

WORKING PAPER

# Inequality and Stability in Democratic and Decentralized Indonesia

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# ABSTRACT

## **Inequality and Stability in Democratic and Decentralized Indonesia**

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Economic inequality in Indonesia has been on the rise and recently reached a record high level of 0.41 measured in the Gini index of household consumption expenditure. Not only economically, the issue of rising inequality is also socially and politically important as it may harm societal stability, especially in large, diverse and young democracy plagued by widespread poverty and vulnerability amid rising expectations. This study finds empirical supports for the violence increasing effects of higher inequality across districts in provinces previously considered as 'high conflict' regions. The result is robust after controlling for province and time effects, ethnic and religious fractionalizations and series of usual determinants of violence, as well as across different measures of violence. This new evidence implies that it is important to include tackling inequality as an explicit focus in development agenda.

Key words: inequality and stability, inequality and violence, district panel, Indonesia crime.

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# I. INTRODUCTION

In recent years, rising income inequality has become increasingly a global concern. In the last two decades, income inequality has risen in the majority of advanced economies and some large developing countries. The within country inequality of disposable income increased in 65 out of 130 countries for which the data are available and these countries are home to more than two thirds of the world population (UN, 2013). The US economy, which was in the epicentre of the two major global economic crises over the past century (the Great Depression starting in 1929 and the Global Financial Crisis starting in 2007), experienced a sharp increase in income and wealth inequality leading up to these two events (Kumhof and Rancière, 2010; Rajan, 2010).

Rising inequality, more specifically between the richest 1 per cent and the remaining 99 per cent, and corporate greed are at the heart of the Occupy Wall Street movement started in the United States that spread to other developed economies (Dube and Kaplan, 2012). More recently, Pope Francis states that ‘inequality is the roots of social evil’<sup>1</sup> and Barack Obama labels income inequality as the ‘defining challenge of our times’.<sup>2</sup> Piketty (2014) argues that rising inequality is embedded in the capitalist economic system because return to capital has been increasingly higher than the overall economic growth since the middle of the last century.

Indonesia shares a similar concern as income inequality has been on the rise, especially after the late 1990s economic crisis and subsequent reforms. Concerns with the overall (vertical) inequality in Indonesia, so far, is primarily driven by the evolution of Gini coefficient of per capita household expenditure derived from the National Socio-economic Survey (Susenas). During the period of the East Asian miracle before the 1997 Asian Financial Crisis (AFC), it has been said that the Indonesian economy did not follow the Kuznets’ (1955) prediction of a trade-off between income and equality in early stages of development. The three decades of sustained high growth was achieved while maintaining a relatively constant overall inequality level measured by the Gini coefficient (around 0.33) of household expenditure (World Bank, 1993).

However, the story is different in the post-crisis Indonesia. While the economy recovered fairly quickly from the AFC and the growth has been assessed to be quite robust amid the recent Global Financial Crisis (GFC), overall inequality has increased. The expenditure Gini ratio reached a record high at 0.41 in 2011 and 2012, surpassing the warning level of 0.4 for the first time.<sup>3</sup> Globally, since 2011, Indonesia could be categorised as a country with low income and high inequality, moving from the situation of low income-low inequality country a decade earlier (Yusuf, 2014).

A cautionary assessment, however, should be highlighted with regard to the use of Susenas-based expenditure Gini coefficient in gauging the magnitude of economic inequality in

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<sup>1</sup><http://time.com/85864/pope-francis-tweet-about-inequality-is-the-wake-up-call-we-all-need/>

<sup>2</sup><http://www.theguardian.com/world/2013/dec/04/obama-income-inequality-minimum-wage-live>

<sup>3</sup>A Gini coefficient of 0.4 is considered as the international warning level for dangerous levels of inequality. This is a widely cited reference when China published its Gini index in early 2013 for the first time in 12 years, see for example, “China’s ‘above warning level’ income gap shows inequality” (<http://www.globaltimes.cn/content/756786.shtml>) and “Gini coefficient release highlights China’s resolve to bridge wealth gap” ([http://news.xinhuanet.com/english/china/2013-01/21/c\\_132116852.htm](http://news.xinhuanet.com/english/china/2013-01/21/c_132116852.htm)).

Indonesia both during the ‘miracle’ New Order economy as well as during the recent period of rising inequality. It has been argued that the Susenas expenditure Gini tends to seriously underestimate the true level of economic inequality. Two main reasons are in order; conceptual and technical.

On the conceptual level, it is the Gini index of consumption expenditure and we know that consumption is clearly different from income, let alone wealth or asset. Consumption expenditure is only part of income earned in a typical household; it has a smoothing effect through saving and withdrawal. In a longer term, income will be accumulated in the form of wealth or asset that will grow through capital gains or investment returns. Therefore, by definition, expenditure inequality would be lower than income inequality; and income inequality should be less than wealth inequality.<sup>4</sup> Economic inequality could refer to any of these inequalities, whether consumption, income or wealth.

On the technical ground, the sampling nature of the Susenas tends to fail in capturing the consumptions of the very high and very low income groups as these groups are largely untouchable for different reasons (Yusuf, 2006). Therefore, if Indonesia is concerned with the recent rise in expenditure Gini surpassing a warning level, one can imagine the true magnitude of economic inequality based on income or wealth measures.

There are at least two potential effects of inequality well-known in the literature. First is about its effect on the economic performance or prosperity; and second is how it affects societal stability. Both effects are important and they also influence one another. On the one hand, equitable and sustainable rise in prosperity is needed for societal stability; and on the other hand, stability could be seen a prerequisite for that kind of prosperity. This paper is aimed at examining possible effect of inequality on societal stability based on recent socio-economic data in democratic and decentralized Indonesia, which refers to the period after the rather chaotic transition of late 1990s and early 2000s.

This study has three main findings. *First*, it finds a violence increasing effect of vertical inequality that helps in explaining the bell-shaped curve relationship between violence and income. This is done by treating vertical inequality endogenous to income following the Kuznets curve. These findings, in particular, bring together coherent three way relationships of the three variables: inequality, income and violence. The effect of inequality on violence is much stronger and more consistent than the role of variables belong to the opportunity hypothesis such as growth, poverty, education and demography.

*Second*, at a macro level, it highlights a changing nature of collective violence in Indonesia from the dominance of large scale episodic violence during the transition to the dominance of small scale routine violence in post 2005 Indonesia. Closely related to the second finding, the *third* is about the characteristics of post 2005 ethnic violence that show a close resemblance with that

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<sup>4</sup>The following bears testimony to the presence of tiny, but very wealthy elite in Indonesia. In 1996 top ten super-rich Indonesian families controlled 57.7 per cent of stock market capitalization in the country; this is the highest proportion in East Asia (Claessens, Djankov and Lang, 1999). In 2011, although Indonesia’s richest 43,000 citizens represented less than one hundredth of 1 per cent of the population, their total wealth accounted for 25 per cent of the country’s GDP; the average wealth of 40 richest Indonesians is the highest in the region and their combined wealth equal to 10.2 per cent of the country’s GDP (Winters, 2013). Furthermore, the fragility of the Indonesian economy in the wake of the Asian financial crisis and its subsequent democratic transition indicate that the level of economic inequality in Indonesia has not been low and stable as it was commonly perceived (Thee, 2002; UNSFIR, 2003; Dhanani et al., 2009; Frankema and Mark, 2009). The long-term data (1971-2008) indicate that only a minority share of income (less than 30 per cent) accruing to labour, while the majority belongs to capital; and the proportions have not changed much during the period (Tadjoeddin, 2013b).

of routine violence. This is in contrast to the episodic nature of ethnic violence during the democratic transition. This finding is supported by the fact that the three way relationships of vertical inequality, income and violence are not only found in the cases routine violence and violent crime, but also valid for the case of ethnic violence. The shift from episodic to routine violence and the changing nature of ethnic violence point to a process of normalization of collective violence as the effect of the transition shock has largely disappeared since 2005, when the country reached the new equilibrium of social contract in the form of democratic and decentralized Indonesia (Tadjoeddin, 2014).

The rest of the paper is organised as follows. Section 2 discusses the notion of societal stability as our main concern. Section 3 traces earlier literature to locate inequality in the process of development and probes its potential link with societal stability. Section 4 offers a brief overview of inequality and conflict. Our empirical estimation strategy is detailed in section 5, while results are presented in section 6. Brief conclusion is offered in the last section.

## I. WHY STABILITY AND WHAT DO WE MEAN BY IT

The importance of societal stability for the ethnically diverse Indonesia inhabited by 250 million people cannot be overlooked. The country is a young democracy and the third largest in the world. After upgraded by the World Bank into the level of lower-middle income country, more recently Indonesia just got upgraded to the 10<sup>th</sup> largest economy in the world by virtue of the new PPP numbers.<sup>5</sup> The country's transition to democracy took place amid a serious economic decline in the wake of the late 1990s AFC.

The transition is, however, regarded as by some as a risky exercise as some authors argue that there is a minimum threshold of income at which democracy can be a successful endeavour (Przeworski et al., 2000; Zakaria, 2003). Although democracy is seen as a non-violent mechanism for conflict resolution, the practice of democracy in low and lower middle income countries is often complicated by violence, even civil war. The risks of violent conflict during democratic transition in lower income countries have been strongly argued and empirically supported (Hegre et al., 2001; Snyder, 2000). Based on anecdotal evidence, several influential commentators have also suggested that democratization in developing countries produces poor economic outcomes, political instability and ethnic conflict (Kaplan, 2000; Chua, 2002; and Zakaria, 2003).

To a large extent, the Indonesian experience very much concurs with the above assessment as the country's moved toward democracy was accompanied with a significant eruption of violent conflict. In fact, the surge in various kinds of violence during the initial phase of transition led some observers to portray Indonesia as a potential Balkan of Southeast Asia, referring to the risk of disintegration that the country faced (Booth, 1999; Cribb, 1999).

Violent conflict, or group/collective violence in contemporary Indonesia could be broadly categorized into episodic and routine (Tadjoeddin and Murshed, 2007; Tadjoeddin 2014). The former consists of separatist and ethnic violence, and the latter centres on group brawls and vigilante violence. While the episodic violence is typically associated with a high number of deaths and a relatively low number of incidents, the routine variety is characterized by the

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<sup>5</sup>*The Jakarta Post*, 5 May 2014.

converse. Between 1990–2003, ethno-communal violence accounted for 89 percent (or 9,612 casualties) of total deaths in (non-separatist) collective violence, but it contribute only 17 percent of incidents, while the rest, routine violence, accounted for 11 percent of deaths but 83 percent of total incidents (Varshney, Tadjoeuddin and Panggabean, 2008).

Separatist violence was confined to Aceh and Papua, and also East Timor before its official departure from Indonesia. Episodic violence has had a major economic impact and internally displaced many people,<sup>6</sup> while routine violence tends to cause minor damage and is less likely to displace inhabitants. Interestingly, during the peak of the transition, while routine violence occurs in almost all areas of Java, episodic violence is concentrated in a few regions in the outer islands.

A surge in separatist and ethnic violence marked the Indonesian transition to democracy. Soon after the fall of Suharto, the new generation Free Aceh Movement (*Gerakan Aceh Merdeka*, GAM) rebels energized by Libyan-trained new recruits launched a fresh challenge to the Indonesian grip on the Aceh province. A similar story of a significantly renewed secessionist challenge launched by the Free Papua Organization (*Organisasi Papua Merdeka*, OPM) also occurred in Papua in the eastern-end of the country. The renewed secessionist challenges were not only articulated on military ground (GAM in Aceh and OPM in Papua), they were also complemented with political moves of civil society organisations, as represented by the Information Center for Referendum in Aceh (*Sentra Informasi Referendum Aceh*, SIRA) in Aceh and the Presidium of Papua Council (*Presidium Dewan Papua*, PDP) in Papua.

Although political secessionist movements complemented with organised rebel wings were clearly presence in Aceh and Papua, they are categorised as having high and medium levels of separatist violence respectively. The secessionist civil war in Aceh was ended by the Helsinki peace agreement signed August 2005 offering self-governance for the region, while the separatist violence in Papua has been significantly declined since the granting of a special autonomy status to the region in 2001. The GAM rebel military organization in Aceh has been transformed into several local political parties participating in local democratic process. In fact, the provincial government has been run by the former rebels since 2007. In Papua, elements of separatist movement have also been largely absorbed into local political and economic process under the cloak of decentralization and local democracy.

Inter-ethnic violence rampaged Maluku, Poso, Sambas, Sampit and several other places with a clear pattern of regional concentration and mainly occurred in late 1990s and early 2000s during the peak of democratic and decentralization reforms. Ethnic violence occurs among communal groups clearly divided along ethnic lines. Following Horowitz (1985), ‘ethnic’ is broadly defined as ascriptive (birth based) group identities: race, language, religion, tribe, or caste can be called ethnic.

The construction of systematic data on collective violence in Indonesia was pioneered by the UNDP sponsored UN Support Facility for Indonesian Recovery (UNSFIR), see Tadjoeuddin (2002) and Varshney, Tadjoeuddin and Panggabean (2008). Later on, the World Bank expanded and deepened the UNSFIR collective violence database through the ViCIS project (Barron et al. 2009). The World Bank collective violence database has been adopted into the Indonesian National Violence Monitoring System (*Sistem Nasional Pemantauan Kekerasan*, SNPK).<sup>7</sup> The

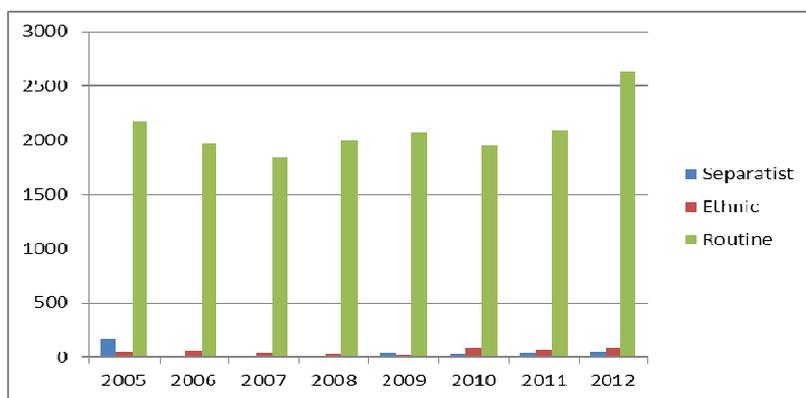
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<sup>6</sup>In 2001, the Ministry of Social Affairs released the figure of 1.3 million internally displaced persons (IDPs) spread across 19 provinces due to violence in the country (*The Jakarta Post*, 24 August).

<sup>7</sup>See [www.snpk-indonesia.com](http://www.snpk-indonesia.com).

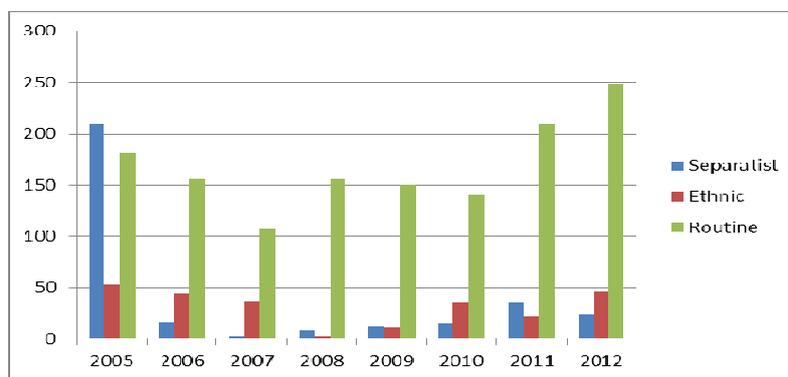
SNPK is officially housed at the Coordinating Ministry for People’s Welfare with technical supports from the Habibie Centre and the World Bank. The SNPK collects data on incidents of collective violence/violent conflict as well as violent crime. The SNPK dataset is probably largest subnational dataset of its kind in the world (Barron, Jaffrey and Varshney, 2014).

Looking at the data, there is a clear shifting pattern of collective violence in contemporary Indonesia from the dominance of separatist and ethnic violence during the peak of democratic transition in late 1990s and early 2000s to the dominance of routine violence in the post democratic transition. Figures 1 and 2 present the aggregate trends of collective violence during 2005-2012, this is the period after major episodes of separatist and ethnic violence during the peak of the transition had been largely ended.<sup>8</sup> The data is for regions previously considered as ‘high conflict’ during the peak of the transition rampaged by separatist and ethnic violence. The regions include Aceh, Lampung, Jakarta and some districts/municipalities in West Java (Bogor, Depok, Tangerang and Bekasi), West Nusa Tenggara, East Nusa Tenggara, West Kalimantan, Central Kalimantan, Central Sulawesi, Maluku (including North Maluku) and Papua (including West Papua). From both accounts, death and incident, routine violence has been by far the most dominance form of collective violence since 2005.



**Figure 1: Incidents of collective violence in previously ‘high conflict’ regions, 2005-2012**

Source: Calculated from the SNPK dataset.



**Figure 2: Death due to collective violence in previously ‘high conflict’ regions, 2005-2012**

Source: Calculated from the SNPK dataset.

<sup>8</sup>See Varshney, Tadjoeeddin and Panggabean (2008) for pattern of collective violence during democratic transition in Indonesia.

The non-episodic nature of routine violence during 2005-2012 can be seen from Tables 1 and 2. Incidents and deaths of routine violence are spread over the years without any clear pattern of regional concentration, which is in contrast to separatist and ethnic violence during the peak of the transition. Furthermore, a closer look at the aggregate time series data of incidents and damaged caused (deaths, injuries and damaged buildings) shows increasing trends of routine and ethnic violence in recent years especially during 2009-2012, as depicted in Figures 3 and 4. The increasing trend of ethnic violence is clearer, which is quite worrying. However, it has to be noted that, the magnitude of ethnic violence is far lower than that of routine violence, a comparison depicted earlier in Figures 1 and 2.

**Table 1: Deaths in routine violence, 2005-2012**

Region	2005	2006	2007	2008	2009	2010	2011	2012
Aceh	4	2	2	14	6	6	14	11
Sumut	22	19	17	25	27	28	26	25
Jabotabek	78	72	30	47	32	41	58	78
NTB	17	12	17	14	23	12	15	20
NTT	19	14	10	9	12	10	21	18
Kalbar	3	3	2	2	7	7	5	3
Kalteng	2	7	3	8	5	2	7	5
Sulteng	10	8	7	2	2	11	7	11
Maluku	11	3	7	22	4	7	12	36
Papua	15	16	12	13	32	17	44	41
Total	181	156	107	156	150	141	209	248

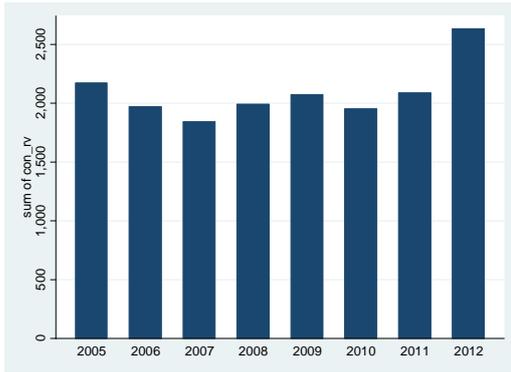
Source: Calculated from the SNPK dataset.

**Table 2: Incidence of routine violence, 2005-2012**

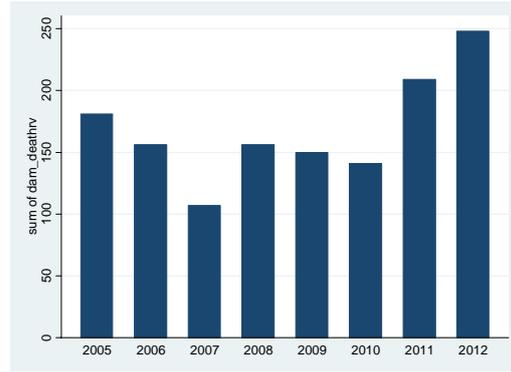
Region	2005	2006	2007	2008	2009	2010	2011	2012
Aceh	30	87	148	227	278	212	216	392
Sumut	196	214	150	175	201	167	175	161
Jabotabek	939	763	627	492	568	487	631	716
NTB	201	189	183	195	162	221	170	247
NTT	140	109	100	132	111	116	127	134
Kalbar	239	227	193	166	201	135	91	95
Kalteng	42	58	61	81	74	59	91	86
Sulteng	83	96	98	90	69	98	113	146
Maluku	124	94	131	214	165	214	194	280
Papua	178	134	152	220	243	243	281	376
Total	2,172	1,971	1,843	1,992	2,072	1,952	2,089	2,633

Source: Calculated from the SNPK dataset.

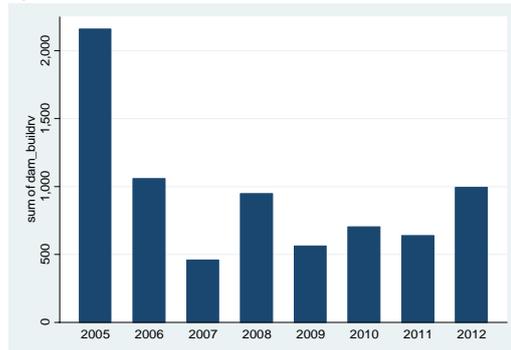
Incidents



Deaths



Injuries



Buildings

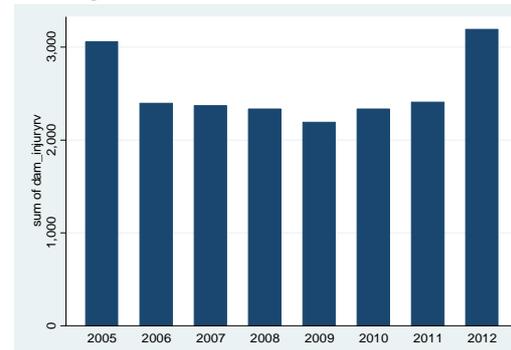
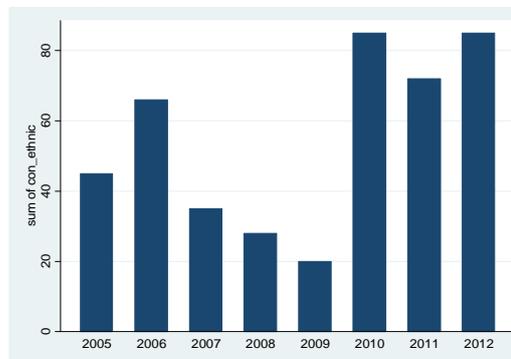


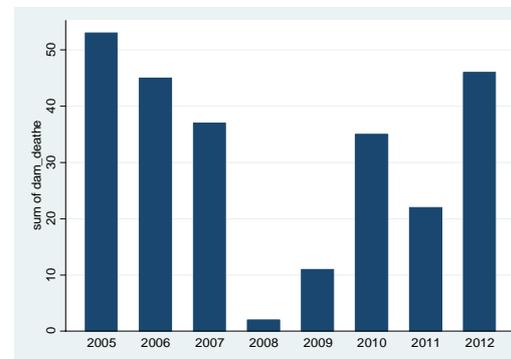
Figure 3: Routine violence: incidents and damage caused, 2005-2012

Source: Calculated from the SNPK dataset.

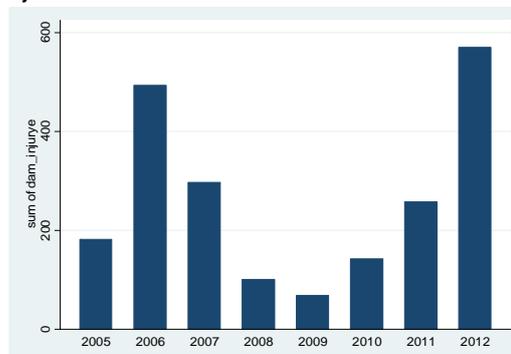
Incidents



Deaths



Injuries



Buildings

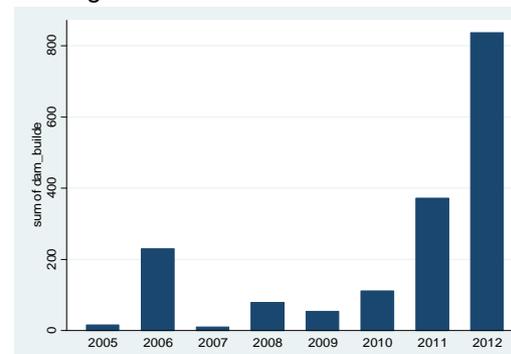


Figure 4: Ethnic violence, incidents and damage caused, 2005-2012

Source: Calculated from the SNPK dataset.

Societal stability could be understood as a desired harmony in the societal life. However this is an abstract desirable outcome that cannot be easily represented by a single indicator, let alone to directly measure it. For a practical reason, it will be easier to focus on variables that may harm societal stability. In this regard, two variables are important: violent conflict and violent crime. For violent conflict, this study concentrates on the routine violence during 2005-2012 in regions previously considered as 'high conflict' provinces for the reason of the changing pattern of collective violence in Indonesia explained earlier.

### III. INEQUALITY IN DEVELOPMENT

Economic inequality within a society is essentially by product of the development process. Therefore, the presence of inequality has long been regarded as a natural phenomenon. Therefore, suppressing the level of inequality to zero is a utopia and has been proved to be a failed experiment as evident in the economically communist China and the former Soviet Union. The challenge is more on keeping an eye on the level of inequality and maintaining it not exceeding a tolerable level.

There is a long list of literature on inequality in development. However, Albert Hirschman, Arthur Lewis and Simon Kuznets are among the pioneers putting their hypothesis on this (Hirschman, 1973; Lewis, 1976; Kuznets, 1955). Lewis (1976) stressed the natural presence of inequality in the development process and famously contended that development must be inequalitarian because 'it does not start in every part of the economy at the same time' (p.26).

Much earlier than that, Kuznets (1955) argued for an inevitable trade-off between income and inequality in the early stage of development before an economy eventually achieves higher level of income with declining inequality. Kuznets' analysis on the evolution of inequality—taking the shape of an inverted-U with regard to income level—is based on the transition of workers from (traditional) agricultural to (modern) industrial sectors. This process implies that: (i) the surge in inequality is temporary as it will eventually decline as income progresses; (ii) the higher inequality in the middle part of the inverted-U curve referring to the transitional period from agriculture to industry is driven by income differences between agricultural and industry sectors; (iii) the level of inequality within both traditional/agricultural and modern/industrial sectors are lower than the overall inequality when the two sectors are combined.

The conception of tolerance for economic inequality, introduced by Hirschman (1973), expands the discussion on inequality in development to include societal stability. If the tolerance is passed, hope will transform into grievance. Hirschman (1973) explained the notion of tolerance for economic inequality through the workability of a 'tunnel effect'. The tunnel illustration is originated from Hirschman's explanatory analogy with traffic in a two-lane tunnel traffic jam. The traffic jam is legally confined to one lane but initially stirred into hope by movement in the second lane; eventually some drivers will illegally cross into that lane, if it seems that the traffic jam appears to be clearing there. In this illustration, the 'tolerance' limit is the maximum duration of how long drivers in the first lane are patient before they start to illegally cross lanes.

Hirschman argued for the existence of a social mechanism that could contain relative deprivation or envy due to the rise in inequality. As development proceeded, some people's

fortunes improved and others were left behind, and thus inequality typically increased. But the expectations of those left behind might be raised, rather than plagued by anger. Greater inequality gave information about social and economic change that could be interpreted as a signal of hope even for those not immediately benefiting from development. However, the hope will be replaced by grievance if the tolerance is passed and grievance may endanger societal stability.

Inequality relates to other socio-economic, political and social issues. Rising inequalities have challenged the notion of trickle-down effect of economic growth advocated by mainstream economics. High level of inequality can be a serious obstacle to future economic growth and a potential cause of underdevelopment (Berg, Ostry, and Zettelmeyer, 2012; Easterly, 2007). Poverty reduction will be undermined by rising inequality (Ravallion, 2011). Inequality is also found to positively correlate with current account deficits and household debts (Goda, 2013; Kumhof and Rancière, 2010; UNCTAD, 2012), both are sources of macroeconomic instability. Rising inequality undermines democracy (Stiglitz, 2012) and is a main source of many social ills (Wilkinson and Pickett, 2009). More importantly and related to the focus of this study, rising inequality has also been associated with violent conflict, this is the issue, in turn, discussed below.

## IV. INEQUALITY AND CONFLICT

An important dimension in the analysis of violent conflict is the perceived and actual equitability of distribution of fruits of economic progress among the population. In short, income inequality does matter. There are two types of inequality: (a) vertical and (b) horizontal. Vertical inequality refers to inequality in a population and is commonly measured by the Gini coefficient.<sup>9</sup> Horizontal inequality refers to inequality between different ethno-social groups or regions. It can be measured simply by the ratio of mean or average incomes of two groups (or regions). It can also be measured by the relative size of different groups' (or regions') income shares in the total – Gross National Income (GNI), group Gini coefficients or by a metric akin to the coefficient of variation. Horizontal inequality, thus, shows the relative welfare of different socio-economic or ethno-religious groups or regions. Horizontal inequality generates a sense of relative group deprivation, while vertical inequality causes a general sense of personal deprivation among the poor and lower middle income people.

The link between inequality and conflict is an age old concern. Many theorists have suggested that the former breeds the latter, for example Gurr (1970), Huntington (1968) and Russett (1964).<sup>10</sup> Cramer (2005: 1) argues, 'it is almost a universal assumption that an inequitable distribution of resources and wealth will provoke violent rebellion'. Kanbur (2007:5) states that 'it seems to be generally accepted that poverty and inequality breed conflict'. In general,

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<sup>9</sup>Another widely used measure is the decile dispersion ratio, which presents the ratio of the average consumption or income of the richest 10 per cent of the population divided by the average income of the bottom 10 per cent. It indicates how the bottom decile of the population (in terms of income) fares in comparison with the top decile.

<sup>10</sup>Since Aristotle, social philosophers have speculated that economic inequality is a fundamental cause of political violence and revolution. De Tocqueville ([1835] 1961:302) stated the classical hypothesis succinctly: 'Almost all of the revolutions which have changed the aspect of nations have been made to consolidate or to destroy social inequality. Remove the secondary causes which have produced the great convulsions of the world, and you will almost always find the principle of inequality at the bottom'.

inequality creates a sense of injustice that is central to the grievance motive for any kind of violent conflict. Nafziger and Auvinen (2002) find that large income inequality exacerbates the vulnerability of populations to humanitarian emergencies.

Muller (1997: 137) argued that ‘a high level of income inequality radicalizes the working class, enhances class polarization, and reduces the tolerance of the bourgeoisie for political participation by the lower classes’. In a cross-country study, he showed a positive correlation between income inequality and binary variable of stability and instability of democracy between 1960 and 1980. These studies are in support of Alesina and Perotti (1996) who found that income inequality was associated with social discontent and political instability which in turn are correlated with lower investment.

However, the two most widely cited cross-country empirical studies on civil war by Fearon and Laitin (2003) and Collier and Hoeffler (2004) have largely dismissed the role of inequality in conflict. From a political science perspective, Fearon and Laitin imply inequality does not matter because of state capacity referring to the suppressive power of the state. The Collier and Hoeffler view is more akin to banditry or warlordism. For them, the root cause of conflict is not social pathology (e.g. inequality), but individual pathology (e.g. greed). They also ignore the collective action problem as discussed in Olson (1965), because political scientists are blinded by power and neo-classical economists only see selfish greedy motivation.

Since these studies (Fearon and Laitin, 2003; Collier and Hoeffler, 2004) use the Gini index of *vertical* income inequality that measures inequality between individuals for the entire country, its differentiation with the *horizontal* inequality that focuses on inequality between groups within country becomes critical. In this regard, Stewart (2000, 2008) argues that it is the latter (horizontal inequality) that matters for conflict. Groups’ horizontal inequalities help in building in-group solidarity and, in turn, solve collective action problem. Stewart presents several case studies in support of her argument. Later on, the horizontal inequality argument has also received empirical supports in a recent cross-country study of civil war (Cederman, Gleditsch and Buhaug, 2013; Østby, 2008), as well as in ethnic conflict across districts in Indonesia (Mancini, 2008).

*Horizontal* inequality between different regions and ethnic groups played a significant role in separatist and ethnic conflicts in Indonesia (Tadjoeddin 2011, 2013a). In contrast to Stewart (2000, 2008), these studies argue that it is not the widening of horizontal inequalities that matters, but convergences of socio-economic progresses both across regions and between ethnic groups achieved under the Suharto’s New Order authoritarian setting that have led to a sense of relative deprivation among the previously richer and more influential groups.

Inter-ethnic conflict arising from narrowing of horizontal inequality or converging gap between two competing ethnic groups is not unique to Indonesia. It is also the case in India, where Hindu is the traditionally privileged group and Muslim is a relatively disadvantaged group. Mitra and Ray (2014) find that an increase in Muslim well-being, proxied by Muslim per-capita expenditures, leads to a large and significant increase in future Hindu-Muslim violence, while an increase in Hindu well-being has no significant effect on future conflict. They interpret this as Hindus act as the aggressor against the downgraded group (Muslims) who are trying to make a catching up progress.

In the case of convergence, we may see that the traditionally-privileged groups may act as the aggressor. On the other hand, in the case of divergence, the marginalized group becomes the aggressor, as in the case of 1969 race riot in Malaysia when the marginalized and poorer Malay

attacked the wealthier Chinese. The marginalized may also become aggressor in the case of vertical inequality.

Another strand of study relates the role of *vertical* inequality in conflict to the democratization movement. For example, Acemoglu and Robinson (2006) believe that the demand for democracy is partly driven by aspirations for redistribution. In most cases, the democratization movement in its early phase has involved violent actions against authoritarian regimes. The violence involves not only the citizens and the security apparatus, but also the beneficiaries of the system (the elites and their private armies) and the general public.

Therefore, it would be unwise to totally discount the role of *vertical* inequality in conflict and solely focus on the *horizontal* inequality, as the latest developments in the area of research seem to suggest, see for example Stewart (2008) and Østby et al. (2011). Both types of inequality create a sense of frustration highly essential in fuelling grievances among the general population and socio-economic/ethno-religious groups. It is argued that the opposing findings may be due to different types of conflict one is studying. While the studies that do not find much support for vertical inequality at the high profile violent conflicts such as civil war and ethnic conflict, a recent study by Tadjoeeddin et al. (2012) finds a violence increasing effect of vertical inequality in the case of low profile routine violence in densely populated and ethnically rather homogenous Java. In the case of routine violence, the general sense of deprivation among the population due to high inequality of income and assets may play a significant role. Routine violence in some sense is a manifestation of frustration and can be seen as a competition among the lower strata of the socio-economic class in the absence of a class war.

Therefore, recent studies on collective violence in contemporary Indonesia have helped to clarify the different role of the two types of inequality (horizontal and vertical) on the two broad classifications of collective violence, episodic and routine. Based on the changing nature of collective violence in Indonesia explained earlier, our empirical examination will focus on routine violence as the most dominant type of collective violence since 2005. In addition, we also examine ethnic violence as it shows an increasing trend although its magnitude is much smaller than that of routine violence. It has to be noted that the characteristics of post 2005 ethnic violence shows close resemblance with that of routine violence.

## V. EMPIRICAL ESTIMATION STRATEGY

This study is about empirical examination of the link between inequality and societal stability. The stability is proxied by two variables, collective violence and violent crime. Collective violence data is taken from the SNPK dataset.<sup>11</sup> In addition to collective violence, the SNPK also collects violent crime incidents. As explained earlier, the SNPK has its origin in the World Bank's efforts in deepening and expanding of the previous UNSFIR collective violence database. In constructing the database, the SNPK gathers information from local newspapers complemented with NGO reports and other reputable sources. Each entry of violent incidents provides information on date, location, and impact of the event; classifications of

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<sup>11</sup>See Barron, Jaffrey and Varshney (2014) for a detail discussion about the SNPK dataset and how it was constructed.

type, form and trigger of violence; actor affiliation and intervention. The SNPK is an ongoing effort. The SNPK data are available since 1997, but the area coverage varies (see Table 3).

**Table 3: SNPK area coverage**

Regions	Year		
	1997-2004	2005-11	2012-13
Aceh	v	v	v
Lampung	-	v	v
Jabodetabek	-	v	v
West Nusa Tenggara	-	v	v
East Nusa Tenggara	v	v	v
West Kalimantan	v	v	v
Central Kalimantan	v	v	v
East Kalimantan	-	-	v
Central Sulawesi	v	v	v
Maluku	v	v	v
North Maluku	v	v	v
Papua	v	v	v
West Papua	v	v	v

Source: SNPK

Given the SNPK area coverage, for consistency, this study focuses on the period 2005-2012 for the following regions: (1) Aceh, (2) Lampung, (3) Jabodetabek, (4) West Nusa Tenggara, (5) East Nusa Tenggara (6) West Kalimantan, (7) Central Kalimantan, (8) Central Sulawesi, (9) Maluku, (10) North Maluku, (11) Papua, and (12) West Papua. We use district level data following the situation back in 2000 before the start of the decentralization, meaning that we merge all new districts with their parent districts in 2000. Therefore we have panel data observation in the form of district-year.

The period of 2005-2012 is chosen to have a consistent coverage of the SNPK data and represents a period when the racket of episodic violence during the peak of democratic transition had been more or less settled. By 2005 the macro picture of Indonesian decentralization had reached a fairly stable shape. The decentralization laws initially introduced in 1999 (to take effect in 2001) was revised in 2004. The revision includes the adoption of direct elections for heads of local governments. Special autonomy arrangements in previously restive regions of Aceh and Papua were confirmed.

Ethnic violence in several regions in the outer islands such as Maluku, Sambas, Sampit and Poso during the peak of the decentralization reform has been labelled as communal war by Klinken (2007), while the much lower scale of more sporadic incidents ethnic violence occur after 2005 are rather different. The former is more about uncertainties during democratic and decentralization reforms, while the latter (post 2005 ethnic violence) is more on problems related to the remaining illiberal characteristics of Indonesia's democracy due to incompleteness of the reform (Wilson, forthcoming).

Our main variables of interest are collective violence or violent crime as the inverse measures of societal stability treated as dependent variables; and inequality as our main independent variable. The relationship is written as below:

$$VIO_{it} = \alpha_0 + \alpha_1 INEQ_{it} + \alpha_n X_{nit} + \varepsilon_{it}$$

*VIO* represents an inverse measure of societal stability that includes routine violence, ethnic violence and violent crime. For routine and ethnic violence, incident and death measures are considered; while for violent crime, we only consider incident measure. *INEQ* is the inequality variable. We consider both types of inequality, vertical and horizontal; the former is relevant for routine violence and violent crime, and the latter is more suitable to explain ethnic violence. Gini index of consumption expenditure based on the Susenas is used as vertical inequality measure, while group Gini (GGINI) and weighted group coefficient of variation (wGCOV) of years of schooling (education) across ethnic and religious groups based on the decadal population census are used as horizontal inequality measures.<sup>12</sup>

For the independent variables, in addition INEQ variable as our main interest, we include *X* vector representing a series of potential determinants of violence as controls. They include economic growth, income (per capita Regional Gross Domestic Product – RGDP), poverty (percentage of population live below the poverty line), education (years of schooling), young (proportion of young population aged 15-24), urban (share of urban village in a district), ethnic/religious fractionalization and population size.

The inclusion of most of the independent variables is based on the opportunity/feasibility hypothesis for violence (Collier, Hoeffler and Rohner, 2009). Economic growth indicates recent/current economic situation reflecting hope for continuous increase in the level of income in the long run; therefore it should be negatively associated with violence (Tadjoeddin and Murshed 2007). Level of income reflects the overall level of development. Both, lower growth and income indicate lower opportunity costs to engage in violence for its participants. There is a consensus that per capita GDP is the most robust predictor of civil war risk, and it is almost always included in any cross country conflict regression (Hegre and Sambanis, 2006; Ross, 2004). Fearon and Laitin (2003) use per capita GDP as a proxy for state strength, arguing that state weakness, such as limited policing capacity and poor infrastructure, provides the opportunity for rebels to sustain insurgency.

The logic of poverty as determinant of violence is also closely linked to the opportunity hypothesis. However, different from having lower average income, poverty measure concerns with the relative size population located below a certain income threshold. Poverty is found be positively correlated with routine violence across districts in Java during 1993-2003 (Tadjoeddin and Murshed, 2007) and local electoral violence across districts in Indonesia during 2005-2007 (Tadjoedin, 2011). Education is another variable to gauge level of development, where lower level of education is associated with lower opportunity cost to engage in violence (Østby and Urdal, 2010).

We also consider several demographic variables. Proportion of young people aged between 15 and 24, popularly termed as youth bulge, in a society is another control variable since the majority participants of violence are youths (Urdal, 2006, 2008). Then, we include urban variable referring to the share of villages in a district classified as urban. Higher share of urban implies higher population density indicating a population pressure making violence is more

<sup>12</sup>See Mancini, Stewart and Brown (2008) for detail formula of GGINI and wGCOV.

likely (Ostby et al., 2011; Urdal, 2012). Ethnic and religious fractionalizations are next control variables to account for grievance based on identity frames (Esteban, Mayoral and Ray, 2012). The last variable is population size that purely serves as a control variable. We do not convert the dependent variable, either incident or death measure, into incident or death per population to keep the original nature of our dependent variable as count data. This enables us to consistently use count data regression, negative binomial, to estimate the model.<sup>13</sup>

Data of vertical inequality (Gini index of consumption expenditure), years of schooling and proportion of young people are calculated from the Susenas (National Socioeconomic Survey). Growth and per capita RGDP (Regional Gross Domestic Product) are derived from the Regional Income Account. Data of horizontal inequalities and fractionalization are calculated from the 2010 population census. These data are collected by Statistics Indonesia (*Badan Pusat Statistik*, BPS).

## VI. RESULTS

This section details our results, presented in the order of our dependent variables (routine violence, violent crime and ethnic violence). A robustness check is offered in the last part of this section.

### 6.1 Routine violence

We begin with routine violence, the most dominant type of collective violence since 2005. Vertical inequality is found to be positively correlated with incidents of routine violence (Table 4, columns 3 and 4). The statistically significant and sizable magnitude of the Gini variable is obtained after treating inequality as endogenous to the level of income following the bell-shaped curve Kuznets relationship between inequality and income (Kuznets, 1955). A Kuznets-type relationship between inequality and income in Indonesia has also been confirmed by a recent cross district panel study (Tadjoeddin, 2013c).

The positive and highly significant coefficients of income in columns (1) and (2) are against our initial expectation as studies show that that level of income is the most robust predictor of conflict (Hegre and Sambanis, 2006). We check a quadratic (bell-shaped curve) relationship between violence and income and found that the quadratic relationship is highly significant. This is to reconcile the contrasting views about the linear and non-linear relationships between violence and income, as detailed in Tadjoeddin and Murshed (2007). An increase in prosperity may encourage predatory behaviour in the form of private violence (akin to our concept of routine violence) by grievance of the less fortunate or greed of the more fortunate. Once growth progresses further, violence has to decline to sustain the security of investment, and the state has to perform regulatory functions. If everyone is lifted up to a certain level they would be less envious and less prone to routine violence.

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<sup>13</sup>Basic model for estimating count data is the Poisson regression model for rare events. However, the Poisson model is usually suffered from the problem of over-dispersion. In this case, a popular alternative is the negative binomial regression. See Cameron & Trivedi (1998) for more details on count data regressions that are common in certain types of empirical research, such as criminology.

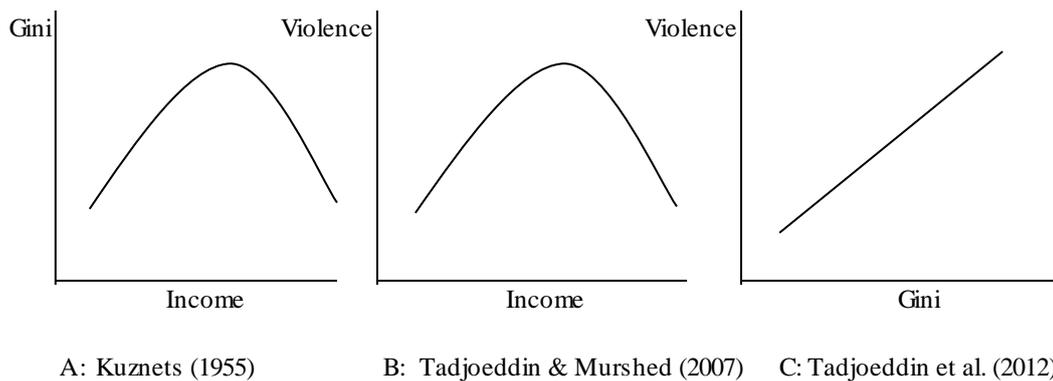
These two key findings, the violence increasing effect of inequality and the bell-shape relationship between violence and income, are obtained after controlling for province and time fixed effects, ethnic and religious fractionalization and a series of usual suspected variables contributing to violence in the opportunity hypothesis. The three way relationships among the three variables – inequality (Gini), income, and routine violence – are summarized in Figure 5. These results re-affirm the findings of previous studies by Tadjoeeddin and Murshed (2007) and Tadjoeeddin, Chowdhury and Murshed (2012) on routine violence across district in the Indonesian island of Java during 1993-2003.

Compare with these two previous studies that focused on districts in West, Central and East Java covering mainly the democratic transition period, the current study makes several improvements. First, its unit of analysis is across district in regions previously categorised as high conflict regions during the transition, but the period of analysis is during 2005-2012, after uncertainties related to the democratic transition had been largely settled. This, in particular, relates to the changing nature collective violence from the episodic one in pre-2005 to the routine one in post-2005. Second, it controls for time and province fixed effects simultaneously and a series of usual determinants of violence under the opportunity hypothesis.

**Table 4: Vertical Inequality and routine violence (negative binomial regressions)**

Variable	Dep. Var: incidents of routine violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini	0.634	0.682				
Predicted_Gini			15.7***	15.4***		
Percapita RGDP	.021***	.021***			.048***	.047***
Percapita RGDP_squared					-2.3e-04***	-2.2e-04***
Fractionalization_ethnic	-.594*		-.569*		-.585*	
Fractionalization_religion		0.613		0.565		0.495
Growth of RGDP	-0.563	-0.681	-0.56	-0.674	-0.547	-0.667
Poverty	-.021**	-.019*	-.02**	-.019*	-.021**	-.019*
Years of schooling	.11*	0.101	.105*	0.097	0.091	0.085
Young population (15-24)	2.24	2.09	2.24	2.11	2.51	2.41
Urban dummy	.958*	0.778	0.861	0.694	.905*	0.737
Population (million)	.576***	.596***	.44***	.462***	.543***	.561***
Constant	0.56	0.484	-3.44*	-3.42*	0.665	0.569
Province_fixed effect	yes	yes	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes	yes	yes
Over-dispersions	-.699***	-.683***	-.66***	-.646***	-.714***	-.697***
Observations	664	664	664	664	664	664

Notes: Significant at: \*10, \*\*5, \*\*\*1 per cent levels; regressions are with robust standard errors clustered at district level; the variable of 'predicted\_Gini' is derived from the Kuznets type relationship between inequality and income, controlled for province and time fixed effects.



**Figure 5: Vertical inequality (Gini), income and violence**

Several results from the control variables could also be highlighted. The variable of economic growth consistently turns up negative, albeit insignificant, which is still in accordance with the opportunity for violence hypothesis. Slower growth indicates a lower opportunity cost to engage in violence for its participants. The series of demographic variables are also in line with the opportunity hypothesis. The level of violence tends to be higher in districts with higher population density and larger share of young population. However, the negative and significant coefficients of the poverty variable across the six models are against our expectation.

## 6.2 Violent crime

Now, let us consider violence crime whose data is reliably made available for the first time by the SNPK. Our hypothesis on the relationship between inequality and violent crime is similar to that of routine violence as the two have close resemblance. Although routine violence must contain criminal dimension, it cannot simply be labelled as crime since its collective nature points to deeper social context. In essence, violent crime is more confined to rather individualistic criminal behaviour and its social context is less than that of routine violence. In accordance with routine violence, we find statistically significant crime increasing effect of higher vertical inequality and a bell-shape relationship between crime and income (Table 5). Our finding on the positive effect of inequality on crime is consistent with the findings of two recent studies in Colombia and Mexico (Poveda, 2011; Enamorado, et al. 2014).

The results of other control variables are also supportive to the opportunity hypothesis. Higher incidents of violent crime are more likely to be experienced by districts with slower economic growth and larger share of young population. The significant and positive effect of education on violent crime should be understood with caution. We suspect the relationship is in the form of bell-shape curve as in the case of income. Therefore, as in the case of income, in the long run, achieving higher level of education should correlate with lower frequency of violent crime.<sup>14</sup> However, as in the case of routine violence, the negative and significant coefficients of the poverty variable are against our expectation

<sup>14</sup>This is an interesting further examination, but beyond the scope of the current study.

**Table 5: Vertical inequality and violent crime (negative binomial regressions)**

Variable	Dep. Var: incidents of violent crime					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini	0.878	0.703				
Predicted_Gini			29.7***	27.4***		
Percapita RGDP	.025***	.022***			.074***	.069***
Percapita RGDP_squared					-4.5e-04***	-4.1e-04***
Fractionalization_ethnic	-0.177		-0.222		-0.207	
Fractionalization_religion		-1.62***		-1.58***		-1.53***
Growth of RGDP	-1.34***	-1.21***	-1.42***	-1.29***	-1.42***	-1.3***
Poverty	-.025**	-.018*	-.026**	-.019*	-.026**	-.02**
Years of schooling	.183***	.202***	.164***	.187***	.153***	.175***
Young population (15-24)	3.51**	3.97**	3.8**	4.18**	4.04**	4.4***
Urban	0.672	0.762	0.488	0.581	0.537	0.622
Population (million)	.698***	.646***	.549***	.517***	.625***	.586***
Constant	0.152	-0.328	-7.76***	-7.67***	0.277	-0.228
Province_fixed effect	yes	yes	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes	yes	yes
Over-dispersions	-.757***	-.812***	-.776***	-.827***	-.804***	-.854***
Observations	664	664	664	664	664	664

Notes: Significant at: \*10, \*\*5, \*\*\*1 per cent levels; regressions are with robust standard errors clustered at district level; the variable of 'predicted\_Gini' is derived from the Kuznets type relationship between inequality and income, controlled for province and time fixed effects.

Our findings on the positive effect of vertical inequality on routine violence and violent crime are largely consistent. Furthermore, the coefficients of vertical inequality variable appear to be more consistent and more significant compared with the series of control variables across several alternative regression models. This indicates the superiority of inequality variable in explaining violence and crime. Therefore, a key policy message that can be implied from this finding is that rising inequality is bad for societal stability. The next part examine the role of inequality in ethnic violence.

### 6.3 Ethnic violence

Previous studies have linked ethnic violence with horizontal inequality, but not vertical inequality as the latter is more relevant to routine violence as explained earlier (Otsby et al., 2011; Tadjoeiddin, Chowdhury and Murshed, 2012).<sup>15</sup> In this section we examine the effect of both vertical as well as horizontal inequality on ethnic violence. We start with vertical inequality. To the best of our knowledge, this is the first examination of the link between vertical inequality and ethnic violence in Indonesia.

<sup>15</sup>Fjelde and Østby (2012) examine horizontal inequality and communal conflict across regions (sub-national units) in Africa and find that regions with strong economic horizontal inequalities have a significantly higher risk of experiencing inter-group conflict.

The previous two key findings on routine violence, namely (i) the violence increasing effect of vertical inequality, and (ii) the bell-shape relationship between violence and income, are also found to be relevant in the case ethnic violence (Table 6). These results are found after controlling for province and time fixed effects, ethnic and religious fractionalization and a series of potential of violence in the opportunity hypothesis. This finding is interesting as it points the fact that post 2005 ethnic violence in Indonesia is closer to the characteristics of routine violence, while ethnic violence during the democratic transition of late 1990s was clearly episodic. In contrast to routine violence, the opportunity hypothesis seems to be less relevant in the case of ethnic violence, where only the urban variable turns up significant.

The effects of horizontal inequality on ethnic violence presented in Table 7 appear to be stronger than that of vertical inequality presented in Table 6. This is because the effect of horizontal inequality on ethnic violence is a direct one, while the effect of vertical inequality (Gini) is through the predicted value of Gini derived from a Kuznets regression.

In summary, this exercise has found the relevance of both, vertical as well as horizontal inequalities, in the case of post 2005 ethnic violence in Indonesia. As expected, however, the predictive power of horizontal inequality is stronger than that of vertical inequality in explaining ethnic violence. The relevance of vertical inequality in explaining ethnic violence is something new and this reminds us about the changing characteristic of recent incidents of ethnic violence as they have become closer to the characteristics of routine violence for not showing clear regional and timing concentrations.

**Table 6: Vertical inequality and ethnic violence (negative binomial regressions)**

Variable	Dep. Var: incidents of ethnic violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini	1.19	1.63				
Predicted_Gini			26.6**	29.7**		
Percapita RGDP	.029***	.032***			.073***	.081***
Percapita RGDP_squared					-3.7e-04*	-4.2e-04**
Fractionalization_ethnic	-1.71**		-1.64**		-1.55**	
Fractionalization_religion		2.94**		2.86*		2.73*
Growth of RGDP	-1.69	-2.18	-1.41	-1.84	-1.34	-1.75
Poverty	0.019	0.014	0.016	0.01	0.018	0.013
Years of schooling	0.041	0.017	-4.80E-03	-0.037	-2.20E-03	-0.031
Young population (15-24)	-2.67	-3.24	-2.46	-2.91	-2.29	-2.73
Urban	1.6**	0.942	1.46**	0.85	1.49**	0.898
Population (million)	.925***	1.11***	.687***	.835***	.869***	1.03***
Constant	-1.91	-1.84	-8.31**	-8.91**	-1.57	-1.38
Province_fixed effect	yes	yes	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes	yes	yes
Over-dispersions	.944***	.95***	.949***	.95***	.927***	.927***
Observations	664	664	664	664	664	664

Notes: Significant at: \*10, \*\*5, \*\*\*1 per cent levels; regressions are with robust standard errors clustered at district level; the variable of 'predicted\_Gini' is derived from the Kuznets type relationship between inequality and income, controlled for province and time fixed effects.

**Table 7: Horizontal inequality and ethnic violence (negative binomial regressions)**

Variable	Dep. Var: incidents of ethnic violence			
	(1)	(2)	(3)	(4)
HI (w_GCOV_ethnic)	3.87***			
HI (w_GCOV_religion)		6.81***		
HI (GGINI_ethnic)			5.53*	
HI (GGINI_religion)				17.5***
Fractionalization_ethnic	-1.92**		-2.08**	
Fractionalization_religion		2.43*		1.16
Percapita RGDP	.07***	0.038	.077***	0.033
Percapita RGDP_squared	-3.6e-04*	-1.30E-04	-4.0e-04**	-2.00E-04
Growth of RGDP	-1.32	-0.822	-1.36	
Poverty	7.60E-04	-6.40E-03	8.50E-03	
Years of schooling	0.103	0.193	0.046	
Young population (15-24)	-3.42	-1.57	-3.06	
Urban	0.992	-0.093	1.3*	
Population (million)	.823***	.958***	.848***	
Constant	-1.7	-3.06*	-1.44	-1.54***
Province_fixed effect	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes
Over-dispersions	.863***	.782***	.902***	.859***
Observations	664	664	664	664

Notes: Significant at: \*10, \* \*5, \* \* \*1 per cent levels; regressions are with robust standard errors clustered at district level.

## 6.4 Robustness checks

As explained earlier, our findings on the violence increasing effect of higher inequality hold after controlling for both province and year fixed effects. The inclusion of province effects means that the regression has controlled for province-specific time invariant unobserved characteristics. Year effects control for time variant unobserved characteristics not unique to any particular region, such as national election year and external shock due to the Global Financial Crisis (GFC). The model has also included several other variables usually suspected to have link with violence based on the opportunity hypothesis.

While we rely on the incident measure of violence, we check the stability of our key findings by employing death measure of routine and ethnic violence, see Appendix 1, 2 and 3. Our key findings hold using the death measure after controlling for province and year fixed effects, ethnic and religious fractionalization and series of other potential determinants of violence.

Another potential problem with our model is a possible reverse causality (endogeneity) between violence and inequality. While we consider the effect of inequality on violence, on the other direction, violence could have an impact on income distribution as only a small

section of the society would be usually affected by physical destruction due to violence. This argument is likely to be true in the case of large scale incidents of episodic violence as experienced by Indonesia during the democratic transition. However, we may argue that this is an unlikely scenario in the case of small scale incidents of routine violence and the more routine kind of ethnic violence in post 2005 Indonesia, where small scale violent incidents would be unlikely to have serious impacts on income distribution. To anticipate this concern, however, we run the key regressions with lag independent variables and our key finding hold; see Appendix 4, 5 and 6.

## VII. CONCLUSION

This study has located the problem of economic inequality in development process and hypothesized for the violence increasing effects of inequality that may harm societal stability. Societal stability is something that cannot be overlooked in a large and diverse country like Indonesia with its young democracy. It has also been established that different types of inequality may differently affect different types of collective violence, therefore unpacking inequality and violence into several categorisation becomes critical.

The empirical results have provided strong supports for the hypothesis contending that rising inequality is harmful for the societal stability in the case of routine violence, ethnic violence and violent crime based on data from several Indonesia's provinces previously categorised as 'high conflict' regions. The inequality variable appears to be more significant and consistent as a determinant of collective violence compared with a series of variables representing the opportunity for violence hypothesis. These findings are based on empirical analysis of data for the period 2005-2012. This period represents a comparatively much more stable progress related to democratization and decentralization in Indonesia, if one compares the situation with Indonesia in late 1990s and early 2000s.

As the country continuously aspires to grow, move to higher level of development, play more significantly as a regional player and, more importantly, to consolidate its democracy further, something must be done to tackle the rising inequality. With this new evidence, it implies that continuously increasing inequality is indeed something to be worried about. Therefore, at first we have to ensure that tackling inequality is included as an explicit focus in development agenda.

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# APPENDICES

## Appendix 1: Vertical inequality and routine violence (death measure)

Variable	Dep. Var: deaths of routine violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini	-1.15	-0.926				
Predicted_Gini			10.1*	12*		
Percapita RGDP	.011**	.012**			.03**	.035**
Percapita RGDP_squared					-1.60E-04	-1.9e-04*
Fractionalization_ethnic	-.781*		-.718*		-.703*	
Fractionalization_religion		0.294		0.174		0.11
Growth of RGDP	-0.55	-0.738	-0.556	-0.725	-0.567	-0.736
Poverty	-2.60E-03	4.50E-05	-3.10E-03	-5.30E-04	-3.10E-03	-4.10E-04
Years of schooling	-0.04	-0.049	-0.048	-0.057	-0.054	-0.063
Young population (15-24)	-0.863	-0.835	-1.03	-0.899	-0.83	-0.667
Urban	0.172	-5.30E-03	0.039	-0.129	0.055	-0.106
Population (million)	.609***	.639***	.539***	.562***	.591***	.615***
Constant	0.556	0.273	-2.34	-3.09*	0.272	-7.40E-03
Province_fixed effect	yes	yes	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes	yes	yes
Over-dispersions	-.333*	-.31*	-.331*	-.312*	-.343*	-.325*
Observations	664	664	664	664	664	664

Notes: Significant at: \*10, \*\*5, \*\*\*1 per cent levels; regressions are with robust standard errors clustered at district level; predicted\_Gini is derived from the Kuznets type relationship between inequality and income, controlled for province and time fixed effects.

## Appendix 2: Vertical inequality and ethnic violence (death measure)

Variable	Dep. Var: deaths of ethnic violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini	3.16	3.49				
Predicted_Gini			14.6	33**		
Percapita RGDP	-0.01	0.012			0.047	.097**
Percapita RGDP_squared					-5.80E-04	-9.4e-04**
Fractionalization_ethnic	-3.34**		-2.83*		-2.91*	
Fractionalization_religion		-1.68		-1.86		-1.92
Growth of RGDP	-7.3***	-8.61***	-6.69***	-7.45***	-6.69***	-7.43***
Poverty	0.109	.099*	.112*	.105*	.11*	.105*
Years of schooling	0.12	0.236	0.032	0.092	0.024	0.083
Young population (15-24)	-4.4	-2.86	-2.92	-1.07	-3.21	-1.28
Urban	2.81	1.02	2.86	1.26	2.82	1.2
Population (million)	1.68**	2.15*	1.75**	1.94**	1.54*	1.75*
Constant	-6.69*	-8.62**	-9.92*	-16.3***	-5.83*	-7.46**
Province_fixed effect	yes	yes	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes	yes	yes
Over-dispersions	2.55***	2.57***	2.55***	2.56***	2.55***	2.55***
Observations	664	664	664	664	664	664

Notes: Significant at: \*10, \* \*5, \* \* \*1 per cent levels; regressions are with robust standard errors clustered at district level; predicted\_Gini is derived from the Kuznets type relationship between inequality and income, controlled for province and time fixed effects.

### Appendix 3: Horizontal inequality and ethnic violence (death measure)

Variable	Dep. Var: deaths of ethnic violence			
	(1)	(2)	(3)	(4)
HI (w_GCOV_ethnic)	9.95***			
HI (w_GCOV_religion)		17.7***		
HI (GGINI_ethnic)			20.3***	
HI (GGINI_religion)				49.2***
Fractionalization_ethnic	-4.14**		-4.89***	
Fractionalization_religion		-4.31		-7.47**
Percapita RGDP	0.05	0.029	0.077	-0.048
Percapita RGDP_squared	-5.80E-04	-4.80E-04	-7.7e-04*	6.80E-05
Growth of RGDP	-6.23***	-4.14**	-6.55***	-1.96
Poverty	0.053	0.064	0.06	0.088
Years of schooling	0.218	.705**	0.144	.467**
Young population (15-24)	-11.1	2.53	-11.2	-2.06
Urban	2.2	-1.47	2.61	0.561
Population (million)	1.88E+00	1.6	1.92*	1.59*
Constant	-3.6	-13.1***	-2.92	-9.39***
Province_fixed effect	yes	yes	yes	yes
Year_fixed effect	yes	yes	yes	yes
Over-dispersions	2.46***	2.35***	2.48***	2.36***
Observations	664	664	664	664

Notes: Significant at: \*10, \*\*5, \*\*\*1 per cent levels; regressions are with robust standard errors clustered at district level.

### Appendix 4: Vertical inequality and routine violence (lag independent variables)

Variable (lag)	Dep. Var: incidents of routine violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini						
Predicted_Gini			12.1**	10.9**		
Percapita RGDP					.039***	.036***
Percapita RGDP_squared					-1.8e-04**	-1.6e-04**
Fractionalization_ethnic			-0.16		-0.15	
Fractionalization_religion				1.38		1.28
Growth of RGDP			-1.02***	-1.1***	-1.04***	-1.12***
Poverty			-0.016	-0.017	-0.016	-0.017
Years of schooling			.09*	0.072	0.08	0.064
Young population (15-24)			2.29	2.01	2.65	2.37
Urban			0.549	0.452	0.545	0.454
Population (million)			3.4e-07***	3.6e-07***	4.1e-07***	4.3e-07***
Constant			-2.33	-1.81	1.14	1.27
Province_fixed effect			yes	yes	yes	yes
Year_fixed effect			yes	yes	yes	yes
Over-dispersions			-.479***	-.501***	-.513***	-.533***
Observations			663	663	663	663

## Appendix 5: Vertical inequality and ethnic violence (lag independent variables)

Variable (lag)	Dep. Var: incidents of ethnic violence					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini						
Predicted_Gini			32.7**	35.2**		
Percapita RGDP					.1***	.105***
Percapita RGDP_squared					-6.4e-04***	-6.8e-04***
Fractionalization_ethnic			-1.34*		-1.21*	
Fractionalization_religion				3.02**		2.9*
Growth of RGDP			-1.38***	-1.55***	-1.55***	-1.71***
Poverty			1.10E-04	-1.50E-03	1.30E-03	-2.50E-04
Years of schooling			-0.104	-0.125	-0.102	-0.119
Young population (15-24)			1.39	0.817	1.55	0.993
Urban			0.467	3.70E-03	0.403	-0.031
Population (million)			4.3e-07***	5.6e-07***	5.4e-07***	6.6e-07***
Constant			-11.2**	-12**	-1.71	-1.77
Province_fixed effect			yes	yes	yes	yes
Year_fixed effect			yes	yes	yes	yes
Over-dispersions			.993***	.952***	.964***	.924***
Observations			663	663	663	663

## Appendix 6: Vertical inequality and violent crime (lag independent variables)

Variable (lag)	Dep. Var: incidents of violent crime					
	(1)	(2)	(3)	(4)	(5)	(6)
Gini						
Predicted_Gini			14.4***	12.6***		
Percapita RGDP					.049***	.045***
Percapita RGDP_squared					-2.8e-04***	-2.6e-04***
Fractionalization_ethnic			0.078		0.066	
Fractionalization_religion				1.92*		1.84*
Growth of RGDP			-1.29***	-1.32***	-1.31***	-1.34***
Poverty			-.022**	-.023**	-.022**	-.023**
Years of schooling			.128**	.114**	.115**	.103**
Young population (15-24)			3.46**	3.12**	3.81**	3.46**
Urban			0.359	0.239	0.339	0.22
Population (million)			4.4e-07***	4.5e-07***	4.8e-07***	4.9e-07***
Constant			-2.73*	-1.98	1.46**	1.64**
Province_fixed effect			yes	yes	yes	yes
Year_fixed effect			yes	yes	yes	yes
Over-dispersions			-.479***	-.517***	-.502***	-.538***
Observations			663	663	663	663

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