimate the 10% change in average PCE: The change in economic growth between 2019 and 2020 is-7.09, which we multiple with the coefficient correlation of 1.424, as shown in Table 3 of Surhayadi et al. 2020.

^{22.} The transition matrix of shifting quintile position is provided in the Table A5 of Annex III

Table A4. Tabulation of change in expenditure and income due to pandemic

Household Situation	Expenditure increased	Expenditure the same	Expenditure decrease
Income increased	2.16	0.51	0.26
Income the same	6.16	15.09	1.47
Income decrease	26.63	24.32	23.4
Total	34.96	39.92	25.13

Table A5. Transition matrix assuming expenditure decrease by 10%

	Quintile after 90% reduction in expenditure								
		Quintile 1	Quintile 2	Quintile 3	Quintile 4	Quintile 5	Total		
	Quintile 1	100	0	0	0	0	17.3		
	Quintile 2	25.39	74.61	0	0	0	22.9		
ial	Quintile 3	0	30.02	69.98	0	0	23.0		
Initial	Quintile 4	0	0	28.92	71.08	0	20.1		
	Quintile 5	0	0	0	23.48	76.52	16.6		
	Total	23.18	24.82	22.23	18	11.77			

Annex IV. Summary of social assistance policy responses to COVID-19 across a selection of low and middleincome countries in the Asia-Pacific Region

Name of Scheme	Detail	Number of Recipients	Total Budget (Local Currency and USS)	Value of Transfer (Local Currency and USS)	Cost of Emergency response (% of GDP)		
Malaysia (per 2021) ²³							
Bantuan Prihatin Rakyat	One-time cash transfer targeted to individuals and households. For households, the nominal is based on income categories and the size of households	8.1 Million recipients	RM 6.5 B (US\$ 1.58 B)	RM 250 (US\$ 61) for individuals and RM500 (US\$ 122) to RM1800 (US\$ 438) for households	0.60%		
Philippines (per 2020) ²⁴							
Emergency Subsidy Program	Two-months cash subsidy for low-income families based on the area of residence	18 Million low- income families	PHP 100 B (US\$ 2.06 B)	P 5000 (US\$ 103) to 8000 (US\$ 165) per month	0.55 %		
Thailand (per 2020) ²⁵							
Emergency Cash Payment for Informal Workers	Three-months cash transfer to informal workers not covered by Social Security Fund	16 Million workers	THB 331,5 B (US\$ 7.817 B)	THB 5,000 (US\$ 163) per month	1.4%		
Financial Assistance for Welfare Card holders	Cash transfers for those who were not eligible for other campaigns	1.16 Million people	THB 3.58 B (US\$ 116.65 M)	THB 3,000	0.02%		
India (per 2020) ²⁶							
PM-KISAN	Minimum Income Support for Farmers, installed over 3 months	86.9 Million farmers	INR 521.4 B (US\$ 7.16 B)	INR 6,000 (US\$ 83)	0.2%		
Cash Transfer for vulnerable groups	Cash Transfer for poor senior citizens, windows, and divyangs (persons with disabilities) delivered in two instalments	30 Million individuals	INR 30 B (US\$ 412 M)	INR 1,000 (US\$ 14)	0.01%		
Jan Dhan Financial Inclusion	Cash Transfer for women, delivered in instalments over 3 months	200 Million women	INR 300 B (US\$ 4.12 B)	INR 500 (US\$ 7) per month	0.14%		

Source: Lembaga Hasil Dalam Negeri Malaysia (2021); Republic of the Philippines (2020); ILO (2021); UNICEF (2020c)

23. https:/k//bpr.hasil.gov.my/

24. https://www.officialgazette.gov.ph/downloads/2020/03mar/20200328-JOINT-MEMORANDUM-CIRCULAR-NO-1-S-2020.pdf

25. https://www.social-protection.org/gimi/gess/ShowWiki.action?id=3417

26. https://www.unicef.org/rosa/media/10076/file/India.pdf

Annex V. Summary of MSME policy responses to COVID-19 across a selection of low and middle-income countries in the Asia-Pacific Region

Number of Recipients	Total Budget (Local Currency and US\$)	Value of Transfer (Local Currency and US\$)	Cost of Emergency response (% of GDP)
-	RM 1 B (US\$ 243.1 M)		0.07%
500,000 SMEs in MCO (socially		RM 1,000 (US\$ 242) for SMEs in	
restricted) states and 300,000 SMEs	RM 650 M (US\$ 158 M)	MCO states and RM 500 for SMEs	0.04%
in other states		in other states	
	RM 300 M (US\$ 72.9 M)		0.02%
/flexible repayment)			
	P 65 B (US\$ 1.34 B)		0.36%
	PHP 1 B (US\$ 20.63 M)		0.01%
			0.04.07
	THB 500 B (US\$ 16.36 B)		3.01%
			1 4 4 0/
			1.44% 0.10%
		up to INR10 000 (LIS\$ 14) loops	0.02%
	INT 50 D (US\$ 000.37 IVI)	up to 114h 10,000 (03\$ 14) 108hs	0.02 /0
	500,000 SMEs in MCO (socially restricted) states and 300,000 SMEs	Number of Recipients (Local Currency and US\$) - RM 1 B (US\$ 243.1 M) 500,000 SMEs in MCO (socially restricted) states and 300,000 SMEs in other states RM 650 M (US\$ 158 M) in other states RM 300 M (US\$ 72.9 M) /flexible repayment) P 65 B (US\$ 1.34 B) /flexible repayment) P 65 B (US\$ 1.34 B) /flexible repayment) THB 500 B (US\$ 16.36 B) 2 Million SMEs INR 3 T (US\$ 41.30 B) INR 200 B (US\$ 2.75 B)	Number of hecipients (Local Currency and US\$) (Local Currency and US\$) - RM 1 B (US\$ 243.1 M) RM 1,000 (US\$ 242) for SMEs in 500,000 SMEs in MCO (socially restricted) states and 300,000 SMEs in other states RM 650 M (US\$ 158 M) MCO states and RM 500 for SMEs in other states in other states RM 300 M (US\$ 72.9 M) MCO states and RM 500 for SMEs in other states /flexible repayment) P 65 B (US\$ 1.34 B) PHP 1 B (US\$ 20.63 M) /flexible repayment) THB 500 B (US\$ 16.36 B) THB 500 B (US\$ 16.36 B) 2 Million SMEs INR 3 T (US\$ 41.30 B) INR 20 0 B (US\$ 2.75 B)

Sources: Malaysian Investment Development Authority (2021); OECD (2020); IMF (2021

27. https://www.mida.gov.my/perlindungan-ekonomi-dan-rakyat-malaysia-permai/

28. https://www.imf.org/en/Topics/imf-and-covid19/Policy-Responses-to-COVID-19#P

29. http://www.oecd.org/coronavirus/policy-responses/coronavirus-covid-19-sme-policy-responses-04440101/

Annex VI. Comparison between cash and non-recipients by quintile 1-3

lleusshelde	Quin	ıtile 1	Quin	tile 2	Quin	tile 3	Total		
Households Condition	Received	Did not received	Received	Did not received	Received	Did not received	Received	Did not received	
Expenditure c	ondition in 2	2019							
Expenditure per capita	416019.7	433645.3	677208.8	680068.2	970698.3	971994	682807.8	724229.8	
Food expenditure per capita	274309.4	277124.2	426210.3	418094	557562.9	547226.7	416384.9	428733.2	
Ratio food per total expenditure	0.66	0.64	0.63	0.62	0.58	0.57	0.62	0.60	
Impacts of CO	VID-19 on h	ouseholds,	Income con	dition					
Income reduced compared to January*	74.1%	69.0%	78.7%	76.1%	74.9%	77.2%	75.9%	74.5%	
Expenditure reduced compared to January	24.0%	25.7%	25.5%	34.0%	27.4%	24.3%	25.6%	28.0%	
Food security	condition								
Unable to eat healthy food	9.6%	14.7%	17.2%	17.9%	15.1%	20.4%	13.8%	18.0%	
Eaten smaller portions than usual	4.6%	10.8%	11.7%	10.9%	9.1%	14.5%	8.3%	12.3%	
Not eaten for a whole day	1.0%	5.1%	2.8%	3.3%	2.9%	4.1%	2.2%	4.1%	
Other adverse	conditions								
Having difficulties meeting educational costs**	56.7%	62.1%	60.9%	60.1%	40.6%	58.4%	52.8%	59.9%	

*The percentages presented here are only among those who provided non-missing response **The percentages presented here are only among those who have educational expenses

Source: calculated from Susenas 2019 and the 2020 household survey

Annex VII. Regression results on household's risk factors

	Losing jobs	Increasing domestic burden	Health disruptions	Child education disruptions	Health and basic services difficulties
COVID-19 cases/	0.088**	-0.001	-0.044**	0.005	0.024
100 population	(0.043)	(0.016)	(0.018)	(0.029)	(0.016)
Changes in mobility to	0.110	-0.004	-0.180**	0.024	0.136**
workplaces	(0.212)	(0.083)	(0.082)	(0.150)	(0.058)
Female headed heuseholds	-0.090***	0.030**	0.004	-0.001	0.026**
Female-headed households —	(0.024)	(0.014)	(0.008)	(0.016)	(0.012)
Usual bald baseds aread 20	0.065	0.011	0.016	-0.061***	0.016
Household heads aged <30 —	(0.040)	(0.021)	(0.024)	(0.024)	(0.011)
	0.046**	-0.005	0.002	0.014	-0.005
Household heads aged 30–50 —	(0.019)	(0.008)	(0.007)	(0.014)	(0.004)
Household heads with low	0.104***	-0.024***	-0.008	-0.067***	-0.010**
education	(0.019)	(0.008)	(0.007)	(0.014)	(0.004)
	0.045**	0.006	-0.031***	0.128***	-0.002
Presence of children aged <18 —	(0.020)	(0.008)	(0.010)	(0.011)	(0.005)
Presence of people with	0.007	-0.007	0.007	-0.015	0.014
disabilities	(0.034)	(0.007)	(0.011)	(0.023)	(0.011)
	0.140***	-0.006	-0.028***	-0.061***	-0.002
Living in urban areas —	(0.019)	(0.007)	(0.010)	(0.013)	(0.004)
D	0.016	0.004	-0.036**	0.011	-0.012*
Bottom 20% —	(0.030)	(0.013)	(0.015)	(0.021)	(0.007)
	0.041	0.017	-0.019	-0.003	-0.003
Middle 40%	(0.028)	(0.011)	(0.016)	(0.019)	(0.010)
	0.061**	-0.005	-0.025*	0.005	-0.011*
Middle 60%	(0.027)	(0.008)	(0.014)	(0.019)	(0.007)
	0.039	0.013	-0.016	-0.018	-0.016***
Middle 80%	(0.026)	(0.011)	(0.014)	(0.016)	(0.006)
	0.141***	0.002	0.009	-0.089***	-0.017**
Java and Bali —	(0.026)	(0.010)	(0.009)	(0.020)	(0.007)
West Nusa Tenggara and	0.101***	-0.011	0.014	-0.048*	-0.015
Kalimantan	(0.032)	(0.010)	(0.009)	(0.025)	(0.010)
East Nusa Tenggara, Sulawesi,	0.098***	0.007	0.011	-0.104***	-0.000
Maluku, and Papua	(0.030)	(0.011)	(0.008)	(0.022)	(0.013)
2	0.329***	0.036*	0.044***	0.179***	0.067***
Constant —	(0.051)	(0.019)	(0.016)	(0.034)	(0.016)
Observations	12,066	12,066	12,066	12,066	12,066
R-squared	0.054	0.010	0.020	0.072	0.022
Mean of dependent variable	0.643	0.0325	0.0267	0.123	0.0143

(a) Estimation results of risk factors associated with the most significant impact of the 2020 pandemic

Source: Calculated from the 2020 household survey

(b) Estimation result of risk factors on alternative well-being outcome during pandemic and of being food-insecure

	Increasing expenses	Decreasing income	Insufficient daily needs	Spending more on the internet	Some indication of food insecurity	Moderate and severe food insecurity	Severe food insecurity
COVID-19 cases/	0.125***	0.031	-0.044	0.111***	-0.065	0.008	-0.024*
100 population	(0.045)	(0.042)	(0.035)	(0.040)	(0.043)	(0.027)	(0.014)
Changes in mobility to	0.136	-0.058	-0.407**	0.222	-0.930***	-0.266**	-0.172***
workplaces	(0.217)	(0.215)	(0.174)	(0.209)	(0.205)	(0.112)	(0.064)
Female-headed	-0.036	-0.116***	0.039**	-0.030	0.020	-0.000	-0.003
households	(0.023)	(0.024)	(0.017)	(0.023)	(0.021)	(0.011)	(0.006)
Household heads aged	0.078*	0.033	0.092***	-0.107**	0.067*	0.015	0.004
<30	(0.044)	(0.044)	(0.026)	(0.044)	(0.039)	(0.018)	(0.010)
Household heads aged	0.030	0.050***	0.011	0.051***	0.067***	0.023**	0.010
30–50	(0.018)	(0.018)	(0.015)	(0.018)	(0.018)	(0.010)	(0.006)
Household heads with low	-0.022	0.064***	0.084***	-0.143***	0.033*	0.013	0.018***
education	(0.019)	(0.018)	(0.015)	(0.018)	(0.018)	(0.010)	(0.005)
Presence of children aged	0.123***	0.065***	0.049***	0.360***	0.049***	0.005	-0.010
<18	(0.019)	(0.020)	(0.016)	(0.019)	(0.018)	(0.010)	(0.007)
Presence of people with	-0.022	-0.004	0.052**	-0.024	0.055*	-0.028**	-0.022***
disabilities	(0.031)	(0.034)	(0.022)	(0.034)	(0.032)	(0.011)	(0.005)
	0.010	0.076***	0.035**	0.106***	0.100***	0.023**	0.003
Living in urban areas	(0.019)	(0.019)	(0.015)	(0.018)	(0.018)	(0.010)	(0.006)
Pottom 200/	-0.107***	0.004	0.149***	-0.109***	0.036	0.001	-0.007
Bottom 20%	(0.030)	(0.030)	(0.025)	(0.029)	(0.027)	(0.016)	(0.010)
Middle 400/	-0.096***	0.050*	0.161***	-0.070***	0.110***	0.037**	0.002
Middle 40%	(0.028)	(0.028)	(0.021)	(0.025)	(0.026)	(0.015)	(0.009)
Middle 60%	-0.048*	0.048*	0.130***	-0.037	0.083***	0.031**	-0.003
	(0.027)	(0.026)	(0.022)	(0.024)	(0.025)	(0.015)	(0.009)
Middle 80%	-0.023	0.012	0.068***	-0.044*	0.070***	0.012	-0.006
	(0.027)	(0.026)	(0.023)	(0.023)	(0.023)	(0.013)	(0.007)
Java and Bali	-0.087***	0.057**	-0.019	-0.003	-0.033	-0.010	-0.003
	(0.026)	(0.026)	(0.018)	(0.024)	(0.022)	(0.012)	(0.006)
West Nusa Tenggara and	-0.094***	0.066**	0.023	-0.088***	0.115***	0.030	0.008
Kalimantan	(0.031)	(0.031)	(0.023)	(0.030)	(0.033)	(0.019)	(0.010)
East Nusa Tenggara,	-0.063**	0.060**	-0.052**	-0.077***	0.054**	0.030*	-0.002
Sulawesi, Maluku, and Papua	(0.030)	(0.029)	(0.026)	(0.029)	(0.027)	(0.017)	(0.008)
Constant	0.382***	0.455***	0.521***	0.429***	-0.138***	-0.048*	-0.018
Sonotant	(0.051)	(0.051)	(0.043)	(0.049)	(0.048)	(0.026)	(0.016)
Observations	12,066	12,066	12,066	12,066	11,721	11,721	11,721
R-squared	0.034	0.032	0.055	0.182	0.051	0.021	0.011
Mean of dependent variable	0.344	0.681	0.818	0.569	0.292	0.0732	0.0259

Source: Calculated from the 2020 household survey

Annex VIII. Summary of labour market policy responses to COVID-19 in various countries

Targets	Channel	Measures/Supports	Countries
in goto			
Reducing workers' exposure to COVID-19 in	Allowing Teleworking	Financial support from government Subsidies towards the cost of flexible work arrangements	
the workplace			Japan and South Korea
		Non-Financial support from government	
		 Procedure simplification Amendments to labour code on teleworking Digitalization of MSMEs 	Italy Russia Spain
	Strict health and safety	Restriction on business operations	
	standards in the workplace	 Strict regulations in meat industry Limiting business operations to essential businesses only 	Germany United Kingdom
		 Stricter sanitary guidelines and information provision inclusive of vulnerable groups Renewed and updated protocol Safe work practices and PPE utilization Updated guide on the health and safety of construction workers 	Italy South Korea, South Africa, USA France
	Provision of sickness benefits	Extension/announcement of sick-leaves to allow workers to self-isolate	
	and paid leave to all workers	 Extended paid sick-leave to also cover those quarantined/hospitalized due to COVID-19 Increased paid sick-leave entitlements and expanded access to self-employed workers 	South Korea and US France, Australia, and Spain
	Provision of care needs	Extension of the duration of special paid leave and provision of means for care services	
		 Parental leave extension (ranges from 10 days per parent in South Korea to four months in Canada) Allowing childcare facilities to remain open for essential service workers 	South Korea, Canada, Australia, France, Germany, Italy, Japan, Korea, UK, US UK, France, Germany, Russia
Securing jobs, saving	Job Retention Schemes	Directly subsidize hours not worked	
companies, maintaining essential service provision	(preserve jobs at firms by reducing firms' share of labor cost temporarily to avoid firm's liquidity shortages in responding to their financial	Short-term work and temporary layoff schemes	
	commitments)		Germany, Italy, France, Spain
		Subsidize hours worked or top-up overall earnings of workers on reduced hours	Australia
		 Expand existing STW schemes Simplifying access and extending coverage Extending coverage to non-permanent workers Raising the level of support 	Brazil, France, Germany, Italy, Spain, and Turkey
	Limiting economic dismissals and protecting workers against unfair dismissals	 Introduce restrictions on collective and individual dismissals On the basis of economic grounds On the basis of increased cost 	Italy and Turkey Spain and France

Targets	Channel	Measures/Supports	Countries
	Liquidity support for firms	 Direct assistance Loan guarantees Subsidies Tax-related measures 	Many G20 Countries
		 Indirect assistance Deferrals for tax and social security contributions Loan maturities extension 	Russia
Providing income security and employment support to affected workers	Income support for those who lost their job/self-employment income	 Improve access to coverage of unemployment benefits Reduce or entirely waive minimum contribution requirements Extend qualifying period Cover self-employed or domestic employees 	Spain and US France and US Spain, China, and France
		Extend Unemployment benefits durations	Argentina, Germany, Italy, Luxembourg
		Raise the level of unemployment benefits	Australia, Russia, US, Austria, UK
		 Introduce or expand cash transfer schemes to vulnerable groups Based on measures of vulnerability Based on specific needs Based on occupational groups Unconditional cash transfer 	Australia, Argentina, China Italy and Germany UK and Brazil Japan and South Korea
	Employment services and training jobseekers and workers	 Upskilling and reskilling labour force Shift to online trainings Additional funding to strengthen distance learning and internet-based education Provide incentives for trainings 	Austria, Belgium, Denmark France Thailand, Singapore
		 Support job search Create online tools to connect displaced workers with vacancies Promote existing online job-matching platforms 	France and Germany Netherlands

Annex IX. Questionnaire

QUESTIONNAIRE ASSESSMENT OF THE SOCIOECONOMIC IMPACTS OF THE COVID-19 PANDEMIC ON HOUSEHOLDS IN INDONESIA

Interview Start Time

MODULE ID. HOUSEHOLD IDENTITY

Var	Question	Answer
ID1	Province	Preload
ID2	District/City	Preload
ID3	Subdistrict	Preload
ID4	Village/Kelurahan (a kelurahan is a village-level administrative area located in an urban center)	Preload
ID5	Village/Kelurahan Category	Preload
ID6	Census Block Number	Preload
ID7	Sample Code Number	Preload
ID8	Enumerator Code	Preload
ID9	Supervisor Code	Preload
ID10	Date of interview visit	[format: DD/MM/2020]
ID11	Full name of household head	
ID12	Is the household found?	 Yes No → MODULE J
ID13	Is the household willing to be interviewed?	 Yes No → MODULE J

INTRODUCTION

Greetings. My name is ______. Right now, I am assigned by DTS Indonesia, which is appointed by UNICEF, UNDP and PROSPERA to conduct data collection regarding the socioeconomic impacts of the COVID-19 pandemic on households in Indonesia. This survey is done in 310 districts/cities across 34 provinces in Indonesia. All data and information you give will be kept confidential and only used for research purposes. Thank you for your participation and willingness to take part in this survey.

Are you willing to be interviewed?

- 1. Yes, PLEASE CONTINUE THE INTERVIEW
- 2. No

MODULE A. BASIC INFORMATION

Var	Question	Answer
A1	Full name of the household head	Preload based on the prelist
A_Ch eck_1	INTERVIEWER'S NOTE: IS THE NAME OF THE HOUSEHOLD HEAD THE SAME AS THAT IN THE SAMPLE LIST?	 Yes ⇒ A4 No

Var	Question	Answer
A2	What is the reason for the change of the household head?	 Death Divorce Migration Others
A3	Full name of the current household head	
A4	Full name of the respondent	
A5	Household's full address Housing complex name/Street/Alley, Neighborhood/Neighborhood unit, house number	
A6	Is there a telephone number of this house, or cell phone number of this household member, that we can contact? REQUIRED FIELD as the research team will need to contact the number during the monitoring survey.	1. └──── Owner's Name: 96. NONE → MODULE J
A7	Are there any other telephone numbers belonging to the household members or close relatives/neighbors that we can contact?	1 Owner's Name: 96. NONE

MODULE B. GENERAL

Var	Question	Answer Options
B1	What is your relationship with the household head?	 I am the head of this household Wife/husband Child/stepchild/adopted child Child-in-law Grandchild Mother/father or mother-/father-in-law 95. Other member of the household
B2	First of all, I would like to ask you about the head of this household. Is the household head male or female?	1. Male 2. Female
B3	How old is he/she? Enumerator can probe from the household head's date of birth	1. years old 8. Don't know
B4	What is the highest education level completed by the household head?	 Never attended school or not completed elementary school. Elementary school or education of the same level (MI/Paket A) Junior high school or education of the same level (MTs/Paket B) Senior high school or education of the same level (SMK/MA/Paket C) Diploma degree (D1/D2/D3/D4) Bachelor/master/doctoral/professional degree Don't know
B5	What is the marital status of the household head?	1. Married 2. Widowed 3. Divorced 4. Single
B6	If the respondent is not the household head [B1≠1], Is the respondent male or female?	1. Male 2. Female

Var	Question	Answer Options
B7	How many people live in your household?	
B8	How many of your household members have the follow	
	a. Over 60 years old	L people
	b. Pregnant women	L people
	c. Have a history of chronic illnesses, such as diabetes, heart disease, high blood pressure, and cancer	1. people 98. Don't know
	 Have infectious diseases that need regular treatment, such as tuberculosis, HIV/AIDS, and pneumonia 	1. Left people 98. Don't know
	 Work as medical personnel or work at a healthcare facility 	L people
	 Have an out-of-home job or interact with a lot of people 	L people
B_Ch eck_1	INTERVIEWER'S NOTE: PLEASE RE-CHECK THAT THE NUMBER OF ANSWER THAT OF ANSWERS IN B7	RS OF EVERY ITEM IN B8 IS NOT MORE THAN
B9	Since April 2020, has there been any COVID-19-positive individual around your house (<i>RT</i> /smallest community unit)?	 Yes, around this house No one Don't know
B10	What is the biggest impact of the COVID-19 pandemic on your household?	 Loss of job/reduced income An increase in workload and household chores Disturbance in physical health conditions Disturbance in mental health (stressed) Disturbance in child's education Difficulties in accessing healthcare services, including children's growth and development ones Difficulties in accessing other public services Loss of family member Others None
B11	Since April 2020, who has done the most household chores, such as cooking, washing, and taking care of children and the elderly? <i>Make sure of the sex</i> .	 Household head Wife/husband of the household head Son or son-in-law of the household head Daughter or daughter-in-law of the household head Father or father-in-law of the household head Mother or mother-in-law of the household head Mother household member Divided equally among all household members Household helper/assistant Other/not a member of this household
B12	According to you, who should be doing more of those household chores? <i>Make sure of the sex.</i>	 Household head Wife/husband of the household head Son or son-in-law of the household head Daughter or daughter-in-law of the household head Father or father-in-law of the household head Mother or mother-in-law of the household head

Var	Question	Answer Options
		 Another household member Divided equally among all household members Household helper/assistant Other/not a member of this household
B13	Since April 2020, in general, how has the decision regarding who does the household chores (such as cooking, washing, and taking care of children/the elderly) been made?	 Decided together by all members of the household Decided by the household head and his/her spouse Decided by the household head alone Decided by the household head's spouse alone Decided by an older member of the household
B14	Since April 2020, has there been a difference in the time you spend for doing household chores? Answer options can be read to the respondent for probing purpose. Questions are directed to the respondent only.	 Spending more time than before Time spent is just the same. Spending less time than before Irrelevant (not part of my responsibilities)
B15	Since April 2020, have household members of this house been using internet, including accessing it from cell phone? If yes, is there any difference in the intensity of use (frequency, duration, internet quota) compared to before April 2020?	 Yes, just started to use it Yes, use it more often Yes, but there is no difference Yes, use it less often Never use the internet

MODULE C. SOCIAL ASSISTANCE

Var	Question	Answer Options
C1	Has this household received the following soci	al assistance programs from the government?
	a. Cash assistance since April 2020 Answer options can be read to the respondent for probing purpose. There can be more than one answer	 A. Received Direct Cash Transfers-Dana Desa (BLT-DD) B. Received Direct Cash Transfers (BLT) Non- Jabodetabek C. Received Direct Cash Transfers for Micro and Small Enterprises: Banpres Produktif Usaha Mikro/BPUM (BLT-UMKM) D. Received cash transfers but do not know which program W. Did not receive cash transfers
	b. Family of Hope (PKH) program	 Yes, have received since before April 2020 Yes, have received since April 2020 No
	c. Wage subsidy for active members of BPJS Ketenagakerjaan (or Workers Social Security Agency) who earn less than Rp5 million monthly	 Yes No Irrelevant as none of the household members is an active member of BPJS Ketenagakerjaan
	d. Kartu Prakerja or Preemployment Card	 Yes No, but already applied for it Did not receive and did not apply
C_Check_1	INTERVIEWER'S NOTE: HAS THE HOUSEHOLD RECEIVE CASH ASSISTANCE? Requirement: at least one C1 question is answered "Yes"	1. Yes 2. No → C3

Var	Question	Answer Options
C2	If the household receive cash assistance because of the COVID-19 pandemic, what did you spend most of it on? Answer options can be read to the respondent for probing purpose. There can be more than one answer. Not including the Smart Indonesia Program (Program Indonesia Pintar/PIP)	 A. Groceries and daily expenses B. Utilities C. Cell phone credit or internet package D. Transportation expenses E. Health expenses F. Education expenses G. House or room rent payments H. Donation or charitable expenses I. Seed money J. Installments or debt repayments
C3	Since April 2020, has this household received t the government?	he following social assistance programs from
	 a. Staple food assistance b. Internet package assistance from government/school/education institution 	1. Yes 2. No 1. Yes 2. No
	c. Income or business tax deduction	96. Irrelevant1. Yes2. No96. Irrelevant
	d. Deferment of installments	 Yes Didn't make use of it or did not receive even though under an installment plan Irrelevant
C4	What is the installed capacity of the PLN's (State-Owned ElectriScity Company) electricity in this house?	 450 watts 900 watts 1,300 watts → C_Check2 2,200 watts → C_Check2 More than 2,200 watts → C_Check2 Do not have an electricity meter/use neighbors' electricity → C_Check2 Not using electricity from PLN/no electricity at this house → C_Check2
C5	If the household has 450 watts or 900 watts electricity [C4=1,2], since April 2020, has the household received free electricity or electricity bill discounts?	1. Yes 2. No 8. Don't know
C_Check_2	INTERVIEWER'S NOTE: HAS THE HOUSEHOLD RECEIVE SOCIAL ASSISTANCE OR EXTERNAL ASSISTANCE? Requirement: at least one C1 or C3 or C5 question is answered "Yes"	1. Yes 2. No
C6	According to you, how is the disbursement of the social assistance (cash or staple food packages) in your neighborhood?	 Very fair Fair enough Not really fair → C6_2 Unfair → C6_2 Know about the social assistance disbursed in the neighborhood but do not know about its disbursement process → C7 Never heard of any social assistance disbursement → C7

Var	Question	Answer Options
C6_1	Why do you think it is fair? Answer options can be read to the respondent for probing purposes. There can be more than one answer.	 A. Neighborhood (RT¹/RW²) officers conducted meetings B. Neighborhood (RT/RW) officers checked each family's condition C. Poor families received assistance D. The available assistance was distributed fairly V. Others Whichever is the answer, → C7
C6_2	Why do you think it is not fair? Answer options can be read to the respondent for probing purposes. There can be more than one answer.	 A. The system is fair but there is a limited amount/stock of social assistance B. Neighborhood officers prioritized their families C. There are poor families who did not receive assistance D. Data is not updated E. The available assistance was distributed equally F. The same person received some/many assistance programs V. Others
C7	Do you think your household right now needs assistance from the government?	1. Yes 2. No → C9
C8	If you think they do [C7=1], what kind of assistance does your household need the most?	 No ney Staple food Electricity bill discount Deferment of installments Seed money assistance Reduction in Education fee/other forms of assistance for education fees Subsidies for cell phone credit or internet package Healthcare equipment/services Others
C9	Since April 2020, has your household received assistance from your extended family or neighbors? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Yes, in the form of money B. Yes, in the form of staple food or basic daily needs C. Yes, in the form of services D. Yes, in the form of other goods W. No
C10	Since April 2020, has your household received assistance from corporations, charitable organizations, or NGOs? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Yes, in the form of money B. Yes, in the form of staple food C. Yes, in the form of services D. Yes, in the form of healthcare equipment E. Yes, in the form of other goods W. No
C_Check_3		1. Yes 2. No → MODULE D
	Crosscheck:	

¹*Rukun tetangga*, or neighborhood unit, is the smallest unit of local administration consisting of a number of households. ²*Rukun warga*, is a unit of local administration consisting of several RT (neighborhood units) within a *kelurahan*.

Var	Question	Answer Options
	 If C_CHECK2=1, AND C9=W AND C10=W → ONLY OPEN OPTIONS 5&6 If C_CHECK2=2, AND C9≠W OR C10≠W → ONLY OPEN OPTIONS 7&8 If C_CHECK2=1, AND C9≠W OR C10≠W → OPEN ALL OPTIONS (1-4) 	
C11	How helpful has the assistance from the government or the other parties been in meeting the daily needs of your household?	 Received assistance from both, but the government assistance is more helpful Received assistance from both, but the assistance from nongovernmental organization is more helpful Received assistance from both and they are equally helpful Received assistance from both and none of them are helpful Only received government assistance and it is helpful Only received government assistance but it is not helpful Only received assistance from the other parties and it is helpful Only received assistance from the other parties but it is not helpful

MODULE D. HOUSEHOLD CONSUMPTION AND FINANCE

Var	Question	Answer Options		
D1	In the past week, what most often determines the food to be eaten/cooked every day?	 Household head's appetite Another household adult's appetite Household children's appetite Every member's appetite (cook many types of meals) What is available at the house on that day What is sold at the market/seller Grocery money sufficiency Others 		
D2	Next, I would like to ask some questions about access to food between the period of April and October 2 a. Since April 2020, have you or other members of 1. Yes, because of the COVID-19 pandem			
	the household ever been worried that you will not have enough food/grocery stocks to eat because of lack of money or other resources?	 Yes, because of other reasons No Don't know Refuse to answer 		
	b. Since April 2020, have you or other members of the household ever been unable to eat healthy and nutritious food because of lack of money or other resources?			
	c. Since April 2020, have you or other members of the household ever eaten an unvaried diet because of lack of money or other resources?	 1. Yes, because of the COVID-19 pandemic 2. Yes, because of other reasons 3. No 8. Don't know 97. Refuse to answer 		
	 d. Since April 2020, have you or other members of the household skipped a meal on a particular day because of lack of money or other resources to get food? 	 Yes, because of the COVID-19 pandemic Yes, because of other reasons No Don't know 97. Refuse to answer 		

Var	Question	Answer Options
	e. Since April 2020, have you or other members of the household ever eaten smaller portions than usual because of lack of money or other resources?	 f 1. Yes, because of the COVID-19 pandemic 2. Yes, because of other reasons 3. No 8. Don't know 97. Refuse to answer
	f. Since April 2020, have you or other members of the household ever been run out of food or grocery stocks because of lack of money or other resources?	
	g. Since April 2020, have you or other members of the household ever felt hungry but did not ea because of lack of money or other resources?	
	h. Since April 2020, have you or other members of the household ever not eaten for a whole day because of lack of money or other resource?	
D3	How much is your household's food expenditure in the past week? Enumerators should probe into the household's daily/weekly food expenses. Enumerators can start probing into it from a range of values, then ask the respondent the exact nominal value.	1. Rp
D4	How much is your household's non-food expenditure in the past month? Enumerators should probe into the household's daily expenses for items other than food, such as baby necessities, communication, transportation, health, education, social activities, donations, and others.	1. Rp
D5	Since April 2020, has your household's average expenditure changed when compared to January?	 Current expenditure is higher than in January Current expenditure is the same or unchanged compared to January → D8 Current expenditure is lower than in January → D7
D6	Since April 2020, which of your household's expenditures have increased or become higher than usual? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Expenses for groceries and daily needs B. Expenses for utilities C. Expenses for cell phone credit or internet package D. Transportation expenses E. Health expenses F. Education expenses G. House or room rent payments H. Donation or charitable expenses I. Seed money J. Installments or debt repayments V. Others Whichever the answer, → D8
D7	Since April 2020, which of your household's expenditures have decreased or become lower than usual?	A. Expenses for groceries and daily needs B. Expenses for utilities

Var	Question	Answer Options
	Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 C. Expenses for cell phone credit or internet package D. Transportation expenses E. Health expenses F. Education expenses G. House or room rent payments H. Donation or charitable expenses I. Seed money J. Installments or debt repayments V. Others
D8	Since April 2020, what have been the sources of your household's income? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Profit from business operation, including earning from farming B. Salary, wage, or allowance C. Pension → D12 D. Financial assistance from relatives → D12 E. Cash assistance from the government → D12 F. Cash assistance from donators or NGOs → D12 G. Scholarship money → D12 H. Return on investment → D12 V. Others → D12 W. No income at all → D12
D9	Since April 2020, has your household's average income from working or business changed when compared to January?	 Current income is higher than in January Current income is the same or unchanged compared to January → D11 Current income is lower than in January
D10	If your household's income from working or business has changed, what is the average percentage of the change? Enumerators should probe into the income change from the nominal value of the January income and	1. 4 % 997. Refuse to answer 998. Don't know
D11	 the average incomes from April up to present time. In the past month, how much is the total net income from working or business by all members of the household? Enumerators can start probing into it from a range of values, then ask the respondent the exact nominal value. 	1. Rp L L L L L L L L L L L L L L L L L L
D12	Since April 2020, what have the household members been doing to make ends meet? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Borrowing money from relatives or friends B. Borrowing money from a bank or a loan shark C. Looking for side jobs D. Preparing/setting up a new business E. Seeking/applying for assistance from the government F. Seeking/applying for assistance from nongovernmental parties G. Using severance or savings H. Changing the allocation of consumption I. Reducing food expenditures J. Reducing non-food expenditures K. Selling or pawning belongings L. None of the above W. Not applicable because the household's needs are met
D_CH ECK_ 1	INTERVIEWER'S NOTE Has the household changed consumption allocation or reduced food expenditures (D12==H,I)?	1. Yes 2. No \rightarrow D14

Var	Question	Answer Options
		 Irrelevant (did not answer H, I in D12) → D14
D13	In the past week, has your household consumed:	
	 Food staples (such as rice, noodles, bread, cassava, cereals, sago, yam, corn) 	1. Yes 2. No
	b. Beans (including tempeh and tofu)	1. Yes 2. No
	 Fish, squid, shrimps, seafood, but not including salted fish 	1. Yes 2. No
	d. Chicken, duck, poultry	1. Yes
	e. Red meat (such as beef, goat, horse, buffalo,	2. No 1. Yes 2. No
	deer, or pork) f. Eggs	2. No 1. Yes 2. No
	g. Milk and dairy (such as cheese and yoghurt)	2. No 1. Yes 2. No
	h. Vegetables	1. Yes
	i. Fruits	2. No 1. Yes 2. No
D14	Does your household have enough savings or liquid assets to support the household right now? Currently, does your household have the following ite a. Gas cylinders with a capacity of 5.5 kg or higher	1. Yes
	b. Refrigerator	2. No 1. Yes 2. No
	c. Air conditioner	1. Yes 2. No
	d. Smartphone	1. Yes 2. No
	e. Computer or Laptop	1. Yes 2. No
	f. Gold or jewelry of at least 10 grams of weight	1. Yes 2. No
	g. Motorcycle	1. Yes 3. No
	h. Car	1. Yes 2. No
	i. Flat-screen television of at least 30 inch width	1. Yes 2. No
	j. Farmland or land, including the one on which the house stands	1. Yes 2. No
	k. Self-owned house	1. Yes 2. No
	I. Livestock that can be sold Chickens/fish/cows/goats/buffaloes/pigs	1. Yes 2. No
D16	Since April 2020, to make ends meet, have you ever s	old or pawned the following assets?

Var	Question	Answer Options
	a. Jewelry	1. Yes 2. No 96. Inapplicable
	b. Vehicles	1. Yes 2. No 96. Inapplicable
	c. Electrical home appliances	1. Yes 2. No 96. Inapplicable
	d. House or land	1. Yes 2. No 96. Inapplicable
	e. Livestock Make sure that the livestock is sold for daily needs and not because of Eid al-Adha or other ceremonials	1. Yes 2. No 96. Inapplicable
D17	Before April 2020, were there household members of yours who were in debt or took out a noncommercial loan and, since then, have been paying off the debt/loan in installments until now? Debt or loan for consumptive purpose; commercial loan not included.	 Yes, and have been paying the installments regularly Yes, but unable to pay the installments Yes, and it is temporarily suspended No debts that started before April
D18	Since April 2020, have any household members of yours been newly in debt or taken out a new noncommercial loan?	 Yes, and have been paying the installments regularly Yes, but unable to pay the installments Yes, and it is temporarily suspended
	loan not included.	4. No debts that started since April

MODULE E. CHILDREN AND EDUCATION (Children = household members under 18 years of age)

Var	Question	Answer options
E1	How many household members of yours are children between 13 and 17 years of age?	L children
E2	How many household members of yours are children between 5 and 12 years of age?	L children
E3	How many household members of yours are children between 0 and 4 years of age?	L children
E_Check_1	INTERVIEWER'S NOTE DOES THIS HOUSEHOLD HAVE CHILDREN AGED 0–4?	1. Yes 2. No → E_Check_2
E4	If there are children under 5 years old, In the last month, does the child in your household eat regularly like other members of the household?	 Yes, same as other member of the household → E_Check_2 No
E5	If the child consumes differently than other members of the household [E4=2], what is the reason? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. The child consumes more animal protein B. The child consumes more vegetables C. The child consumes more fruit D. The child only likes certain types of food E. The child has an allergy F. The child is under 6 months old or has not consumed food substitution for breast milk (MPASI)

Var	Question	Answer options
		V. Others
E_Check_2	CAPI: IF E1+E2+E3=0 THEN PROCEED TO E16	
E6	Since April 2020, who <u>usually</u> been taking care of the children and accompanying or helping them study? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Father of the children B. Mother of the children C. Elder brothers/sisters of the children D. Other male adults of the household members E. Other female adults of the household members F. Relatives/neighbors not in this household G. Children study alone/unaccompanied V. Others
E7	Since April 2020, what are your top three concerns regarding the life of the children of this household?	 W. Irrelevant (no children in school) A. Children not being able to play outside the house B. Children's learning process being disrupted C. Children being disturbed emotionally D. Children eating less than the usual/not being able to eat regularly E. Children getting sick easily F. Children being infected with COVID-19 G. Children too much playing with cell phones or watching TV H. Children lacking for socialization and interaction with their peers V. Others W. None
E8	Since April 2020, in general, what behavior changes have the children exhibited?	 A. Become angry or rebellious more often B. Become sad or moody more often C. Find it harder to concentrate D. Find it harder to eat E. Find it harder to sleep F. Become lazier W. No changes
E9	Are there any children in this household who is currently attending school in elementary, junior or high school level for the year 2020/2021?	 A. Yes, Elementary school or education of the same level (MI/Paket A) └─└─┘ children B. Yes, Junior high school or education of the same level (MTs/Paket B) └─└─┘ children C. Yes, Senior high school or education of the same level (SMK/MA/Paket C) └─└─┘ children D. None → E14
E10	Since the implementation of learning from home, what constraints your household members have been faced with? Referring to the children and the other household members as well. Answer options	 A. Not having the necessary devices B. Having to take turns to use the necessary devices at home C. Limited access to internet (either data package or the internet network/signal) D. Home/surrounding condition not being conducive to learning activities

Var	Question	Answer options
	can be read to the respondent for probing purpose. There can be more than one answer.	 E. Children being less motivated to learn F. Parents' limited time to accompany/teach the children G. Parents' limited capacity to teach the children H. Not having any problems → E12 W. Irrelevant (do not learn from home, already resume face-to-face learning) → E12
E11	If the household is being faced with constraints [E10 ≠ H,W], what have the parents done to overcome the constraints? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Buying a smartphone or laptop B. Borrowing the necessary devices from relatives/neighbors C. Subscribing to a Wi-Fi or cable internet provider D. Asking the children to study at another place that has internet access E. Accompanying or helping the children to learn F. Making deals with the children in the forms of, for example, rewards, previously decided playtimes, or scheduled routines G. Rebuking or hitting the children, or pinching them on the ear H. Telling the children what to do I. Communicating with or consulting the teachers J. Paying teachers to come and teach the children at home or finding the children a course place for extra lesson W. Nothing
E12	Is the household having difficulties with the children's educational costs, including school fees, books, learning devices, and cellphone credit?	1. Yes 2. No → E14
E13	If you are having difficulties with the children's educational costs [E12 = 1], what steps have the household taken? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Adjusting the allocation of funds for other expenses/tightening belts B. Applying for school fees relief C. Asking for assistance from the schools D. Sending the children to other schools E. Homeschooling the children F. Making the boys quit school G. Making the girls quit school H. Borrowing money or asking for financial assistance from relatives I. Borrowing money from non-familial parties J. Seeking to earn additional incomes K. Pawning or selling assets/belongings
E14	Are there any children of this household who do not continue their education to elementary, junior high, or senior high levels in this 2020/2021 academic year?	A. Yes, boys B. Yes, girls C. No → E16
E15	If there are children who do not continue their education in this academic year [E14 = A,B], what has been the cause? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Too young or not getting a seat for new students' position according to the zoning system based on age B. Disability/illness C. Failed to achieve the required passing grade D. No schools around/schools being too far from home E. Unable to pay school fees F. Worried about possible COVID-19 infection

Var	Question	Answer options
		 G. Finding it difficult to follow a distant learning system H. Working I. Assuming the task/responsibility to perform household chores J. Getting married K. Bullying L. Not interested in school or not considering education an important thing
E16	If there is a household in your neighborhood th loses their income, do they usually do the follo	nat faces the impact of COVID-19 pandemic,
	a. Leaving their children in the care of a relative who is better off	 Yes, for girls Yes, for boys and girls No No idea
	 Sending their children to an Islamic boarding school or other informal educational institutions 	 Yes, for boys Yes, for girls Yes, for boys and girls No No idea
	c. Leaving their children in the care of an orphanage	 Yes, for boys Yes, for girls Yes, for boys and girls No No idea
	d. Asking their children to work	 Yes, for boys Yes, for girls Yes, for boys and girls No No idea
	e. Marrying the children	 Yes, for boys Yes, for girls Yes, for boys and girls No No idea

MODULE F. HEALTH

Var	Question	Answer Options
F1	Since April 2020, has any household member of yours visited/accessed healthcare facilities, such as <i>posyandu</i> (integrated health service posts), <i>puskesmas</i> (community health centers), hospitals, and clinics or being visited by a health worker?	1. Yes 2. No → F4
F2	If any of your household members have accessed healthcare facilities [F1 = 1], what facilities did she/he visit?	 A. Public hospital B. Private hospital C. Private practice (doctor/midwife) D. Clinic/general practice E. <i>Puskesmas</i> or <i>pustu</i> (secondary community health
	Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 centers) F. Community-Resourced Health Initiative/UKBM (<i>poskesdes</i> or village health post, <i>polindes</i> or village maternity center, <i>posyandu</i>, and treatment center) G. Traditional healing clinic, <i>mantri</i> (a doctor's assistant or head of nurses)

Var	Question	Answer Options
		H. Pharmacy, laboratory, physical therapy clinic
F3	For what purpose did your household members visit the healthcare facilities? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Immunization B. Birth control services (<i>keluarga berencana</i>) C. Pregnancy monitoring/examination, childbirth, and post-delivery services D. Regular treatment or therapy, health checkup E. Checking herself/himself on the ailments felt F. Having surgery or inpatients (childbirth not included) G. Treatment for COVID-19 H. Going for a health certificate request I. Having a COVID-19 test (rapid or swab)
F4	Since April 2020, has any household member of yours used application-based online health services for things, such as consultation and buying medicine?	1. Yes 2. No
F5	Since April 2020, has there been any household member of yours who needed a health service but did not get it? Including those who, for example, did not access health services for fear of COVID-19 infection.	1. Yes 2. No → F8
F6	If any of your household members did not get a health service they needed [F5 = 1], which health service was it? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Immunization B. Birth control services (<i>Keluarga Berencana</i>) C. Pregnancy monitoring/examination, childbirth, and post-delivery services D. Regular treatment or therapy, health checkup E. Checking herself/himself on the ailments felt F. Having surgery or inpatients (childbirth not included) G. Treatment for COVID-19 H. Going for a health certificate request I. Having a COVID-19 test (rapid or swab)
F7	What was the reason or the cause of the household members not getting the health service they needed? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Being afraid to visit healthcare facilities for fear of being infected with COVID-19 B. Not having enough money for treatment cost C. Not being covered by the insurance or BPJS Kesehatan D. Not having enough money for transportation cost or not having the means of transportation E. Not having someone to accompany herself/himself F. Services needed being unavailable, or the healthcare facilities ran out of vaccines/medicine G. Healthcare facilities being closed or not accepting general patients H. Already done self-medication to treat the ailments or did not feel necessary to go to the health facilities
F8	Since April 2020, has any adult household member of yours felt unhappy, depressed, or experienced excessive anxieties? <i>Answer options can be read to the</i> <i>respondent for probing purpose. There can</i> <i>be more than one answer.</i>	 A. Yes, head of the household B. Yes, wife/husband C. Yes, head of the household's son or son-in-law D. Yes, head of the household's daughter or daughter- in-law E. Yes, head of the household's father or father-in-law F. Yes, head of the household's mother or mother-in- law G. Other male family members H. Other female family members

Var	Question	Answer Options
		 V. Yes, others (people with no family relationships with the head of the household) W. None → F11
F9	What are the reasons why the member of your household exhibits those behaviors? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. A family member or acquaintance was infected with the coronavirus B. Worriedness about being infected with COVID-19 and family's death risk C. Money and job issues D. Children care, development and education issues E. Household issues (fight, divorce, affairs, etc.) Y. Don't know
F10	If there is a household member who feels anxious, who has provided moral support or counseling? Answer options can be read to the respondent for probing purpose. There can be more than one answer. Include accessing health facilities.	 A. Family or relatives B. Friends or neighbors C. Religious or community leaders D. NGOs E. Health workers such as doctors F. Psychologist or psychiatrist G. No one H. Doesn't need external support
F11	Since April 2020, has there been any argument between you and your spouse, or between the members of this household?	 Yes No → MODUL G Refuse to answer → MODUL G
F12	During the COVID-19 pandemic, how frequent do arguments occur between members of this household?	 A. More often with the spouse B. More often with children C. More often with other household members D. Just the same with the spouse E. Just the same with children F. Just the same with other household members G. Less often with the spouse H. Less often with children I. Less often with other household members X. Refuse to answer

MODULE G. DISABILITY

Var	Question	Answer options
G1	Have any members of this household experienced any of the following with much or no difficulty?	 A. Having difficulty or problems with vision B. Having difficulty or problems with hearing C. Having difficulty or problems with walking or taking the stairs D. Having difficulty or problems with using or moving hands and fingers E. Having difficulty or problems with memory or concentration F. Having behavioral and/or emotional problems G. Having difficulty or problems with speaking and/or understanding/communicating with others H. Having difficulty or problems with taking care of oneself (such as showering, eating, dressing, urinate, defecate) X. Do not know → MODULE H Y. Not applicable (no one with disabilities) → MODULE H
G2	Who are the household members with disabilities?	 A. Toddlers (2–4 years old) → G4 B. Children (5–17 years old) C. Adults (18–59 years old) D. The elderly (60 years old and above)

Var	Question	Answer options
G3	About the households having members with disabilities, in doing their daily activities, do they need help from others, or are they able to do the activities by themselves?	 A. Fully independent B. Not yet independent, still need companion for some activities C. Totally dependent on the companions
G4	To the households having members with disabilities, what is the most badly affected or disturbed by the COVID-19 pandemic?	 Daily activities (worship, gathering) Working activities Access to medicine, therapy services or healthcare facilities Psychological disturbances (eating disorder, trouble sleeping, etc.) Access to clean water and sanitation Others None
G5	Since April 2020, what assistance have your households members with disabilities received regarding the COVID-19 pandemic? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Cash (including PKH) B. Groceries/food C. Vitamins/medicines D. Medical equipment (wheelchairs, prosthetic legs, hearing aid, etc.) E. Skill training for work F. Skill training for independent therapy V. Others W. Not receiving any assistance → G7
G6	If they have received assistance [G5 ≠ W], where did the assistance come from? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	A. Central/Regional Government B. Village government C. Private companies D. NGOs E. Individual F. No idea
G7	Have your household having members with disabilities ever received dissemination on COVID-19 prevention specifically for people with disabilities by meeting them in person?	1. Yes 2. No → G9
G8	If they have received dissemination [G6 = 1], who organized the dissemination? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Village officers B. Health workers C. Disability Facilitator from Ministry of Social Affairs D. Local Community E. Non-Government Organizations (NGOs) F. CSR team of a company G. Family v. Other
G9	Are there currently any household members with disabilities who have difficulty visiting health facilities because of the COVID-19 pandemic?	1. Yes 2. No → G11
G10	If persons with disabilities experience difficulties [G9 = 1], what are the complaints? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Did not visit health facilities because of fear of being infected with COVID-19 B. Visiting hours are highly limited C. Facilities needed are not available/scarce D. Health facilities are closed or did not accept general patients E. The number of medical personnel is limited because of the pandemic, resulting in long queues F. Costs rise G. Patients with disabilities are not accepted H. Access to transportation to health facilities are difficult V. Other

Var	Question	Answer options
G11	Are there any households members with disabilities who need to attend facilitation or therapy regularly, at least every 3 months?	1. Yes 2. No → MODULE H
G12	If they need it [G11 = 1], how did the COVID-19 pandemic affect the facilitation or therapy for the person with disability?	 A. Service duration is reduced B. Service is abolished C. Service rate increases D. Services are carried out online
	Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 E. Household members have to facilitate or provide therapy F. No professional services can be accessed v. Other

MODULE H. EMPLOYMENT

Var	Question	Answer options
H1	 Since April 2020, who has been working to earn income for this household? <i>Make sure:</i> If the respondent or any household member has a business or side job If there are any children or household members who help with work 	 A. Household head B. Wife/husband of the household head C. Son or son-in-law of the household head D. Daughter or daughter-in-law of the household head E. Father or father-in-law of the household head F. Mother or mother-in-law of the household head G. Another male household member H. Another female household member V. Other/not a member of this household W. No one is working → H3
H2	How many of your household members work to earn income?	L_L_ people
H3	Since April 2020, who has been the main breadwinner in this household? The main breadwinner is the person who has the greatest contribution to financing household needs.	 Household head Wife/husband Son or son-in-law Daughter or daughter-in-law Father or father-in-law Mother or mother-in-law Other male family members Other female family members Others Nobody is working or acting as the main breadwinner → H5
H4	In the past week, did the main breadwinner work?	 Yes → H_check1 No
H5	If he/she did not work [H1=W or H4=2], in the past week, does the main breadwinner have a job/business, yet he/she temporarily does not work? Including if he/she is temporarily laid off /sent home without confirmation of termination	 Yes No → H_Check1
H6	Is the main reason the main breadwinner is temporarily not working for the past week related to the COVID-19 pandemic?	1. Yes 2. No → H_check1
H7	If the main breadwinner is temporarily not working because of the COVID-19 pandemic, what month did they last work?	 March 2020 April 2020 May 2020 June 2020 July 2020 August 2020 September 2020

Var	Question	Answer options
		8. October 2020
H8	Does the main breadwinner still earn income/salary/wages during the period when he/she temporarily does not work?	 Yes, and the amount is the same Yes, but the amount is reduced No
H9 H_Ch	Is there any guarantee that the main breadwinner can return to work at the current business unit/workplace? INTERVIEWER'S NOTE	1. Yes 2. No 8. Don't know 1. Yes
eck1	IS THE MAIN BREADWINNER WORKING IN THE LAST WEEK OR USUALLY WORKED BUT DID NOT WORK IN THE LAST WEEK? Requirement: H4=1 or H5=1	2. No → H17
H10	In the past week, what was the main breadwinner's line of business/field of job? If the main breadwinner is temporarily not working, then the information regarding the job is inputted with the information regarding the job the respondent has temporarily left	 Agriculture, Plantation, Forestry, Hunting & Fisheries Mining and Quarrying Industry Utilities Construction Trade, Restaurants and Accommodation Services Transportation, Warehousing, and Communication Financial Institutions, Real Estate, Rental Business & Corporate Services Community, Social and Individual Services
H11	What was the status/position of the main breadwinner in his/her main job?	 Self employed Employer assisted by temporary workers/unpaid/family workers Employer assisted by permanent/paid workers Laborer/employee Casual employee in agriculture sector Casual employee in non-agriculture sectors Family/unpaid worker
H12	How many hours did the main breadwinner work in the past week? Start probing from day and hour of work. How many days did he/she work in a week? How many hours did he/she work in a day? Break time is not included. If the main breadwinner is currently not working, then the information regarding the job is inputted with the information on the number of working hours in a week.	1. LLL hours 888. Don't know
H13	Is the main breadwinner working from home? Workplace can be offices, factories, markets, rice fields, the sea, etc.	 Completely working from home since before the pandemic/April 2020 Completely working from home since the pandemic/April 2020 Alternately working from home and at workplace Completely working at workplace
H14	If he/she was working as a laborer/casual employee [H11=4,5,6], on what basis was the fee or remuneration paid for the job?	 Monthly Weekly Daily Lump-sum Paid per unit of deliverables Commissions or tips Seasonal Irrelevant → H16

Var	Question	Answer options
H15	If he/she was working as a laborer/casual employee [H11=4,5,6], what was the impact of COVID-19 pandemic the main breadwinner felt most as an employee?	 Salary and allowances increased Salary and allowances were reduced/deducted Temporarily laid off Terminated by the company (permanent layoffs) Working at home is less conducive No jobs were offered/number of jobs declined Other Not affected
H16	Does the main breadwinner have a side job/business?	A. Yes, since before April 2020B. Yes, since April 2020C. No
H17	Is the main breadwinner looking for work?	Yes, since before April 2020 Yes, since April 2020 No
H18	Is the main breadwinner setting up a business? If the business is already running, choose "No".	1. Yes, since before April 2020 2. Yes, since April 2020 3. No
H_Ch eck2	INTERVIEWER'S NOTÉ: IS THE MAIN BREADWINNER CURRENTLY LOOKING FOR WORK OR SETTING UP A BUSINESS? Requirement: H17 or H18 is answered 1 or 2	1. Yes 2. No → H20
H19	If he/she is looking for a job or setting up a business, what is the main reason for the breadwinner to look for work and/or set up a business?	 Feeling responsible for earning a living/assisting the economy of households or families Getting more income Current work less appropriate Permanently laid off Business closed Out of/running out of contract Helping others/surrounding neighboorhood Other
H20	Has the main breadwinner ever had a previous job/business?	 Yes, stopped/changed work/business because of the COVID-19 pandemic Yes, stopped/changed work/business because of other reasons → H24 No → H24
H21	If the main breadwinner stop/change working/business because of The COVID-19 pandemic, what month did he/she last work?	 March 2020 April 2020 May 2020 June 2020 July 2020 August 2020 September 2020 October 2020
H22	What was the main breadwinner's previous line of business/field of job?	 Agriculture, Plantation, Forestry, Hunting & Fisheries Mining and Quarrying Industry Utilities Construction Trade, Restaurants and Accommodation Services Transportation, Warehousing, and Communication Financial Institutions, Real Estate, Rental Business & Corporate Services Community, Social and Individual Services

Var	Question	Answer options
H23	What was the status/position of the main breadwinner in his/her previous job?	 Self employed Employer assisted by temporary workers/unpaid/family workers Employer assisted by permanent/paid workers Laborer/employee Casual employee in agriculture sector Casual employee in non-agriculture sectors Family worker/unpaid worker
H24	Since April 2020, have other household members changed jobs or obtained jobs or prepared the business? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Yes, they are looking for a job B. Yes, they have acquired a new job C. Yes, they have acquired a side job D. Yes, they are setting up a business E. Yes, they have opened a new business F. Someone lost a job W. Nothing changes → H27
H25	Was the reason the household members changed job/looked for work/set up a business related to the COVID-19 pandemic?	1. Yes 2. No → H27
H26	If currently setting up a business [H24=D and H25=1 or H18=1,2], where did they get the seed money from? Answer options can be read to the respondent for probing purpose. There can be more than one answer. If the business is already running, there is no need to answer this question (answer the question in Module I)	 A. Using savings as seed money B. Selling assets for seed money C. Seeking loans from family or friends for seed money D. Seeking loans from banks or financial institutions for seed money E. Seeking loans from government programs such as KUR, Mekaar, UMI for seed money Y. No idea yet W. Inapplicable
H27	Since April 2020, are there any household members who claim their Old Age Benefit (JHT) from BPJS Ketenagakerjaan after they switch jobs?	 Yes No 96. Irrelevant because they did not have JHT
H28	Since April 2020, are there any household members who change their BPJS Kesehatan participation status into an independent participant?	 Yes No Irrelevant because they are not registered as BPJS Kesehatan participant
H29	Is there a household member under 18 years old who is working or helping with work to earn a living? <i>Answers can be read for probing. There can be</i> <i>more than one answer.</i>	 A. Yes, since before April 2020 B. Yes, since April 2020 C. No → MODULE I W. Irrelevant because no household member under 18 years of age → MODULE I
H30	What are the household members's line of business/field of job? Answers can be read for probing. There can be more than one answer.	 A. Agriculture, Plantation, Forestry, Hunting & Fisheries B. Mining and Quarrying C. Industry D. Utilities E. Construction F. Trade, Restaurants and Accommodation Services G. Transportation, Warehousing, and Communication H. Financial Institutions, Real Estate, Rental Business & Corporate Services I. Community, Social and Individual Services

MODULE I. MICRO AND SMALL ENTERPRISES

Var	Question	Answer options
11	Are there any members of your household who own a business? Enumerator probing, who mainly manages the business. If there is more than one business, choose the main one or the one which give the most profit	 Yes, a male member of the household Yes, a female member of the household Yes, operated by household members together Yes, operated by someone else (not a member of this household) No → MODULE J
12	When did the business begin?	 More than 10 years ago 5–10 years ago <5 years ago until before April 2020 Starting April 2020
13	 What made this household member decide to start a business? Answers can be read for probing. There can be more than one answer. 	 A. Losing his/her main income B. Looking for additional income C. Making use of his/her free time D. Inspired by/following colleagues E. Helping others/surrounding neighboorhood F. Additional income
14	What is its line of business? <i>If there is more than one business, choose the business the respondent thinks the main one.</i>	 v. Others Agriculture, Plantation, Forestry, Hunting & Fisheries Mining and Quarrying Industry Industry Utilities Construction Trade, Restaurants and Accommodation Services Transportation, Warehousing, and Communication Financial Institutions, Real Estate, Rental Business & Corporate Services Community, Social and Individual Services
15	How is the business operating currently? Probing, if the business is open, do they apply health protocols, i.e. wearing mask, etc.	 Open/taking orders as usual Open as usual, while applying health protocols Open for a limited operating hours or with a limited capacity, while applying health protocols Temporarily closed Others
16	Since April 2020, is there any difference in how you market your products?? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Adding social media marketing (Instagram, Facebook, Whatsapp, Line) B. Adding marketplace marketing (Shopee, Tokopedia, Bukalapak.) C. Adding marketing though online delivery service apps (GoFood, GrabFood, etc.) D. No changes, already use online platforms before E. No changes, only conventional marketing (selling products face-to-face) F. Stockpiling products while waiting for the moment to sell V. Others
17	What effects does the COVID-19 pandemic have on the business? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Buyers increase B. Buyers decrease C. Operating and raw material costs increase D. Operating and raw material costs decrease E. Goods delivery/distribution is difficult F. Raw material availability is disrupted G. Revenues increase H. Revenues decrease I. Capital decreases

Var	Question	Answer options
		 J. Cannot pay business installment loans V. Others W. Not applicable (not affected by the COVID-19)
18	If the COVID-19 pandemic affects the business [I7 ≠ W], since April 2020, what strategies have been carried out to deal with it? Answer options can be read to the respondent for probing purpose. There can be more than one answer.	 A. Reducing the number of employees (laid off) B. Temporarily laying off some employees C. Increasing the number of employees D. Not paying employees E. Reducing employee salaries F. Raising employee salaries G. Not giving bonuses H. Reducing less important purchases/expenses I. Reducing business hours J. Selling online/via apps K. Reducing seed money/selling assets L. Increasing she product N. Temporarily closing business V. Others W. Not applicable (No specific strategy is applied)
19	Is there a child aged 18 and below who is helping or working in this business? Answer choices can be read for probing. There can be more than one answer.	 A. Yes, a child/children in this household B. Yes, a child/children but not from this household C. No → I11
110	If yes, do they get paid? Answer choices can be read for probing. There can be more than one answer.	A. Yes, with money B. Yes, with goods C. Uncertain payment D. Unpaid
111	Where does the business capital used come from? Answer choices can be read for probing. There can be more than one answer.	 A. Business profits B. Savings C. Assets D. Family or friends E. Cooperatives F. Commercial banks (Kredit Usaha Rakyat Program) G. Commercial banks or credit banks (BPR), programs aside from KUR H. Leasing I. Pawnshops J. Online loans K. Microcredit programs such as: Mekaar, UMI for seed money L. Loan sharks M. Village-owned enterprises (BUMDes)
112	Does the business currently have outstanding debts or loans?	 A. From family or friends B. From cooperatives C. From commercial banks (Kredit Usaha Rakyat Program) D. From commercial banks or credit banks (BPR), programs aside from KUR E. From leasing F. From pawnshops G. From online loans H. From microcredit programs such as: Mekaar, UMI for seed money I. From loan sharks J. From village-owned enterprises (BUMDes) W. Have no business debts/loans → 114
113	Since April 2020, can you make the next installment payment regularly?	1. Yes, I can 2. No, I can't

Var	Question	Answer options
		3. It's being suspended
114	Do you know or did you receive any assistance for medium, small-, and micro-scale enterprises (UMKM)?	 Received cash assistance for UMKM (BLT UMKM/BPUM) Received debt relaxations Received both cash assistance and debt relaxations Know of, but did not receive it → MODUL J Know of, but do not know how to apply → MODUL J Know of, but did not apply because it is not needed → MODUL J Bo not know about any assistance → MODUL J
115	If you received assistance (I14 = 1,2,3), what is the assistance used for? Answer choices can be read for probing. There can be more than one answer.	 A. As additional capital B. As new capital C. Paying workers D. Paying suppliers E. Paying business installment loans F. Paying marketing costs G. Buying household necessities V. Others

MODULE J. END OF INTERVIEW

C12	How much in total is the social assistance received? (C_Check_1 = at least one C1 question is answered Yes)	1. Rp
J1	How did this household interview go?	 Successful and completely filled Incompletely filled Refused (phone number) Moved outside of the census block The household disbanded Cannot be found The household merged with another household
J2	Is the household willing to be interviewed in more depth through phone calls?	1. Yes 2. No
J3	Fill in the interviewer's note	
J4	Interview is over! Say thank you to the respondent and remind that there will be a follow-up interview through phone calls for three times.	1. Yes 2. No

Interview End Time	
Setting GPS	
Setting Photo	

----- END OF INTERVIEW ------



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